# COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY OF OTTUMWA, IOWA

# FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### DEPARTMENT OF FINANCE

KALA MULDER DIRECTOR OF FINANCE

Member of the Government Finance Officers Association of the United States and Canada

## INTRODUCTORY SECTION

A.

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CITY OF	OTTUMWA,	IOWA
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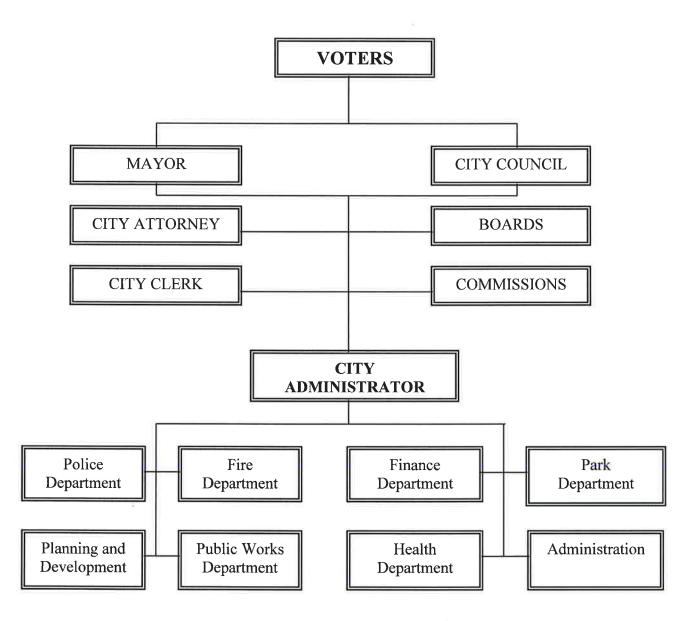
## COMPREHENSIVE ANNUAL FINANCIAL REPORT

# CITY OF OTTUMWA, IOWA

### OFFICIALS (Before January 2020)

Name	Title	Term Expires
Matt Dalbey	Mayor-Protem	January, 2022
Victor Streeby Marc Roe Skip Stevens Matt Dalbey Holly Berg	Council Member Council Member Council Member Council Member/Mayor-Protem Council Member	January, 2020 January, 2020 January, 2022 January, 2022 January, 2022
Kala Mulder Chris Reinhard Tom Lazio Joni Keith	Finance Director/Treasurer City Clerk Interim City Administrator City Attorney	Indefinite Indefinite Indefinite Indefinite
(	After January 2020)	
Name	Title	Term Expires
Tom Lazio	Mayor	January, 2022
Bob Meyers Marc Roe Skip Stevens Matt Dalbey Holly Berg	Council Member Council Member Council Member Council Member Council Member	January, 2024 January, 2024 January, 2022 January, 2022 January, 2022
Kala Mulder Chris Reinhard Phil Rath Joni Keith	Finance Director/Treasurer City Clerk City Administrator City Attorney	Indefinite Indefinite Indefinite (Feb. 2020) Indefinite

# **CITY OF OTTUMWA**





December 21, 2020

To the Honorable Mayor, Members of the City Council, City Administrator and Citizens of the City of Ottumwa

State law requires that every City with a population over 2,000 complete a set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2020.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Anderson, Larkin & Co. P.C., Certified Public Accountants, have issued an unmodified ("clean") opinion on the City of Ottumwa's financial statements for the year ended June 30, 2020. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **Profile of the Government**

The City of Ottumwa, incorporated in 1851, is located in the southeastern part of the state. It currently occupies 16 square miles and serves a population of 24,550. The City of Ottumwa is empowered to levy a property tax on real property located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation.

The City of Ottumwa has operated under the Mayor-Council-Manager form of government since 1988 with an appointed city administrator. Policy-making and legislative authority are vested in the City Council consisting of five members, all elected on a non-partisan basis. The Council appoints the city administrator, who in turn appoints the heads of the various departments. Council members serve four-year terms, with three and two members elected every two years. The mayor is elected for a four-year term. The mayor and council members are all elected at large.

The City of Ottumwa provides a full range of municipal services. These services include public safety (Police and Fire), solid waste disposal, parks and recreation, planning and zoning, water and sewer, public improvements, airport, health and social services, mass transportation, library services, performing arts and entertainment venue and general administrative services.

The Ottumwa Housing Authority and Ottumwa Water & Hydro are considered by the City to be substantially autonomous organizations and are, therefore, not included in this report. The City has one fund that is presented on discrete presentation basis. It is the Hazardous Materials (operated by the Ottumwa Fire Department). The City has entered into a Chapter 28.e agreement executed with County governments in Southeast Iowa. The City is in charge of accounting, cash management and financial reporting for this 28.e organization, however, it operates autonomously from the City Council, and thus it is presented discretely.

City of Ottumwa 105 East Third Street, Ottumwa, Iowa 52501 Telephone 641-683-0600 Fax 641-683-0613 In accordance with the Code of Iowa, the City Council annually adopts a budget on substantially the same basis used for financial reporting following required public notice and hearing for all governmental and proprietary funds. The City budgets capital items and debt principal in the proprietary funds. In addition, depreciation is not budgeted in the proprietary funds. Amendments to the budget are considered and reviewed throughout the fiscal year. Amendments are subject to departmental review and by justification of the city administrator. The budget is formally amended by the City Council following the required public notice and hearing. Annual appropriated budgets are adopted for all City funds. All annual appropriations lapse at fiscal year end.

Formal and legal budgetary control is based upon nine major classes of expenditures, known as functions, not by fund. These nine functions are public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Expenditures may not exceed the overall appropriation for the City. Management may transfer appropriations within each function.

The city administrator presents the annual budget to the City Council for consideration no later than January 31. The Council holds hearings with the public prior to the budget being adopted. By March 15, the adopted budget is certified to the County Auditor who, in turn, certifies the City budget to the Iowa Department of Management.

This budget is effective July 1 and becomes the appropriations for the fiscal year. Strong emphasis is placed on monitoring of budgets especially by major classifications such as personal services, commodities and contractual services and capital outlay. Monthly reports are prepared for each activity and program in order to assure that program expenditures do not exceed budgeted amounts.

Ottumwa has a diversified industrial base and is the manufacturing center for Southeast Iowa. JBS Live Pork, LLC and John Deere Ottumwa Works employ 2,400 and 950 respectively. Please refer to the statistical section for more information on major employers in the City.

Public safety costs continue to increase and consume 84% of the net General Fund expenditures (property taxes). Expenses for public works have been increasing as well due in part to using local option sales tax to finance an expanded street repair program.

#### Long-term Financial Planning

The unassigned fund balance in the General Fund was 19.8% of General Fund expenditures. The City Council has adopted a formal policy on a targeted fund balance. Fiscal year end General Fund balance should be between 15% to 25% of expenditures.

#### **Major Initiatives**

The Ottumwa Sewer Separation Project continues to meet the terms of our long term consent decree. We have completed 7 phases at a total cost of over \$51 million dollars. Phase 8, Division 1 is underway, estimated to cost between \$25-40 million dollars depending on the final design and construction. The current Sewer Separation phase was bonded for at \$15 million and will last three years.

The City has participated in several CDBG grants for façade improvements and upper story apartment living. We have leveraged bond money, State CDBG grants and private contributions from our local foundation, the Ottumwa Regional Legacy Foundation.

The City embarked on a Streetscape project involving 3 downtown city blocks, we almost have substantial completion at year-end. This was a \$6 million dollar project that incorporated green features for water runoff and distribution. Again, this has been a great example of Public-Private Partnership involving multiple agencies in design and funding.

During 2020 we completed the rebuild of our main runway at the Ottumwa Industrial Airport. This runway was built by the Navy during the Second World War and other than some minor overlays, never completely rebuilt. We now have a 6000+ foot runway capable of handling most jets and larger aircraft. It is part of a long range plan to develop the airport as a hub of economic development and transportation.

Throughout the last two years, we had engaged a Des Moines firm, Confluence, to assist us with the complete rewrite of our Comprehensive Plan for the City. This updated document will provide a direction and guidance as the city moves forward. Ottumwa is on the move in terms of being business/industry friendly and is ready for more growth and development. Council adopted the Comprehensive Plan in August 2020.

#### Awards and Acknowledgments

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Ottumwa for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2019. This was the twenty-sixth consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, the government had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the finance and administration department. I wish to express my appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also must be given to the city administrator, mayor and the City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Ottumwa's finances.

Respectfully submitted,

Kala Mulder Director of Finance



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Ottumwa Iowa

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2019

Christopher P. Moniel

Executive Director/CEO



ANDERSON, LARKIN & CO., P.C. Certified Public Accountants "Your Success Is Our Business." Kenneth E. Crosser, CPA April D. Crosser, CPA Michael J. Podliska, CPA Alexander T. Barr, CPA

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Ottumwa, Iowa

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Ottumwa, Iowa as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Ottumwa, Iowa as of June 30, 2020, and the respective changes in financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

221 N. Wapello Street • P.O. Box 533 • Ottumwa, Iowa 52501 • (641) 684-5489 • Fax (641) 683-1665

#### Other Matters

#### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, Budgetary Comparison Information, the Schedules of the City's Proportionate Share of the Net Pension Liability for MFPRSI and IPERS, the Schedules of City's Contributions for MFPRSI and IPERS and the Schedule of Changes in the City's Total OPEB Liability, Related Ratios and Notes on pages 3 through 8 and 63 through 76 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Ottumwa, Iowa's basic financial statements. The supplementary information included in Schedules 1 through 15, including the Schedule of Expenditures of Federal Awards required by Title 2, *U.S. Code of Federal Regulations,* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2020 on our consideration of the City of Ottumwa, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Ottumwa, Iowa's internal control over financial reporting.

ANDERSON, LARKIN & CO., P.C.

Anduson, Lastin + Co., P.C.,

Ottumwa, Iowa December 21, 2020

# **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Ottumwa, Iowa, we offer readers of the City of Ottumwa's financial statements this narrative overview and analysis of the financial statements of the City of Ottumwa for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages VI to VIII of this report.

#### 2020 Financial Highlights

- The assets and deferred outflows of resources of the City of Ottumwa exceeded its liabilities and deferred inflows of resources at the close of June 30, 2020, by \$129 million (net position).
- The government's net position increased by \$1.9 million.
- At the close of the current fiscal year, the City of Ottumwa's governmental funds reported combined ending fund balances of \$19.6 million, a decrease of \$4.9 million as compared to the prior fiscal year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$3.0 million, or 19.8 percent of the total general fund expenditures.
- Total City debt increased by \$6.4 million (19.9 percent) during the current fiscal year. The City issued \$14.1 million new bonds and retired \$7.7 million of existing bonds.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City of Ottumwa's basic financial statements. The City of Ottumwa's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

The first two statements are highly condensed and present a government-wide view of the City's finances. The governmental activities of the City of Ottumwa include general government, police and fire protection, streets and public buildings operation and maintenance, and parks and recreation oriented activities. The major business-type activities of the City include solid waste, sewer system and events center. Included within other business type activities are a transit system, and a golf course. The City's component unit, Hazardous Materials is also included. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

#### **Government-Wide Financial Statements**

The government-wide financial statements include the Statement of Net Position. The Statement of Net Position presents information on all of the City of Ottumwa's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Starting with the adoption of GASB 34, governmental activities reflect capital assets including infrastructure and long-term liabilities. Business activities have long reported capital assets and long-term liabilities.

The Statement of Activities is also included in the government-wide financial statements. The focus of the Statement of Activities is to show how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). The government-wide statements include the Statement of Net Position and the Statement of Activities and can be found on pages 9 through 11 of this report.

#### Statement of Net Position as of June 30, 2020 and 2019:

This section discusses and analyzes the significant differences between this and the prior fiscal year. A condensed version of the Statement of Net Position as of June 30, 2020 and 2019 follows:

						,	'					
			J	lune 30, 2020					Jur	ne 30, 2019		
		vernmental Activities		Business Type Activities	G	Total Sovernment		vernmental Activities		Business Type Activities	G	Total overnment
Cash and investments	\$	24 070 1	\$	00 476 4		47 146 0	c	00 101 0	~	44.007.0	<u> </u>	10.010.1
Other assets	φ	24,970.1 17,286.1	Ф	22,176.1 3.041.0	\$	47,146.2	\$	28,104.2	\$	11,937.9	\$	40,042.1
Capital assets						20,327.1		18,377.4		2,920.7		21,298.1
•		70,583.1		77,390.3		147,973.4		63,607.5		<u>78,857.9</u>		142,465.4
Total assets		112,839.3		102,607.4		215,446.7		110,089.1		<u>93,716.5</u>		203,805.6
Deferred outflows of												
resources		3,641.9		723.3		4,365.2		4,012.3		695.8		4,708.1
Current liabilities		7,667.1		2,167.1		9,834.2		7,675.9		1,692.8		9,368.7
Noncurrent liabilities		32,570.6		31,273.2		63,843.8		34,795.2		21,406.1		56,201.3
Total liabilities		40,237.7		33,440.3		73,678.0		42,471.1		23,098.9		65,570.0
Deferred inflows of						· · · · · · · · · · · · · · · · · · ·						
resources		<u>15,965.9</u>		<u>    1,155.7</u>		17,121.6		14,969.7		852.8		15,822.5
Net position:												
Net investment in												
capital assets		57,619.2		66,252.2		123,871.4		45,695.1		64,464.3		110,159.4
Restricted		15,517.3		95.0		15,612.3		20,692.9		95.0		20,787.9
Unrestricted		(12,858.9)		2,387.5		(10,471.4)		(9,727.4)		5,901.3		(3,826.1)
Total net position	\$	60,277.6	\$	68.734.7	\$	129,012.3	\$	56,660.6	\$	70,460.6	S	127.121.2

# Statement of Net Position at Year-end (In Thousands)

#### **Governmental Activities**

The net position for governmental activities increased approximately \$3.6 million or 6.4 percent. This increase is primarily the result of a \$12 million increase in net investment in capital assets, \$5 million decrease in restricted net position and \$3 million decrease in unrestricted net position.

#### **Business-Type Activities**

Net position decreased \$1.7 million or 2.5 percent for fiscal year 2020. This decrease is primarily the result of a \$1.8 million increase in net investment in capital assets combined with a \$3.5 million dollar decrease in unrestricted net position.

#### Statement of Activities for the Fiscal Years Ended June 30, 2020 and 2019

A summary version of the Statement of Activities follows:

		F	or Fiscal \	/ea	rs Ended Ji (In Thous			anc	2018		
		Ju	ne 30, 2020						June 30, 20 <sup>.</sup>	19	
			Business						Business		
	vernmental		Type Activities	G	Total overnment	Go	overnmental Activities		Type Activities	G	Total overnment
Revenues:											
Charges for services	\$ 8,536.3	\$	8,779.8	\$	17,316.1	\$	7,871,5	\$	8,930,0	\$	16,801,5
Operating grants, contributions and restricted											
interest	3,781.5		747.7		4,529.2		3,870.1		587.2		4,457.3
Capital grants, contributions and restricted interest	5,384.4				E 204 4		4 552 0		07 E		4 500 5
General revenues:	5,304.4		-		5,384.4		4,552.0		37.5		4,589.5
Property taxes	14,189.0		499.4		14,688,4		13,911.0		498.9		14,409.9
Local option sales tax	3231.8				3,231,8		3,168.9		430.5		3,168.9
Other taxes	595.0		12		595.0		733.7				733.7
Investment income	366.8		218.0		584.8		298.5		195.1		493.6
Other	42.4		165.2		207.6		21.7		1,639.1		1,660.8
Total revenues	36,127.2		10,410.1		46,537.3		34,427.4		11,887.8		46,315.2
Expenses:											
General government	3,186.9				3.186.9		2.993.8				2,993.8
Public safety	10,872.9		3 <b>4</b> 5 525		10,872.9		2,993.8				2,993.8
Public services	10,819.9				10,872.9		10,026.9		-50		10,026.9
Culture and recreation	3,745.8			$\{ a_i \in A_i \}$	3,745.8		3,448.4				3,448.4
Community development	1,266.3				1,266.3		2,477.9		-		2,477.9
Interest on long-term debt	686.3				686.3		552.3		-		552.3
Solid waste	11.22		3,639.4		3,639.4		1		2,192.4		2,192.4
Sewer utility	-		7,041.7		7,041.7		90		8,204.8		8,204.8
Events center	22 2		2,067.1		2,067.1		5-1 C		2,050.0		2,050.0
Ottumwa Transit	÷		1,304.3		1,304.3		17.1		1,172.8		1,172.8
Golf course			15.6		15.6		<u> </u>		26.5		26.5
Total expenses	30,578.1		14,068.1		44,646.2		29,607.7		13,646.5		43,254.2
Excess (deficiency) of revenue over											
(under) expenses	5,549.1		(3,658.0)		1,891.1		4,819.7		(1,758.7)		3,061.0
Transfers	(1,932.1)		1,932.1				<u>(1,131.6</u> )		1,131.6		
Change in net position	3,617.0		(1,725.9)		1,891.1		3,688.1		(627.1)		3,061.0
Beginning net position	56,660.6		70,460.6		127,121.2		52,972.5		71,087.7		124,060.2
Ending net position	\$ 60,277.6	\$	<u>68,734.7</u>	\$	129,012.3	\$	56,660.6	\$	70,460.6	\$	<u>127,121.2</u>

Changes In Net Position

#### **Governmental Activities**

Charges for services make up 23.6 percent of governmental revenues. The remaining revenue comes from taxes, primarily property taxes (39.3 percent), operating grants, contributions and restricted interest (10.5 percent) and capital grants and contributions (14.9 percent).

#### **Business Type Activities**

Charges for services is the primary revenue source for business type activities (84.3 percent). Other revenue makes up 15.7 percent of the remaining revenues.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources and the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers can better understand the long-term impact of the City's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Ottumwa maintains 28 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, State Road Use Tax, Local Option Sales Tax, Employee Benefits, Downtown Streetscape, Street Projects and Debt Service Fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements found elsewhere in the report. The basic governmental fund financial statements can be found on pages 12 through 17 of this report.

Significant changes in fund balances are summarized below:

General Fund - Decreased \$857,702 primarily due to an increase in public safety expenditures.

State Road Use Tax - Increased \$692,557 primarily due to a decrease in public works expenditures.

Local Option Sales Tax - Increased \$534,945 due to an increase in revenues.

Employee Benefits - No significant changes.

Street Projects - Decreased \$1,178,731 as the result of an increase in capital projects expenditures.

Downtown Streetscape - Decreased \$2,056,577 as the result of an increase in capital projects expenditures.

Debt Service - Decreased \$585,991 due to a decrease in revenues and increase in expenditures.

#### **Proprietary Funds**

The City of Ottumwa maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business type activities in the government-wide financial statements. The City uses enterprise funds to account for its Sewer, Solid Waste, Events Center, Golf Course and Transit System. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City of Ottumwa uses internal service funds to account for its payroll clearing, equipment purchasing and employee insurance functions. Because all of these services predominately benefit governmental rather than business type functions, they have been included with the governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Solid Waste, Sewer Utility and Events Center as these are considered major proprietary funds of the City. Data from the other two enterprise funds are combined into a single aggregate presentation. Individual fund data for each of the non-major enterprise funds is provided in the form of combining statements elsewhere in this report. All Internal Service funds are combined into a single aggregate presentation in the proprietary fund financial statements. Individual fund amounts for internal service funds are provided in the form of combining statements found elsewhere in this report. The basic proprietary financial statements can be found on pages 18 through 23 of this report.

Significant changes in net position are summarized below:

Solid Waste – Decreased \$1,208,608 primarily due to an increase in expenditures.

Sewer Utility - No significant changes.

Events Center - Decreased \$456,040 primarily due to a decrease in revenues and an increase in expenditures.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the amounts provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 24 through 62 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including Management Discussion, 4C and Analysis budget to actual comparisons for all budgetary funds, schedules of the City's proportionate share of MFPRSI and IPERS net pension liability, schedules of the City's MFPRSI and IPERS contributions, and a schedule of changes in the City's total OPEB liability, related ratio and notes. This required supplementary information can be found on pages 63 through 76 of this report.

The combining statements referred to earlier in connection with non-major special revenue, capital projects, and permanent funds (governmental), non-major enterprise funds, and internal service funds are presented immediately following the required supplementary information discussed above. Combining and individual fund statements and schedules can be found on pages 77 through 94 of this report. Additionally, the Schedule of Expenditures of Federal Awards can be found on pages 95-96 of this report.

#### **Budgetary Highlights**

The City had one budget amendment during the fiscal year. The following summarizes the impact of the amendments on the City's finances. Total budgeted revenues and other sources increased \$13,553,039. Other City Tax decreased \$110,000, Licenses and Permits decreased \$48,880, Intergovernmental increased \$694,978, Use of Money and Property decreased \$52,613, Charges for Service decreased \$441,000, Miscellaneous increased \$1,099,895, Other Financing Sources increased \$9,960,000, and Transfers increased \$2,450,659. Total budgeted expenditures and transfers out increased \$4,709,324. Public Safety increased \$176,039, Public Works decreased \$14,815. Culture and Recreation increased \$53,375. Community and Economic Development increased \$227,199. General Government increased \$3,520. Capital Projects increased \$1,626,648. Debt Service increased \$138,256. Business Type Activities increased \$48,442 and transfers out increased \$2,450,659.

The City's receipts were \$724,780 more than budgeted receipts, a variance of 1.4 percent. The most significant variance resulted from the City receiving more in intergovernmental revenue than originally anticipated. The City also received more other city taxes.

Total disbursements were \$1,923,711 less than budgeted. Actual disbursements for capital projects and public works were \$1,844,573 and \$512,006 less than budgeted, respectively. This is primarily due to the timing of various capital projects and other related expenditures.

Even with the amendments listed above, the City exceeded the budgeted amount in the public safety, culture and recreation, and business-type activities functions for the year-ended June 30, 2020.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

As of June 30, 2020, the City had invested \$147,973.4 million in capital assets as reflected in the following table. This investment includes land, buildings, improvements, machinery and equipment. Infrastructure is also included. Additional information on the City of Ottumwa's capital assets can be found in the notes on pages 34 through 38 of this report.

# Capital Assets at Fiscal Year-End (Net of Depreciation) (In Thousand's)

	Governme	ental	Activities	Business T	ype	Activities	Т	otals	3
	<u>2020</u>		2019	2020		<u>2019</u>	2020		<u>2019</u>
Land Buildings Improvements other	\$ 3,5 <b>4</b> 2.8 2,391.2	\$	3,542.8 2,630.5	\$ 2,126.2 20,639.3	\$	2,126.2 21,517.9	\$ 5,669.0 23,030.5	\$	5,669.0 24,148.4
than buildings Machinery and	4,107.8		4,069.7	4,649.7		5,186.7	8,757.5		9,256.4
equipment	2,276.3		2,415.8	2,617.8		2,388,4	4,894.1		4,804.2
Infrastructure	42,032.5		41,943.0	45,130.1		47,162.7	87,162.6		89,105.7
Intangibles Construction in	•			60.2		54.5	60.2		60.2
progress	<u>16,232.5</u>		9,005.7	2,167.0		415.8	18,399.5		9,421.5
Total	\$ <u>70,583.1</u>	\$	<u>63,607.5</u>	\$ <u>77,390.3</u>	\$	<u>78,857.9</u>	\$ <u>147,973.4</u>	\$	142,465.4

The following table reconciles the changes in capital assets. Included with additions are increases in construction in progress balances.

_		Ch		in Capital Assets Thousand's)	5	
	G	overnmental <u>Activities</u>	Bu	siness Type <u>Activities</u>		Total
Beginning Balance Additions, net of disposals Depreciation, net of disposals	\$	63,607.5 11,995.4 _ <u>(5,019.8</u> )	\$	78,857,9 3,861.0 <u>(5,328.6</u> )	\$	142,465.4 15,856.4 (10,348.4)
Ending balance	\$	70,583.1	\$	77,390.3	\$	147,973.4

#### **Debt Administration**

The amount of debt outstanding at fiscal year-end was \$38.7 million as compared to \$32.3 million last fiscal year. New debt issued during the year amounted to \$14.1 million, while a total of \$7.7 million was retired. Of the total debt outstanding, \$29 million is backed by the full faith and credit of the City. The remaining \$9.7 million is backed by sewer revenue.

		Οι	(In Tho	at Year End nd's)
Governmental			<u>2020</u>	<u>2019</u>
General obligation Abated by:				
Property taxes Tax increment	а) (1)	\$	14,904.7	\$ 14,525.0
Subtotals			14,904.7	<u>3,387.5</u> 17,912.5
Business type General obligation				
Abated by:				
Landfill			1,225.0	1,360.0
Sewer utility/Sales tax			12,895.3	2,892.5
Sewer revenue			9,723.0	<u>10,141.0</u>
Subtotals			23,843.3	14,393.5
Totals		\$	38,748.0	\$ 32,306.0

Moody's Investor Services has rated the City's general obligation bonds A1.

For more detailed information on the City's debt and amortization terms, please refer to pages 39 through 43 of the Notes to Financial Statements.

#### **Economic Factors**

Taxable sales increased 5.2 percent during fiscal year 2020.

During the current fiscal year, the unassigned fund balance in the general fund decreased to \$2,986,043, a decrease of \$857,160 from last year.

#### Next Year's Budget and Rates

Taxable values increased by .05 percent which increased the general fund revenue by \$2,662. This increase will be supplemented with a backfill of taxes from the State of Iowa. The estimated backfill totals \$182,048 leaving a net increase of \$5,994.

#### **Financial Information Contact**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need financial information, please contact the Office of the Director of Finance/City Treasurer at City Hall, 105 East Third Street, Ottumwa, Iowa 52501-2904.

# BASIC FINANCIAL STATEMENTS

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#### STATEMENT OF NET POSITION JUNE 30, 2020

		Primary Gov	ernmont			Component	
	-	Primary Gov Busine		Total		Component Unit	Total
	Governmenta			Primary	-	Hazardous	Reporting
ACCETO	Activities	<u>Activili</u>		Government		Materials	Unit
ASSETS: Current assets:							
Current assets: Cash, cash equivalents and pooled investments	\$ 24,970,082	\$ 22,176	1/12 *	17 140 005	¢	111 205	¢ 47.000.040
Receivables:			,143 \$	47,146,225	\$	114,385	\$ 47,260,610
Property laxes:							
Delinguent	201,602	7	463	209,065			209,065
Succeeding year	13,281,266		155	13,821,421			13,821,421
Tax increment financing				10,021,121			10,021,121
Delinquent	5,958			5,958		2.00	5,958
Succeeding year	412,670		1.00	412,670			412,670
Accounts	365,321	357	772	723,093			723,093
Due from other governments	2,710,452	1,274	432	3,984,884		3,231	3,988,115
Inventory	27,753			27,753			27,753
Prepaid expenses	256,040	215	594	471,634		5,473	477,107
Total current assets	42,231,144	24,571	559	66,802,703		123,089	66,925,792
Noncurrent assets:					-		
Due from other governments		651	397	651,397			651,397
Deposit	25,000		141	25,000		(*)	25,000
Capital assets:							
Land	3,542,781	2,126	177	5,668,958		2.83	5,668,958
Buildings	13,793,425	47,553		61,347,071		204,082	61,551,153
Improvements other than buildings	7,230,239	13,859		21,089,317		201,002	21,089,317
Machinery and equipment	13,655,648	14,225		27,881,257		299,983	28,181,240
Infrastructure	106,339,439	64,514		170,854,309			170,854,309
Construction in progress	16,232,491	2,166		18,399,444			18,399,444
Less accumulated depreciation	(90,210,940			(157,327,250)		(395,531)	(157,722,781)
Intangible assets			785	513,785		(	513,785
Less accumulated amortization		(459		(459,260)			(459,260)
Total noncurrent assets	70,608,083	78,035		148,644,028	1	108,534	148,752,562
					3		
TOTAL ASSETS	112,839,227	102,607	504	215,446,731		231,623	215,678,354
DEFERRED OUTFLOWS OF RESOURCES:							
Pension related deferred outflows	2,660,035	400	050	2 000 007			2 000 005
OPEB related deferred outflows			950	3,089,985		540	3,089,985
	981,921	293		1,275,222	2	<u> </u>	1,275,222
TOTAL DEFERRED OUTFLOWS OF RESOURCES	3,641,956	723	251	4,365,207	,		4,365,207
LIABILITIES:							
Current liabilities:							
Accounts payable	3,144,032	439	152	3,583,184		624	3,583,808
Wages and benefits payable	290,200		400	360,600			360,600
Due to other governments	720,153		141	720,153			720,153
Accrued interest payable	34,294	39	263	73,557		240	73,557
Unearned revenue	167,886		30	167,886		56	167,886
General obligation bonds/notes	2,528,256	1,056	744	3,585,000			3,585,000
Revenue notes	C*		000	428,000			428,000
Compensated absences	782,217	133		915,797			915,797
Total current liabilities	7,667,038	2,167		9,834,177		624	9,834,801
.ong-term liabilities:							- the deal
General obligation bonds/notes	40.370 400	40.000	547	05 440 000			05 110 000
Revenue notes	12,376,453	13,063		25,440,000			25,440,000
Compensaled absences	117,003	9,295	000	9,295,000			9,295,000
Accrued landfill costs;	117,003			117,003		343 (14)	117,003
Closure		1 000	022	2 000 020			0.000.000
Post closure	2	2,802		2,802,933		30	2,802,933
Net pension liability	10 664 705	2,095		2,095,906		26	2,095,906
Total OPEB liability	12,664,725	1,801		14,466,475		10 A	14,466,475
,	7,412,385	2,214		9,626,475	-	-	9,626,475
Total long-term liabilities	32,570,566	31,273	226	63,843,792			63,843,792
TOTAL LIABILITIES	40,237,604	33,440	365	73,677,969		624	73,678,593
DEFERRED INFLOWS OF RESOURCES						021	
and the second							
Inavailable revenues:							
Pension related deferred inflows	1,277,557	318		1,596,031			1,596,031
OPEB related deferred inflows	994,453	297		1,291,509			1,291,509
Succeeding year property tax	13,281,266	540	155	13,821,421		34	13,821,421
Succeeding year lax increment financing	412,670			412,670			412,670
TOTAL DEFERRED INFLOWS OF RESOURCES	15,965,946	1,155	685	17,121,631			17,121,631
IET POSITION		66 050	216	100 074 400		100 50 /	100 070 000
	57 610 010	66,252	∠ I0	123,871,428		108,534	123,979,962
let investment in capital assets	57,619,212						
et investment in capital assets estricted for:	57,619,212						
let investment in capital assets testricted for: Nonexpendable:							444 500
let investment in capital assets lestricled for: Nonexpendable: Endowments	111,590		12 2	111,590		÷	111,590
let investment in capital assets testricled for: Nonexpendable: Endowments Perpetual care			12 51				111,590 731_755
let investment in capital assets estricted for: Nonexpendable: Endowments Perpetual care Expendable:	111,590 731,755		12 24	111,590 731,755			731,755
let investment in capital assets testricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments	111,590 731,755 25,894		14 24 25	111,590 731,755 25,894			731 <sub>-</sub> 755 25,894
let investment in capital assets estricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments Stale road use tax	111,590 731,755 25,894 6,343,156		12 13 13 13	111,590 731,755 25,894 6,343,156			731_755 25,894 6,343,156
let investment in capital assets testricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments State road use tax Local option sales tax	111,590 731,755 25,894 6,343,156 3,436,628		14 14 15 15	111,590 731,755 25,894 6,343,156 3,436,628			731_755 25,894 6,343,156 3,436,628
let investment in capital assets testricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments State road use tax Local option sales tax Employee benefits	111,590 731,755 25,894 6,343,156 3,436,628 376,610			111,590 731,755 25,894 6,343,156 3,436,628 376,610			731,755 25,894 6,343,156 3,436,628 376,610
let investment in capital assets testricled for: Nonexpendable: Endowments Perpetual care Expendable: Endowments State road use tax Local option sales tax Employee benefits Street projects	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790)			111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790)			731,755 25,894 6,343,156 3,436,628 376,610 (69,790)
let investment in capital assets testricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments State road use tax Local option sales tax Employee benefits Street projects Debt service	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 694,237	95,		111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237			731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237
let investment in capital assets Restricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments State road use tax Local option sales tax Employee benefits Street projects Debt service Downtown streetscape	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 694,237 1,030,824	95,	000	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824			731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824
Net investment in capital assets Restricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments State road use tax Local option sales tax Employee benefits Street projects Debt service Downtown streetscape Other purposes	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 694,237 1,030,824 2,836,370		34 24	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824 2,836,370			731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824 2,836,370
Net investment in capital assets Restricted for: Nonexpendable: Endowments Perpetual care Expendable: Endowments State road use tax Local option sales tax Employee benefits Street projects Debt service Downtown streetscape Other purposes	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 694,237 1,030,824	95, 2,387,	34 24	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824			731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824
Perpetual care Expendable: Endowments State road use tax Local option sales tax Employee benefits Street projects Debt service Downtown streetscape Other purposes Drestricted	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 694,237 1,030,824 2,836,370		489	111,590 731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824 2,836,370			731,755 25,894 6,343,156 3,436,628 376,610 (69,790) 789,237 1,030,824 2,836,370

#### STATEMENT OF ACTIVITES YEAR ENDED JUNE 30, 2020

Functions/Programs		Expenses	Charges For Service	С	perating Grants, ontributions and estricted Interest	Сс	Capital Grants, ontributions and estricted Interest
Primary government: Governmental activities:							
General government Public safety Public services Culture and recreation Community development Interest on long-term debt Total governmental activities	\$	3,186,860 10,872,877 10,819,925 3,745,814 1,266,277 <u>686,259</u> 30,578,012	\$ 1,731,563 862,000 4,215,666 839,313 887,741 	\$	34,797 328,284 3,354,572 34,973 28,849 	\$	- 4,331,998 - 1,052,440 - 5,384,438
Business-type activities: Solid waste Sewer utility Events center Other business-type activities Total business-type activities		3,639,436 7,041,704 2,067,147 1,319,856 14,068,143	2,014,579 5,580,983 1,106,033 78,250 8,779,845		27,806 - - - - - - - - - - - - - - - - - - -		
Total primary government	\$	44,646,155	\$ 17,316,128	\$	4,424,475	\$	5,489,141
Component unit: Hazardous materials	\$	243,262	\$ 33,301	\$	197,178	\$	
General revenues: Taxes: Property taxes Local option sales taxes Other taxes Unrestricted investment income Miscellaneous Transfers Total general revenues and transf	fers			2			
Change in net position							
Net position - Beginning of year							
Net position - End of year							

# Exhibit 2

Governmental <u>Activities</u>		nary Governmer Business-type <u>Activities</u>	nt	Total	 Component Unit Hazardous <u>Materials</u>	Total Reporting <u>Unit</u>
\$ (1,420,500) (9,682,593) 1,082,311 (2,871,528) 702,753 (686,259) (12,875,816)	\$		\$	(1,420,500) (9,682,593) 1,082,311 (2,871,528) 702,753 (686,259) (12,875,816)	\$	\$ (1,420,500) (9,682,593) 1,082,311 (2,871,528) 702,753 (686,259) (12,875,816)
-		(1,597,051) (1,460,721) (961,114) (521,709) (4,540,595)		(1,597,051) (1,460,721) (961,114) (521,709) (4,540,595)		(1,597,051) (1,460,721) (961,114) (521,709) (4,540,595)
(12,875,816)		(4,540,595)		(17,416,411)	<u> </u>	<u>(17,416,411</u> )
5 æ € 20		7 <b>4</b> 0		-	(12,783)	(12,783)
44 400 000						-
14,188,998 3,231,782 594,947 366,793 42,393 (1,932,100) 16,492,813 3,616,997 56,660,636	8	499,395 218,011 165,154 1,932,100 2,814,660 (1,725,935) 70,460,640		14,688,393 3,231,782 594,947 584,804 207,547 19,307,473 1,891,062 127,121,276	- 2,078 - 2,078 (10,705) 241,704	14,688,393 3,231,782 594,947 586,882 207,547 
\$ 60,277,633	\$	68,734,705	\$	129,012,338	\$ 230,999	\$ 129,243,337

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2020

						Special		
						Revenue		
				State Road	_	Local Option		Employee
		General		Use Tax		Sales Tax		Benefits
ASSETS								
Cash, cash equivalents and pooled investments Receivables:	\$	2,988,149	\$	5,675,565	\$	3,165,821	\$	290,876
Property taxes:								
Delinquent		72,200		1		-		85,734
Succeeding year		4,633,666		(4) (4)		5 <b>2</b> 3		5,561,485
Tax increment financing:								
Delinquent		:=:		5 <b>-</b> 5		(a)		
Succeeding year				<b>2</b> 0				-
Accounts		86,746		10,635		( <b>a</b> )		-
Due from other governments		274,366		685,491		270,807		-
Due from other funds		111,166		80,000				-
Inventory		3,570		24,183		-		-
Prepaids		7,341		21,100				-
Deposit		1,011		-				-
TOTAL ASSETS	\$	8,177,204	\$	6,475,874	\$	3,436,628	\$	5,938,095
LIABILITIES, DEFERRED INFLOWS OF								
RESOURCES AND FUND BALANCES								
LIABILITIES:								
Accounts payable	\$	306,965	\$	97,118	\$	-	\$	-
Wages and benefits payable	Ŧ	230,300	Ŧ	35,600	Ŧ	-	Ŧ	-
Unearned revenue		16,660		-		-		-
Due to other funds				-		-		-
						·		
TOTAL LIABILITIES		553,925		132,718				<u></u>
DEFERRED INFLOWS OF RESOURCES:								
Unavailable revenues:								
Succeeding year property tax		4,633,666				522		5,561,485
		4,035,000		-				5,501,405
Succeeding year tax increment financing								
TOTAL DEFERRED INFLOWS								
OF RESOURCES		1 622 666						5 561 495
OF RESOURCES		4,633,666						5,561,485
FUND BALANCES:								
Nonspendable		3,570		24,183		-		-
Restricted		0,070		6,318,973		3,436,628		376,610
Unassigned		2,986,043		0,010,010		0,100,020		070,010
Chabelghea		2,000,040						
TOTAL FUND BALANCES		2 020 612		6 343 450		3 436 630		376 610
TOTAL FUND BALANCES		2,989,613		6,343,156		3,436,628		376,610
TOTAL LIABILITIES, DEFERRED INFLOWS								
OF RESOURCES AND FUND BALANCES	\$	8,177,204	\$	6,475,874	\$	3,436,628	\$	5,938,095
	Ŧ	., .,	Ŧ		Ŧ		Ŧ	

## Exhibit 3

	Capital Projects					Total		
-	Street <u>Projects</u>		Downtown Streetscape	-	Debt Service	Nonmajor Governmental <u>Funds</u>		Governmental <u>Funds</u>
\$	50,385	\$	1,134,542	\$	515,507	\$ 4,831,651	\$	18,652,496
	-				28,730 2,100,513	14,938 985,602		201,602 13,281,266
	- - 192,829 - - - -		- 19,292 467,857 - - -		- 150,000 - - -	5,958 412,670 248,648 669,102 41,200 248,699 25,000		5,958 412,670 365,321 2,710,452 232,366 27,753 256,040 25,000
\$	243,214	\$	1,621,691	\$	2,794,750	\$ 7,483,468	\$	36,170,924
\$	313,004 - - 313,004	\$	590,867 - - 590,867	\$	-	\$ 858,097 24,300 151,226 232,366 1,265,989	\$	2,166,051 290,200 167,886 232,366 2,856,503
					2,100,513	985,602 412,670		13,281,266 412,670
					2,100,513	1,398,272		13,693,936
	- (69,790) 	8	- 1,030,824 		694,237	1,091,970 3,727,237		1,119,723 15,514,719 2,986,043
	(69,790)		1,030,824		694,237	4,819,207		19,620,485
\$	243,214	\$	1,621,691	\$	2,794,750	\$ 7,483,468	\$	36,170,924

#### RECONCILIATION OF THE BALANCE SHEET -GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2020

Total governmental fund balances			\$	19,620,485
Amounts reported for governmental activities in the statement of net position are different because:	÷			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. The cost o capital assets is \$160,794,023 and the accumulated depreciation is \$90,210,940.	f			70,583,083
Internal service funds are used by management to charge the costs o certain activities, such as health insurance, equipment purchasing and payroll services, to individual funds. The assets and liabilities of the internal service funds are included in the statement of net position.	k			5,339,605
Interest payable on long-term debt does not require current financia resources. Therefore, interest payable is not reported as a liability in the governmental funds.				(34,294)
Amounts due from and due to component unit and due from proprietary funds as a result of internal service fund allocations related to the employee insurance fund and, are therefore, allocated to governmenta activities in the statement of net position for its share of accumulated internal losses.	e I			(720,153)
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and therefore, are not reported in the governmental funds, as follows:				
Deferred outflows of resources Deferred inflows of resources	\$	3,641,956 (2,272,010)		1,369,946
Long-term liabilities, including bonds/notes payable, compensated absences payable, total OPEB liability and net pension liability, are not due and payable in the current period and, therefore, are not reported as	Э			
liabilities in the governmental funds.			-	(35,881,039)
Net position of governmental activities			\$	60,277,633

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES **GOVERNMENTAL FUNDS** YEAR ENDED JUNE 30, 2020

				 Special Revenue	 <b>F</b>
		General	State Road Use Tax	Local Option Sales Tax	Employee Benefits
			000 104	ouloo rux	Dononio
REVENUES:	•				
Property tax Other city tax	\$	4,744,383 594,947	\$ S <b>E</b> .(	\$ 3,231,782	\$ 5,737,286
Licenses and permits		359,755	20 20	3,231,702	
Intergovernmental		363,081	3,285,572		100
Use of money and property		323,480		2	2,196
Charges for service		3,583,283	635,687	×	( <b>a</b> )
Other fines		192,439		*	
Miscellaneous		43,179	948		55
Total revenues	8	10,204,547	3,922,207	3,231,782	5,739,482
EXPENDITURES: Operating:					
Public safety		9,305,484	100	*	
Public works		2,246,139	4,067,291	-	1.
Health and social services		558,186	570		
Culture and recreation		1,169,533	-		-
Community and economic development General government		432,269	-	-	-
Capital projects		1,353,208	-	-	-
Debt service		-	-	-	-
Total expenditures	8	15,064,819	4,067,291	÷	
Excess (deficiency) of revenues					
over (under) expenditures		(4,860,272)	(145,084)	3,231,782	5,739,482
Other financing sources (uses):					
Issuance of debt		L.			
Proceeds from sale		-	1,140		2
Transfers in		4,490,500	1,133,201	-	-
Transfers out		(487,930)	(296,700)	(2,696,837)	(5,661,828)
Total other financing sources (uses)		4,002,570	837,641	(2,696,837)	(5,661,828)
Net change in fund balances		(857,702)	692,557	534,945	77,654
Fund balances - Beginning of year	1	3,847,315	5,650,599	2,901,683	298,956
Fund balances - End of year	\$	2,989,613	\$ 6,343,156	\$ 3,436,628	\$ 376,610

See Accompanying Notes to Financial Statements

# Exhibit 5

	Capital roject:		Debt Service	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
\$ 101,194 26,837 	\$	507,757 	\$ 1,933,150 - - - - - - - - - - - - - - - - - - -	\$ 1,774,179 4,363,626 552,173 420,250 892,294 8,002,522	\$ 14,188,998 3,826,729 359,755 8,621,230 904,686 4,639,220 192,439 2,791,912 35,524,969
- - - 2,045,965 - - 2,045,965		3,680,622	- - - - - - - - - - - - - - - - - - -	310,711 862,695 130,508 1,384,686 325,746 1,501,396 5,398,560 9,914,302	9,616,195 7,176,125 688,694 2,554,219 758,015 2,854,604 11,125,147 5,063,759 39,836,758
<u>(1,178,731)</u> - - - - - - (1,178,731) <u>1,108,941</u>	x	(2,056,577) - - - (2,056,577) 3,087,401	(3,130,609) 2,544,618 2,544,618 (585,991) 1,280,228	(1,911,780) 1,369,709 1,447,182 (2,471,844) 345,047 (1,566,733) 6,385,940	(4,311,789) 1,369,709 1,140 9,615,501 (11,615,139) (628,789) (4,940,578) 24,561,063
\$ (69,790)	\$	1,030,824	\$ 694,237	\$ 4,819,207	\$ 19,620,485

Exhibit 6

(4,940,578)

7,226,702

1,569,916

495,746

3.616.997

S

\$

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2020

Change in fund balances - Total governmental funds

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Expenditures for capital assets	5,069,957
Loss on disposal of capital assets	(4)
Depreciation expense	(5,321,088)

Expenses in the statement of revenues, expenditures and changes in fund balances shown as construction in progress in the statement of activities.

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year payments exceeded issuances, as follows:

Issued (1,369,709) Repaid 4,377,500

The current year City MFPRSI and IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

(78,480)
94,059
(3,546,617)
39,593

Internal service funds are used by management to charge the costs of certain activities, such as health insurance, equipment purchasing and payroll services, to individual funds. The change in net position of the Internal Service Funds is reported with governmental activities net of the amount allocated to business-type activities and the component unit.

Change in net position of governmental activities

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2020

		JUNE 30, 2	020			_
		Busin	ess-Type Activities	s		Governmental Activities
		Duai	ieaa- Type Activities	Nonmajor	Total	Internal
	Solid	Sewer	Events	Proprietary	Proprietary	Service
	Waste	Utility	Center	Funds	Funds	Funds
ASSETS: Current assets:						
	\$ 2,801,376 \$	18,440,019 \$	164,013 \$	770,735 \$	22,176,143 \$	6,317,586
Receivables:	φ 2,001,070 φ	10,440,019 0	104,013 φ	110,135 p	22,170,143 p	0,317,300
Accounts	351,296	6,476	54.)		357,772	
Property taxes:		,				
Delinquent	15	5-	5 <b>7</b> )	7,463	7,463	
Succeeding year	7.55	5	82,865	457,290	540,155	3
Due from other governments	588	444,431		112,839	557,858	
Prepaid expenses Total current assets	18,558	58,728	107,161	31,147	215,594	
Noncurrent assets:	3,171,818	18,949,654	354,039	1,379,474	23,854,985	6,317,586
		054 007			0.54.007	
Due from other governments		651,397			651,397	·
Capital assets: Land	207,500	404.000	4.044.040	00.000	0 400 477	
Buildings	1,195,103	194,029 23,887,701	1,644,648 21,000,269	80,000 1,470,573	2,126,177 47,553,646	š.
Improvements other than buildings	6,090,207	6,631,814	243,495	893,562	13,859,078	
Machinery and equipment	4,355,073	5,016,937	916,376	3,937,223	14,225,609	
Infrastructure	1.5	64,212,870	302,000	8	64,514,870	
Construction in progress	1,045,032	1,121,921			2,166,953	3
Less accumulated depreciation	(8,269,240)	(46,370,678)	(7,275,918)	(5,200,474)	(67,116,310)	
Total capital assets	4,623,675	54,694,594	16,830,870	1,180,884	77,330,023	<u>.                                    </u>
Other assets:		110	100			
Intangible assets Less accumulated amortization	1.00	113,785	400,000	č	513,785	2
		(59,260)	(400,000)		(459,260)	
Total other assets	<u> </u>	54,525		ř	54,525	
Total noncurrent assets	4,623,675	55,400,516	16,830,870	1,180,884	78,035,945	
TOTAL ASSETS	7,795,493	74,350,170	17,184,909	2,560,358	101,890,930	6,317,586
DEFERRED OUTFLOWS OF RESOURCES:						
Pension related deferred outflows	86,823	233,160		109,967	429,950	
OPEB related deferred outflows	62,180	180,380		50,741	293,301	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	149,003	413,540	3	160,708	723,251	-
LIABILITIES: Current liabilities:						
Accounts payable	121,270	289,989	21,649	6,244	439,152	977,981
Wages and benefits payable	15,000	37,700	21,049	17,700	70,400	977,901
Accrued interest payable		39,263	-	111100	39,263	2
Compensated absences payable	42,766	73,962	-	16,852	133,580	
Current portion of GO bonds/notes payable	135,000	921,744	-		1,056,744	
Current portion of revenue notes payable		428,000			428,000	
Total current liabilities	314,036	1,790,658	21,649	40,796	2,167,139	977,981
Long-term liabilities:						
Accrued landfill costs: Closure	2 002 022				0.000.000	
Post closure	2,802,933 2,095,906			8	2,802,933 2,095,906	2
Net pension liability	363,840	977,081		460,829	1,801,750	5
Total OPEB liability	469,387	1,361,665	-	383,038	2,214,090	
GO Bonds/Notes payable:	,	.,			_,	
Long-term	1,090,000	11,973,547	21		13,063,547	
Revenue notes payable:						
Long-term		9,295,000		<u> </u>	9,295,000	<u>.</u>
Total long-term liabilities	6,822,066	23,607,293		843,867	31,273,226	<u> </u>
TOTAL LIABILITIES	7,136,102	25,397,951	21,649	884,663	33,440,365	977,981
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenues:						
Pension related deferred inflows	64,312	172,707	14	81,455	318,474	
OPEB related deferred inflows	62,976	182,690		51,390	297,056	
Succeeding year property tax	<u> </u>		82,865	457,290	540,155	
TOTAL DEFERRED INFLOWS OF RESOURCES	127,288	355,397	82,865	590,135	1,155,685	-
NET POSITION:						
Net investment in capital assets	3,536,446	44,704,016	16,830,870	1,180,884	66,252,216	
Restricted for:	0,000,110	11101010	10,000,010	1,100,004	00,202,210	
Health insurance				2	540	3,869,858
Debt service	-	95,000	-	-	95,000	
Unrestricted	(2,855,340)	4,211,346	249,525	65,384	1,670,915	1,469,747
TOTAL NET POSITION	681,106 \$	49,010,362 \$	17,080,395 \$	1,246,268 \$	68,018,131 \$	5,339,605
	· · ·					

RECONCILIATION OF THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2020	<u>Exhibit 8</u>
Ending fund balance - Proprietary funds \$	68,018,131
Amounts reported for business-type activities in the statement of net position are different because:	
Allocation of internal service funds accumulated income increases due from other governments	716,574
Net position of business-type activities \$	68,734,705

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2020

	Business-Type Activities	Governmental Activities
	Nonmajor	Internal
	Solid Sewer Events Proprietary	Service
	Waste Utility Center Funds Tota	l Funds
Operating revenues:		
Charges for service	\$    2,014,579  \$    5,580,983  \$    1,106,033  \$      78,250  \$   8,779,	845 \$ 5,060,855
Miscellaneous	32,143 161,601 157,402 16,249 367,	
Total operating revenues	2,046,722 5,742,584 1,263,435 94,499 9,147,	
Operating expenses:		
Operations	3,089,046 2,600,588 1,608,140 1,197,133 8,494,	907 4,576,923
Depreciation/amortization	535,263 4,310,859 459,007 143,461 5,448,	
Total operating expenses	3,624,309 6,911,447 2,067,147 1,340,594 13,943,	
Operating income (loss)	(1,577,587) (1,168,863) (803,712) (1,246,095) (4,796,	257) 483,932
Nonoperating revenue:		
Interest income	62,564 155,447 - 218,	011 69,468
Interest on long-term debt	(47,900) (402,568) - (450,	
Property taxes	499,395 499,	,
Intergovernmental	27,806 - 720,414 748,	220 -
Total nonoperating revenue	42,470 (247,121) - 1,219,809 1,015,	158 69,468
Income (loss) before transfers	(1,535,117) (1,415,984) (803,712) (26,286) (3,781,	099) 553,400
Transfers in	326,509 1,257,919 484,064 2,068,	492 415,900
Transfers out	(136,392) (136,	392) (348,362)
Change in net position	(1,208,608) (158,065) (456,040) (26,286) (1,848,	999) 620,938
Net position - Beginning of year	1,889,714 49,168,427 17,536,435 1,272,554 69,867,	4,718,667
Net position - End of year	\$ <u>681,106</u> \$ <u>49,010,362</u> \$ <u>17,080,395</u> \$ <u>1,246,268</u> \$ <u>68,018</u> ,	131 \$ 5,339,605

Exhibit 9

		<u>Exhibit 10</u>
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENSES AND		
CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS TO THE STATEMENT OF	ACTIV	ITIES
YEAR ENDED JUNE 30, 2020		
		10 E
Change in net position - Total proprietary funds	\$	(1,848,999)
Amounts reported for business-type activities in the statement of activities are different because:		
Internal service funds are used by management to charge the costs of certain activities, such as health insurance, equipment purchasing and payroll services, to individual funds. The change in net assets of the internal service funds is reported with business- type activities net of the amount allocated to governmental activities and the component unit.		123,064

Change in net position of business-type activities

\$

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2020

		Solid <u>Waste</u>
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash received from operations	\$	1,984,723
Cash paid to employees		(757,617)
Cash paid to suppliers		(1,251,606)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		(24,500)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Property taxes		
Intergovernmental Transfers from other funds		27,806
Transfers to other funds		326,509
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES		354,315
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Payment of long-term debt:		
General obligation bonds/notes		(135,000)
Notes payable Payment of interest on long-term debt		-
Bond proceeds		(47,900)
Acquisition of capital assets		(1,681,305)
Capital contributions and grants		(.,,
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES		(1,864,205)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Interest income received		62,564
NET INCREASE (DECREASE) IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS		(1,471,826)
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - Beginning of year		4,273,202
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - End of year	\$	2,801,376
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY		
OPERATING ACTIVITIES:	۴	
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided	\$	(1,577,587)
(used) by operating activities:		
Depreciation and amortization expense		535,263
Changes in assets and liabilities:		,
Decrease (increase) in receivables		(61,605)
Increase in prepaid expenses		(1,308)
Decrease (increase) in due from other governments Increase (decrease) in accounts payable		(494)
Increase in wages and benefits payable		59,584 4,400
Decrease in compensated absences payable		(2,046)
Decrease in net pension liability		(17,827)
Increase (decrease) in deferred outflows of resources		(8,438)
Increase in deferred inflows of resources		71,912
Decrease in other post employment benefits		(24,230)
Increase in accrued landfill costs		997,876
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	(24,500)

Sewer <u>Utility</u>	Events <u>Center</u>	Nonmajor Proprietary <u>Funds</u>		Total Enterprise <u>Funds</u>		Internal Service <u>Funds</u>
\$ 5,086,719	\$ 1,264,435	\$ 94,499	\$	8,430,376	\$	5,245,016
(1,145,873) (649,661) 3,291,185	_(1,602,351) _(337,916)	(896,872) (323,083) (1,125,456)		(2,800,362) (3,826,701) 1,803,313		(4,576,910) 668,106
191 191	-	502,432		502,432		
1,257,919	(517) 484,064 (136,392)	759,615 -		786,904 2,068,492 (136,392)		415,900 (348,362)
1,257,919	347,155	1,262,047		3,221,436		67,538
(2,742,500)		uă.		(2,877,500)		<b>.</b>
(418,000) (391,223)	-	141 142		(418,000) (439,123)		-
12,745,291	.e.:			12,745,291		-
(2,039,568) (39,891)	(123,500)	(130,879)		(3,975,252) (39,891)		-
7,114,109	(123,500)	(130,879)		4,995,525		
		<u></u>				
155,447				218,011		69,468
11,818,660	(114,261)	5,712		10,238,285		805,112
6,621,359	278,274	765,023		11,937,858		5,512,474
\$ -18,440,019	\$ 164,013	\$ 770,735	\$	22,176,143	\$	6,317,586
\$ (1,168,863)	\$ (803,712)	\$ (1,246,095)	\$	(4,796,257)	\$	483,932
4,310,859	459,007	143,461		5,448,590		-
(4,465)	1,517	39,632		(24,921)		
(4,749) 47,161	(16,377)	(4,239)		(26,673)		21
76,279	- 21,649	(43,857)		46,667 113,655		- 184,174
10,300		4,300	19,000			10 (j 11 1
(4,356)	7	(9,998)	(16,400)			
(80,617) (19,164)		(21,011)	(119,455)			
(19,104) 199,090	5	112 32,011		(27,490) 303,013		55 22
(70,290)	-	(19,772)		(114,292)		20 24
				997,876		<u> </u>
\$ 3,291,185	\$ (337,916)	\$ (1,125,456)	\$	1,803,313	\$	668,106

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Ottumwa, Iowa is a political subdivision of the State of Iowa located in Wapello County. It was first incorporated in 1851 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council-Manager form of government with the Mayor and Council members elected on a non-partisan basis. The City provides numerous services to its citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. It also operates an airport, a water recreation park, a mass transportation system, a wide range of parks and recreational facilities and sewer and sanitation utilities.

The financial statements of the City of Ottumwa, Iowa have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board.

#### Reporting Entity

For financial reporting purposes, the City of Ottumwa, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Ottumwa, Iowa (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationships with the City. The City handles the cash management and financial reporting of the component unit. In addition, City employees perform the duties at the direction of the component unit's board.

<u>Discretely Presented Component Unit</u>: The component unit column in the government-wide financial statements, include the financial data of the City's component unit. It is reported in a separate column to emphasize that it is legally separate from the City. Separate financial statements of the component unit may be obtained from the City's finance department.

<u>Hazardous Materials</u>: The Hazardous Materials component unit includes all operations of the Hazardous Materials response team operated by the Ottumwa Fire Department, under the authority of the Southeast Iowa Response Group Board consisting of nine county supervisors from Wapello County and eight nearby counties. The elected City officials are financially accountable for the organization. The City handles all of the accounting, budgeting, payroll, treasury management and administrative functions for the organization.

#### **Basis of Presentation**

#### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities report information on all activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. However, interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which are supported by property tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation (Continued)

#### Government-wide Financial Statements (Continued)

The Statement of Net Position presents the City's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

<u>Net investment in capital assets</u> – consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt that are attributable to the acquisition, construction or improvement of those assets.

<u>Restricted net position</u> – result when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

<u>Unrestricted net position</u> – consist of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

#### Fund Financial Statements

Separate financial statements are provided for governmental and proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental and proprietary funds are aggregated and reported as nonmajor governmental and proprietary funds, respectively.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and capital improvement costs not paid from other funds.

#### Special Revenue:

<u>State Road Use Tax</u> – to account for State Road Use Tax allocated to the City to be used to maintain and improve the City streets.

Local Option Sales Tax - to account for the 1% sales tax.

Employee Benefits - to account for property taxes assessed for employee benefits.

Capital Projects:

<u>Street Projects</u> – to account for bond proceeds and construction costs of street projects.

<u>Downtown Streetscape</u> – to account for bond proceeds for downtown construction projects.

<u>Debt Service</u> – to account for the payment of interest and principal on the City's general obligation long-term debt.

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Financial Statements (Continued)

The City reports the following major proprietary funds:

## Enterprise:

<u>Solid Waste</u> – to account for the operation and maintenance of the recycling center and Ottumwa-Wapello County Landfill Facility.

<u>Sewer Utility</u> – to account for the operation and maintenance of the sanitary sewer treatment plant, collection lines and debt service on revenue bonds.

<u>Events Center</u> – to account for the operation and maintenance of the Bridge View Events Center facility (a Vision Iowa project).

#### Measurement Focus and Basis of Accounting

The Government-wide and the proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year end.

Property tax, local option sales tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from general long-term debt are reported as other financing sources.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Under terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Enterprise Funds are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Governmental Fund Types

#### General Fund

The General Fund accounts for the financial resources of the City that are not accounted for in any other fund. Principal sources of revenue are property taxes, state shared revenues, licenses and permits and charges for services. Primary expenditures are for police and fire protection, general administration and parks.

#### Special Revenue Funds

Special Revenue Funds account for revenues derived from specific sources which are usually required by law or regulation to be accounted for in separate funds. Funds included in this category are:

<u>State Road Use Tax</u> – to account for State Road Use Tax allocated to the City to be used to maintain and improve the City streets.

Local Option Sales Tax - to account for the 1% sales tax.

Employee Benefits – to account for property taxes assessed for employee benefits.

<u>Airport</u> – to account for all operations of the regional airport under guidance of the Airport Advisory Board.

Emergency – to account for the special 27¢ tax levy.

Library – to account for all operations of the Public Library under guidance of the Library Board.

<u>Cemetery</u> – to account for operations of the Ottumwa, Calvary and Jewish Cemeteries under guidance of the Cemetery Board of Trustees.

Block Grants - to account for monies received to rehabilitate and maintain declining areas.

<u>Tax Increment Financing</u> – tax increment financing for the Westgate Economic Development Urban Renewal Project Area, Airport Urban Renewal Project Area, Pennsylvania/Jefferson Urban Renewal Project Area and Wildwood/Highway 34 Urban Renewal Project Area.

<u>Risk Management</u> – to account for the City's property and casualty insurance coverage and Iowa Code Chapter 411 medical coverage for fire fighters and police officers.

Fire Bequest – to account for donations and grants received to purchase items for the Fire Department.

<u>RAGBRAI</u> – to account for donations and other resources to be used for costs associated with the RAGBRAI event.

Retiree Health Insurance - to account for medical and life insurance costs of City retirees.

<u>Library Bequest</u> – to account for donations to the Library designated for purposes other than general operations.

Park Bequest - to account for donations, grants and expenses of the Trees Forever Committee.

<u>Police Bequest</u> – to account for donations and service fees to the Police Department designated for purposes other than general operations.

<u>Historic Preservation</u> – to account for grants and related items with or concerning the Historic Preservation Commission.

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Governmental Fund Types (Continued)

#### Capital Projects Funds

Capital Projects Funds account for financial resources to be used for the acquisition and construction of capital facilities and other fixed assets with the exception of those that are financed by special assessments or by enterprise fund monies. Capital projects for enterprise fund activities are accounted for in the Capital Projects Funds when these projects are financed through the issuance of general obligation bonds, revenue bonds, intergovernmental revenues or major private donations.

Street Projects – to account for bond proceeds and construction costs of street projects.

Downtown Streetscape - to account for bond proceeds for downtown construction projects.

<u>Sidewalks</u> – to account for bonds issued, assessments and construction costs for sidewalks assessed to property owners.

Airport Projects - to account for airport improvements.

<u>Park Projects</u> – to account for bond proceeds, donations and grants for construction of recreation trails and other park projects.

Other Bond Projects - to account for monies received for miscellaneous development projects.

Levee Repairs - to account for bond proceeds for levee repair projects.

#### Debt Service Fund

The Debt Service Fund accounts for the payment of principal and interest on the City's general obligation debta

#### Permanent Funds

<u>Cemetery Perpetual Care</u> – to account for the collection of a portion of cemetery lot sales designated for perpetual care.

<u>Cemetery Memorial</u> – to account for the collection of contributions for floral decoration on lots, Fry bequests and Hall bequests.

#### Proprietary Fund Types

#### Enterprise Funds

Enterprise Funds are used to account for operations which are intended to be self-supporting primarily through user charges. Included in this category are:

<u>Solid Waste</u> – to account for the operation and maintenance of the recycling center and Ottumwa-Wapello County Landfill facility.

<u>Sewer Utility</u> – to account for the operation and maintenance of the sanitary sewer treatment plant, collection lines and debt service on revenue bonds.

<u>Events Center</u> – to account for the operation and maintenance of the Bridge View Events Center facility.

<u>Transit</u> – to account for the operation of the city public transit system.

Golf Course - to account for the operation and maintenance of the Cedar Creek Golf Course.

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Proprietary Fund Types (Continued)

#### Internal Service Funds

Internal Service Funds are used to account for the operation of the Payroll Clearing, Equipment Purchasing and Employee Insurance funds. Charges are made to other City departments to support these activities, including equipment replacement.

#### Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2020, disbursements exceeded the amount budgeted in the public safety, culture and recreation, and business type activities functions.

#### Cash, Cash Equivalents and Pooled Investments

The City maintains a cash and investment pool to maximize investment opportunities. Income from investments purchased with pooled cash is allocated to individual funds based on the fund's average cash balance and legal requirements. Each fund's portion of total cash and investments is reported as such within this report.

The City's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

Cash and pooled investments are considered "cash and cash equivalents" for statement of cash flow purposes even though they may still be subject to credit risk, concentration risk, or custodial credit risk. Certificates of deposit and U.S. Treasury Bills with maturities in excess of 397 days are considered investments for statement of cash flows purposes. Investments are reported at fair value which is determined using selected bases. Short-term investments are reported at cost, which approximates fair value.

#### Receivables

The City has recorded several types of receivables on its balance sheet from sources around the State of Iowa, including the state and federal governments, through grant agreements. The risk of loss on receivables is the balance owed at the time of default. No allowance for bad debts is considered necessary.

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Property Tax Receivable, Including Tax Increment Financing

Property tax, including tax increment financing in Governmental and Proprietary Funds is accounted for using the accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represents taxes collected by the County but not remitted to the City at June 30, 2020 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects tax asking contained in the budget certified to the County Board of Supervisors in March 2019.

#### Customer Accounts and Unbilled Usage

Accounts receivable are recorded in the Enterprise Funds at the time the service is billed. Unbilled usage for service consumed between periodic scheduled billing dates is estimated and is recognized as revenue in the period in which the service is provided.

## Due From and Due to Other Funds

During the course of its operations, the City has numerous transactions between funds. To the extent certain transactions between funds had not been paid or received as of June 30, 2020, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

#### Due From Other Governments

Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

#### Inventories

Inventories are valued at cost (first in, first out) for supplies and the lower of cost (first-in, first-out) or market for items held for resale. It consists of parts and supplies in the Central Garage, merchandise and concessions at The Beach Ottumwa, and fuel at the Airport. Inventories are recorded as expenses when consumed rather than when purchased.

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Capital Assets**

Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Position and in the Proprietary Funds' Statement of Net Position. Capital assets are recorded at historical cost. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair not adding to the value of the asset or materially extending asset lives are not capitalized. Capital assets are defined by the City as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

	Asset Class	ŀ	Amount
	Land, buildings and other improvements	\$	25,000
	Intangibles		5,000
	Machinery, equipment and vehicles		5,000
4	Infrastructure		25,000

Capital assets of the City are depreciated/amortized using the straight line method over the following estimated useful lives:

	Buildings	15 to 50 Years
	Other improvements	8 to 50 Years
2	Intangibles	5 to 20 Years
	Vehicles	5 to 15 Years
	Other equipment	5 to 20 Years
	Infrastructure	15 to 30 Years

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

## Deferred Revenue

Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of unspent grant proceeds, as well as delinquent property tax receivable and other receivables not collected within sixty days after year end.

#### Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future year(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the employer after the measurement date but before the end of the employer's reporting period.

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2020. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

## Long-term Liabilities

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business type activities column in the Statement of Net Position and the proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System and the Municipal Fire and Police Retirement System (Systems') and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems'. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

## **Deferred Inflows of Resources**

Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax and tax increment financing receivable that will not be recognized as revenue until the year for which they are levied, unrecognized items not yet charged to pension expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets and changes in assumptions and differences between expected and actual experience related to the total OPEB liability.

## Fund Equity

In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Fund Equity (Continued)

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> – All amounts not included in preceding classifications.

The City would typically use restricted fund balances first but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds. The general fund is the only fund that reports a positive unassigned fund balance amount.

#### Interfund Transactions

Transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended are recorded as transfers and are reported as other financing sources (uses) in the Governmental Fund Types.

Nonrecurring or nonroutine transfers of equity between funds are recorded as equity transfers and, accordingly, are reported as additions or deductions from balances of Governmental Fund Types.

#### Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources, the disclosure of contingent assets and liabilities and the reported revenues and expenses. Accordingly, actual results could differ from those estimates.

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2020

## NOTE 2: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2020 was as follows:

Governmental Activities: By type:	9	Balance Beginning of Year		Additions/ Transfers In	1	Deletions/ Transfers Out	-	Balance End of Year
Capital assets not being depreciated: Land	\$	2 542 704	¢		\$	1. set - 0.	ድ	2 542 704
Construction in progress	φ	3,542,781 9,005,789	Φ	11,184,836	Ф	(3,958,134)	Φ	3,542,781 16,232,491
Total capital assets not being depreciated		12,548,570		11,184,836		(3,958,134)		19,775,272
Capital assets being depreciated:								
Buildings		13,762,849		30,576				13,793,425
Improvements other than buildings		6,706,045		524,194		-		7,230,239
Machinery and equipment		13,384,820		572,128		(301,300)		13,655,648
Infrastructure		102,396,380		3,943,059		(00.,000)		106,339,439
		136,250,094		5,069,957		(301,300)		141,018,751
Less accumulated depreciation:								
Buildings		11,132,366		269,908				11,402,274
Improvements other than buildings		2,636,346		486,065		-		3,122,411
Machinery and equipment		10,969,059		711,520		(301,296)		11,379,283
Infrastructure		60,453,377		3,853,595		(001,200)		64,306,972
		85,191,148		5,321,088		(301,296)		90,210,940
Total capital assets being depreciated, net		51,058,946						50,807,811
Total capital assets being depreciated, net		51,056,940		(251,131)		(4)		
Governmental activities capital assets, net	\$	63,607,516	\$	10,933,705	\$	(3,958,138)	\$	70,583,083
By function and activity: General government:								:
City clerk	\$	10,373	\$		\$	-	\$	10,373
Finance		278,225		25,151		-		303,376
City hall		4,021,789		14,325		-		4,036,114
Public information		55,269						55,269
Total general government		4,365,656		39,476				4,405,132
Public safety:								
Police		1,727,765		103,160		(34,308)		1,796,617
Fire		4,365,788		107,018		8		4,472,806
Health and inspection		122,151				8		122,151
Animal control		72,876						72,876
Total public safety		6,288,580		210,178		(34,308)		6,464,450
Highways and streets:								
Traffic maintenance		697,598		-		=		697,598
Electric/traffic light maintenance		416,354		10,680		(6,918)		420,116
Engineering		200,696		π		=		200,696
Street maintenance (including culverts)		3,515,331		82,871		(25,795)		3,572,407
Snow/ice maintenance		194,807				7		194,807
Street cleaning		562,893		184,294		(180,135)		567,052
Street projects (including sidewalks)		70,654,775		3,425,930				74,080,705
Parking		2,189,825						2,189,825
Total highways and streets		78,432,279		3,703,775		(212,848)		81,923,206

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2020

# NOTE 2: CAPITAL ASSETS (Continued)

	Balance Beginning of Year	Additions/ Transfers In	Deletions/ Transfers Out	Balance End of Year
By function and activity: (Continued)				
Culture and recreation:	0 000 770			
Library	2,063,776	-		2,063,776
Parks	2,717,195	-	(47,491)	2,669,704
Senior citizens center	131,016		-	131,016
The Beach	6,899,922	555,804	-	7,455,726
Trails	2,116,116		<u> </u>	2,116,116
Total culture and recreation	13,928,025	555,804	(47,491)	14,436,338
Cemetery	774,551	60,639	(6,653)	828,537
Airport	21,674,527	500,085	<u> </u>	22,174,612
Construction in progress	9,005,789	11,184,836	(3,958,134)	16,232,491
Levee	168,580			168,580
TIF projects	11,905,594		<u>.</u>	11,905,594
Downtown Step One	275,163		·	275,163
Land - No designation	1,979,920			1,979,920
Total governmental activities	\$ 148,798,664	\$ 16,254,793	\$ (4,259,434) \$	160,794,023

## NOTES TO FINANCIAL STATEMENTS

## <u>JUNE 30, 2020</u>

### NOTE 2: CAPITAL ASSETS (Continued)

By function and activity	Land	Buildings	Improvements Other than Buildings	Machinery and Equipment	Infra- structure	Construction in Progress	Total
General government: City clerk Finance City hall Public information	\$ 	\$ - 3,535,759	\$ 	\$ 10,373 303,376 292,932 55,269	\$ 207,423	\$ 	\$ 10,373 303,376 4,036,114 55,269
Total general government		3,535,759		661,950	207,423		4,405,132
Public safety: Police Fire Health and inspection Animal control	- 	983,243	191,417	1,796,617 3,187,344 122,151 45,673	110,802 27,203		1,796,617 4,472,806 122,151 72,876
Total public safety Highways and streets:		983,243	191,417	5,151,785	138,005	<u> </u>	6,464,450
Traffic maintenance Electric/traffic light maintenance		134,900	(#1 (#1	392,769 174,984	169,929 245,132	-	697,598
Engineering Street maintenance Snow/ice maintenance	66,240	595,884	31,900	200,696 2,768,098	110,285		200,696 3,572,407
(including culverts) Street cleaning Street projects		63,679		131,128 567,052	98 195	14	194,807 567,052
(including sidewalks) Parking Total highways and	653,718	39,754	886,733	10,895	74,080,705 598,725		74,080,705 2,189,825
streets Culture and recreation:	719,958	834,217	918,633	4,245,622	75,204,776		81,923,206
Library Parks Senior citizens center The Beach	= = 283,421	1,496,091 256,957 = 2,651,850	168,977 770,560 ي	363,224 954,860 1,309,167	35,484 687,327 131,316 30,275		2,063,776 2,669,704 131,316 7,455,426
Trails Total culture and recreation	283,421	4,404,898	4,120,250		2,116,116		2,116,116
Cemetery	26,000	293,394	146,032	178,192	184,919		828,537
Airport	372,575	3,611,658	1,685,327	790,848	15,714,204		22,174,612
Construction in progress						16,232,491	16,232,491
Levee			168,580		5		168,580
TIF projects	16,000	<u> </u>			11,889,594	:	11,905,594
Downtown Step One	144,907	130,256					275,163
Land - No designation	1,979,920				ī	ī	1,979,920
Total governmental activities	\$ 3,542,781	\$ 13,793,425	\$ 7,230,239	\$ 13,655,648	\$ 106,339,439	\$ 16,232,491	\$ 160,794,023

### NOTES TO FINANCIAL STATEMENTS

### JUNE 30, 2020

### NOTE 2: CAPITAL ASSETS (Continued)

	Balance Beginning of Year		Additions/ Transfers In	<u></u>	Deletions/ Transfers Out	Balance End of Year			
Business type activities: By type: Capital assets not being depreciated: Land Construction in progress Total capital assets not being depreciated	\$ 2,126,177 		2,661,505	\$	(910,038)	2,126,177			
Total capital assets not being depreciated	2,541,663		2,661,505		(910,038)	4,293,130			
Capital assets being depreciated/amortized: Buildings Improvements other than buildings Machinery and equipment Infrastructure Intangibles	47,430,146 13,717,264 13,438,098 63,458,184 513,785		123,500 141,814 901,785 1,056,686		(114,274)	47,553,646 13,859,078 14,225,609 64,514,870 513,785			
Less accumulated depreciation/amortizatio	138,557,477		2,223,785		(114,274)	140,666,988			
Buildings Improvements other than buildings Machinery and equipment Infrastructure Intangibles	25,912,208 8,530,517 11,049,491 16,295,468 453,570		1,002,124 678,896 672,610 3,089,270 5,690		- (114,274) -	26,914,332 9,209,413 11,607,827 19,384,738 459,260			
	62,241,254		5,448,590		(114,274)	67,575,570			
Total capital assets being depreciated/amortized, net	76,316,223		(3,224,805)	- ûs		73,091,418			
Business type activities capital assets, net	\$ 78,857,886	\$	(563,300)	\$	(910,038) \$	77,384,548			
By function and activity: Solid waste Sewer utility Events center Transit Golf course Construction in progress	<ul> <li>\$ 11,303,342</li> <li>98,746,545</li> <li>24,383,288</li> <li>4,761,731</li> <li>1,488,748</li> <li>415,486</li> </ul>	\$	636,273 1,333,133 123,500 130,879	\$	(91,732) \$ (22,542) - -	11,847,883 100,057,136 24,506,788 4,892,610 1,488,748 2,166,052			
	<u>415,486</u> \$ 141,099,140	\$	2,661,505 4,885,290	\$	(910,038) (1,024,312) \$	2,166,953			
Land	Buildings		Improvements Other than <u>Buildings</u>	Ť.,	Machinery and Equipment	Infra- structure	Intangibles	Construction <u>in Progress</u>	Total
By function and activity Solid waste \$ 207,500 Sewer utility 194,029 Events center 1,644,648 Transit Golf course 80,000 Construction in progress	\$ 1,195,103 23,887,701 21,000,269 1,295,718 174,855	s	6,090,207 6,631,814 243,495 893,562	\$	4,355,073 \$ 5,016,937 916,376 3,596,892 340,331	- \$ 64,212,870 302,000 - -	113,785 400,000	\$ 	<ul> <li>\$ 11,847,883</li> <li>100,057,136</li> <li>24,506,788</li> <li>4,892,610</li> <li>1,488,748</li> <li>2,166,953</li> </ul>
Total businesslype assets\$ 2,126,177	\$ 47,553,646	\$	13,859,078	\$	14,225,609 \$	64,514,870 \$	513,785		

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### NOTES TO FINANCIAL STATEMENTS

### JUNE 30, 2020

# NOTE 2: CAPITAL ASSETS (Continued)

A summary of property, plant and equipment at June 30, 2020, was as follows:

A summary of property, plant and equipment at sume 50, 2020,	waa aa ioii0wa.			
		Business	Governmental	
Consider a set to size a demonstrate of		Туре	Activities	
Capital assets not being depreciated:				
Land Construction in progress		\$ 2,126,177 2,166,052	\$ 3,542,781 16,232,401	
		2,166,953	16,232,491	
Total capital assets not being depreciated		4,293,130	19,775,272	
Capital assets being depreciated/amortized:				
Buildings		47,553,646	13,793,425	
Improvements other than buildings		13,859,078	7,230,239	
Machinery and equipment		14,225,609	13,655,648	
Infrastructure		64,514,870	106,339,439	
Intangibles		513,785	141,018,751	
Less accumulated depreciation/amortization		(67,575,570)	(90,210,940)	
Total capital assets being depreciated/amortized, net		73,091,418	50,807,811	
Total capital assets being depreciated/amonized, het				
Total capital assets, net		\$ 77,384,548	\$	
Depreciation/amortization expense was charged to functions of	f the primary governm	ent as follows:		
Government activities:			. Towns	
General government			\$ 65,510	
Public safety			797,361	
Public services Culture and recreation			290,180	
Community development			3,718,935 449,102	
Total depreciation expense - Governmental activities			\$ 5,321,088	
			\$ 0,321,086	
Business type activities				
Solid waste			\$ 535,263	
Sewer utility Events center			4,310,859	
Transit			459,007 118,024	
Golf course			25,437	
Total depreciation/amortization expense - Business typ	e activities		\$ 5,448,590	
Discretely presented component unit:			φ	
	Balance		Balance	
	Beginning of	Additions/	Deletions/ End of	
	Year	Transfers In	Transfers Out Year	
By type:				
Capital assets being depreciated:				
Buildings		\$	\$ - \$ 204,082	
Machinery and equipment	299,983			_
	504,065	12	- 504,065	j
Less accumulated depreciation:				
Buildings	(135,204)	10,204	- (145,408	
Machinery and equipment	(223,788)	26,335	- (250,123	
<b>-</b>	(358,992)	36,539	- (395,531	
Total assets being depreciated, net	145,073	(36,539)	- 108,534	F.
Total discretely presented component				
unit capital assets, net	\$ 145,073	\$ (36,539)	\$ \$108,534	ŀ
By function and activity:				
Hazardous materials	\$ 504,065	\$	\$\$_504,065	j
Depreciation expense			\$ 36,539	)
- F			φ	-

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 3: LONG-TERM LIABILITIES

#### A summary of the changes in long-term liabilities for the year ended June 30, 2020 is as follows:

Governmental activities:	Balance Beginning of Year	increases	Decreases	Balance End <u>of Year</u>	Due Within One Year
General obligation bonds General obligation notes	\$ 16,265,000 1,647,500	\$ 1.369.709	\$ 2,730,000 1,647,500	\$ 13,535,000 1,369,709	\$ 2,430,000 98,256
Compensated absences	820,740	899,220	820,740	899,220	782,217
Net pension liability	11,791,676	873,049	020,740	12,664,725	102,217
Total OPEB liability	7,795,016		382,631	7,412,385	<u> </u>
Total	\$ 38,319,932	\$ 3,141,978	\$ 5,580,871	\$ 35,881,039	\$ 3,310,473
Business type activities:					
General obligation bonds	\$ 1,660,000	\$ 2.00	\$ 285,000	\$ 1,375,000	\$ 285,000
General obligation notes	2,592,500	12,745,291	2,592,500	12,745,291	771,744
Revenue notes	10,141,000	220	418,000	9,723,000	428,000
Compensated absences	149,980	133,580	149,980	133,580	133,580
Net pension liability	1,921,205		119,455	1,801,750	
Total OPEB liability	2,328,382	*	114,292	2,214,090	÷
Total	\$ 18,793,067	\$ 12,878,871	\$ 3,679,227	\$ 27,992,711	\$ 1,618,324

A summary of the annual general obligation bond/note principal and interest requirements to maturity by year is as follows:

#### Governmental activities:

	General Oblig	ation	Bonds	General Ob	ligat	ion Notes	Ţ	otals	<u>s</u> *
<u>June 30,</u>	Principal		Interest	Principal		Interest	Principal		Interest
2021	\$ 2,430,000	\$	170,207	\$ 98,256	\$	52,808	\$ 2,528,256	\$	223,015
2022	1,940,000		137,075	95,455		50,858	2,035,455		187,933
2023	2,070,000		115,462	97,170		47,040	2,167,170		162,502
2024	1,925,000		90,363	100,602		43,154	2,025,602		133,517
2025	1,640,000		68,433	108,226		39,130	1,748,226		107,563
2026-2030	3,375,000		156,650	580,000		129,200	3,955,000		285,850
2030-2034	155,000		6,820	290,000		22,800	445,000		29,620
Total	\$ 13,535,000	\$	745,010	\$ 1,369,709	\$	384,990	\$ 14,904,709	\$	1,130,000

#### Business type activities:

		General Oblig	ation	Bonds	General Ob	ligati		Т	otals	s *
<u>June 30,</u>		Principal		Interest	Principal		Interest	Principal		Interest
2021	\$	285,000	\$	39,956	\$ 771,744	\$	458,149	\$ 1,056,744	\$	498,105
2022		135,000		32,700	804,545		444,442	939,545		477,142
2023		135,000		28,650	807,830		412,260	942,830		440,910
2024		135,000		24,600	834,398		379,944	969,398		404,544
2025		135,000		20,550	616,774		346,570	751,774		367,120
2026-2030		550,000		41,550	2,570,000		1,394,902	3,120,000		1,436,452
2031-2035		100		252	2,890,000		873,300	2,890,000		873,300
2036-2040					3,450,000		316,502	3,450,000		316,502
	\$	1,375,000	\$	188,006	\$ 12,745,291	\$	4,626,069	\$ 14,120,291	\$	4,814,075

During the year ended June 30, 2014, Ottumwa Water and Hydro was advanced \$1,000,000 funded with general obligation bonds to assist with financing of water main projects in conjunction with City of Ottumwa street projects. The Ottumwa Water and Hydro has entered into a repayment agreement for the amortized life of the outstanding bonds.

During the year ended June 30, 2015, Ottumwa Water and Hydro was advanced \$225,000 funded with general obligation bonds to assist with financing of water main projects in conjunction with City of Ottumwa street projects. The Ottumwa Water and Hydro has entered into a repayment agreement for the amortized life of the outstanding bonds.

With respect to general obligation debt, the City is subject to a maximum indebtedness equal to 5% of total assessed property value. As of June 30, 2020, the City's legal debt margin was \$51,536,986.

### NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 3: LONG-TERM LIABILITIES (Continued)

The following is a summary of bond/note transactions for the year ended June 30, 2020, and details of bonds/notes payable at June 30, 2020:

Amount

Obligation	Date of Issue	Interest Rate	Originally Issued
Governmental Activities:			
General Obligation Bonds:			
Corporate Purpose - Series 2011A	September 20, 2011	2.25-4.40%	\$ 2,050,000
Corporate Purpose - Series 2013A	March 20, 2013	.35-1.10	4,365,000
Corporate Purpose - Series 2013C	November 18, 2013	2.00	1,330,000
Corporate Purpose - Series 2014A	April 14, 2014	2.00-2.10	4,100,000
Corporate Purpose - Series 2015	April 23, 2015	2.00	3,970,000
Corporate Purpose - Series 2016A	November 30, 2016	1.15-2.00	1,400,000
Corporate Purpose - Series 2016B	November 30, 2016	1 05-1 70	500,000
Corporate Purpose - Series 2017	April 18, 2017	2.00	4,700,000
Corporate Purpose - Series 2019A	April 1, 2019	3,00	4,295,000
Corporate Purpose - Series 2019B	April 1, 2019	3,00	1,870,000
Corporate Purpose - Series 2018	June 5, 2018	2 50-2 80	1,500,000
General Obligation Notes:		<u>₩</u> .	
Corporate Purpose - Series 2012	April 2, 2012	2,00-2,30	880,000
Corporate Purpose - Series 2013D	December 30, 2013	3 00-4 00	2,092,500
Corporate Purpose - Series 2020	May 14, 2020	3.00-4.00	1,369,709
Total Governmental Activities			
Business-type Activities:			
General Obligation Bonds:			
Corporate Purpose - Series 2019A	April 1, 2019	3.00	1,360,000
Corporate Purpose - Series 2017	April 18, 2017	2.00	600,000
General Obligation Notes:			
Corporate Purpose - Series 2012	April 2, 2012	2.00-2.30	3,155,000
Corporate Purpose - Series 2013D	December 30, 2013	3.00-4.00	2,092,500
Corporate Purpose - Series 2020	May 14, 2020	3.00-4.00	14,115,000

Total Business-type Activities

Grand Total

	Balance Beginning <u>of Year</u>	Issued During <u>Year</u>	Pai Duri <u>Yea</u>	ng	Balance End <u>of Year</u>
\$	1,455,000 285,000 2,085,000 90,000 1,375,000 2,785,000 4,295,000 1,870,000 1,500,000 16,265,000	\$	283 275 483 99 11 125 569 544 75 199	5,000 \$ 5,000 5,000 0,000 0,000 5,000 0,000 5,000 0,000 5,000 0,000 0,000	1,360,000 1,600,000 1,365,000 125,000 2,225,000 3,755,000 1,795,000 1,310,000 13,535,000
1	1,647,500 	<u>1,369,709</u> <u>1,369,709</u> <u>1,369,709</u>	1,64	7,500	<u>1,369,709</u> 1,369,709 14,904,709
5 9 3	1,360,000 300,000 1,660,000		150 285	5,000 0,000 5,000	1,225,000 150,000 1,375,000
(§ 20	1,475,000 1,117,500 2,592,500	12,745,291 12,745,291	1,117	5,000 7,500 	12,745,291 12,745,291
\$	4,252,500	<u>12,745,291</u> \$ <u>14,115,000</u>		7 <u>,500</u> 5 <u>,000</u> \$	<u>14,120,291</u> 29,025,000

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#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 3: LONG-TERM LIABILITIES (Continued)

#### Revenue Notes Payable

The City has pledged future wastewater customer revenues, net of specified operating expenses, to repay the various sewer revenue notes described below. Proceeds from the notes provided financing for the construction of improvements to the wastewater treatment plant. These notes are payable solely from wastewater customer net revenues and are payable through 2041. Annual principal and interest payments on these notes are expected to require less than 90% of net revenues. The total principal and interest remaining to be paid on the notes is \$12,394,784. This amount excludes the forgivable portion of any notes. For the current year, principal and interest paid and total customer net revenues (operating income plus depreciation/amortization expense) were \$661,277 and \$1,431,725, respectively.

The resolution providing for the issuance of the revenue notes includes the following provisions:

- a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- b) Sufficient monthly transfers shall be made to a revenue note retirement account for the purpose of making the note principal and interest payments when due.
- c) Additionally, monthly transfers of \$41,667 to separate wastewater improvement and replacement accounts shall be made until specific minimum balances have been accumulated. These accounts are restricted for the purpose of paying for any additional improvements, extensions or repairs to the system.
- d) User rates shall be established at a level which produces and maintains net revenues at a level not less than 110% of the amount of principal and interest on the notes falling due in the same year.

During the year ended June 30, 2020, the City was in compliance with the revenue note provisions.

Details of revenue notes payable at June 30, 2020 are as follows:

#### Business type activities:

During the year ended June 30, 2007, the City entered into an agreement with the Iowa Finance Authority to borrow up to \$3,400,000 in connection with the issuance of a Sewer Revenue Capital Loan Note (Waste water plant improvements). The note calls for annual payments beginning June 1, 2010, with interest due semi-annually calculated at 3.00% with final maturity date of June 1, 2039.

During the year ended June 30, 2010, the City entered into an agreement with Iowa Finance Authority to borrow up to \$5,426,000 with the issuance of a Sewer Revenue Capital Loan Note (Phase 3 construction). The note calls for annual principal payments beginning on June 1, 2011, with interest due semi-annually at the rate of 3.00% with a final maturity date of June 1, 2041.

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 3: LONG-TERM LIABILITIES (Continued)

#### Revenue Notes Payable (Continued)

#### Business type activities: (Continued)

During the year ended June 30, 2015, the City entered into an agreement with Iowa Finance Authority to borrow up to \$4,800,000 in connection with the issuance of a Sewer Revenue Capital Loan Note (Phase 5 – division 2). Up to \$1,440,000 of this is forgivable upon meeting certain conditions as determined by the loan documents. The note calls for annual payments beginning June 1, 2015, with interest due semi-annually calculated at 1.75% with final maturity on June 1, 2034.

The following is a summary of note transactions for the year ended June 30, 2020:

Description	Interest <u>Rate</u>		Balance Beginning <u>of Year</u>	Du	ceeds iring <u>ear</u>		Payments During <u>Year</u>	Balance End <u>of Year</u>		Interest <u>Expense</u>
Business Type Funds: Sewer Utility: Waste water plant										
improvements Phase 3 – construction Phase 5 – division 2 Total enterprise funds	3.00% 3.00% 1.75%	\$ \$	2,581,000 4,851,000 2,709,000 10,141,000	\$ 249) 		\$ \$	96,000 154,000 <u>168,000</u> <u>418,000</u>	\$ 2,485,000 4,697,000 <u>2,541,000</u> <u>9,723,000</u>	\$ \$	51,620 157,658 <u>38,435</u> <u>247,713</u>

The following table summarizes the principal and interest due on the City's revenue notes payable:

Fiscal <u>Year</u>	Principal	Interest	Total	
2021	\$ 428,000	\$ 234,517	\$ 662,517	
2022	439,000	225,503	664,503	
2023	448,000	216,202	664,202	
2024	458,000	206,655	664,655	
2025	469,000	196,853	665,853	
2026 – 2030	2,518,000	826,874	3,344,874	
2031 – 2035	2,640,000	535,260	3,175,260	
2036 - 2040	2,021,000	220,860	2,241,860	
2041	302,000	9,060	311,060	
Total	\$ <u>9,723,000</u>	\$ <u>2,671,784</u>	\$ 12,394,784	

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 4: EMPLOYEE RETIREMENT SYSTEMS

The City contributes to two employee retirement systems, the Iowa Public Employees Retirement System (IPERS) and the Municipal Fire and Police Retirement System of Iowa (MFPRSI). IPERS is administered by the State of Iowa. MFPRSI is governed by the nine-member Board of Trustees. Though separate and apart from state government, the Board is authorized by the state legislature, which also establishes by statute the pension and disability benefits and the System's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI. As of June 30, 2020, the City had the following balances related to its pension accounts:

	<b>IPERS</b>	MFPRS	Total
Net Pension Liability	\$ 5,131,728	\$ 9,334,747	\$ 14,466,475
Deferred Inflows	907,076	688,955	1,596,031
Deferred Outflows	1,224,578	1,865,407	3,089,985

For the year ended June 30, 2020, the City recognized pension expense of \$2,850,305 between the two employee retirement systems.

#### A. Defined Benefit Pension Plan – Municipal Fire and Police Retirement System of Iowa (MFPRSI)

<u>Plan Description</u> – MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City of Ottumwa, Iowa are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at www.mfprsi.org.

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Members who perform more than 22 years of service receive an additional 2% of the member's average final compensation for each additional year of service, up to a maximum of 8 years. Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen, plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5 year DROP period. When electing to participate in DROP, the member signs a contract stating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

## A. Defined Benefit Pension Plan – Municipal Fire and Police Retirement System of Iowa (MFPRSI) (Continued)

<u>Disability and Death Benefits</u> – Disability coverage may be either accidental or ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation for those with 5 or more years of service or the member's service retirement benefit calculation amount and 25% of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased annually in accordance with Chapter 411.6 of the Code of Iowa, which provides a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

<u>Contributions</u> – Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2020.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa the employer's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was - 24.41% for the year ended June 30, 2020.

The City's contributions to MFPRSI for the year ended June 30, 2020 totaled \$1,162,779.

If approved by the state legislature, state appropriations may further reduce the City's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa, therefore, is considered to be a nonemployer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans.* 

There were no state appropriations to MFPRSI during the year ended June 30, 2020.

<u>Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> – At June 30, 2020, the City reported a liability of \$9,334,747 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2019, the City's proportion was 1.423139% which was an increase of .05993% from its proportion measured as of June 30, 2018.

# NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

# A. Defined Benefit Pension Plan – Municipal Fire and Police Retirement System of Iowa (MFPRSI) (Continued)

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2020, the City recognized pension expense of \$2,046,752. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Deferred Outflows of Resources		red Inflows <u>esources</u>
Differences between expected and actual experience	\$ 321,440	\$	87,350
Changes of assumptions	 468,681		40,628
Net difference between projected and actual earnings on MFPRSI's investments	(87,493)		
Changes in proportion and differences between City contributions and the City's proportionate share of contributions	2		560,977
City contributions subsequent to the measurement date	<u>1,162,779</u>		
Total	\$ 1,865,407	\$	<u>688,955</u>

\$1,162,779 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Total</u>
\$ (42,220)
(17,617)
(12,101)
28,327
57,284
\$ 13,673
Ţ

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation	3.00%
Salary increases	3.75 to 15.11%, including inflation
Investment rate of return	7.50%, net investment expense, including inflation

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

## A. Defined Benefit Pension Plan – Municipal Fire and Police Retirement System of Iowa (MFPRSI) (Continued)

## Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2017 through June 30, 2017.

Postretirement mortality rates were based on the RP-2014 Blue Collar Combined Healthy Annuitant Table with males set-forward two years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% Scale BB in 2017.

The long-term expected rate of return on MFPRSI investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return				
Large cap	5.5 %				
Small cap	5.8				
International large cap	7.3				
Emerging markets	9.0				
Emerging markets debt	6.3				
Private non-core real estate	8.0				
Master limited partnerships	9.0				
Private equity	9.0				
Core plus fixed income	3.3				
Private core real estate	6.0				
Tactical asset allocation	6.4				

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City's contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the MFPRSI's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on MFPRSI investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the city's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1%	Discount	1%		
	Decrease	Rate	Increase		
	<u>(6.50%)</u>	<u>(7.50%)</u>	<u>(8.50%)</u>		
City's proportionate share of the net pension liability	\$ <u>15,198,605</u>	\$ <u>9,334,747</u>	\$ <u>4,478,325</u>		

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

#### NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

## A. <u>Defined Benefit Pension Plan – Municipal Fire and Police Retirement System of Iowa (MFPRSI)</u> (Continued)

<u>MFPRSI's Plan Fiduciary Net Position</u> – Detailed information about MFPRSI's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at www.mfprsi.org.

<u>Payables to the MFPRSI</u> – At June 30, 2020, the City reported payables to the defined benefit pension plan of \$131,588 for legally required employer contributions and \$84,641 for legally required employee contributions which had been withheld from employee wages but not yet remitted to MFPRSI.

## B. <u>Defined Benefit Pension Plan – Iowa Public Employees Retirement System (IPERS)</u>

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at <u>www.ipers.org</u>.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of the date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age which is generally at age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation members' monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

At June 30, 2020, the City had no protection occupation members.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before and solve for each month that the member receives benefits before age 65.

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

## B. Defined Benefit Pension Plan - Iowa Public Employees Retirement System (IPERS) (Continued)

#### Pension Benefits (Continued)

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payrolls based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%.

The City's total contributions to IPERS for the year ended June 30, 2020 totaled \$627,426.

<u>Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> – At June 30, 2020, the City reported a liability of \$5,131,728 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the City's collective proportion was 0.088029%, which was a decrease of 0.000432% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the City recognized pension expense of \$803,553. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 4: EMPLOYEE RETIREMENT SYSTEMS) (Continued)

# B. Defined Benefit Pension Plan - Iowa Public Employees Retirement System (IPERS) (Continued)

# Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

	 Deferred Outflows of Resources		ed Inflows sources
Differences between expected and actual experience	\$ 14,227	\$	184,510
Changes of assumptions	549,682		iii
Net difference between projected and actual earnings on IPERS' investments	÷.		578,285
Changes in proportion and differences between City contributions and the City's proportionate share of contributions	33,243		144,281
City contributions subsequent to the measurement date	627,426		
Total	\$ <u>1,224,578</u>	\$	907,076

\$627,426 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	<u>Total</u>
2021	\$ 71,079
2022	(146,210)
2023	(117,570)
2024	(104,467)
2025	(12,756)
	\$ <u>(309,924)</u>

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement, as follows:

Rate of Inflation	2.60% per annum.
(effective June 30, 2017)	
Rates of salary increase	3.25 to 16.25% average, including inflation.
(effective June 30, 2017)	Rates vary by membership group.
Long-term investment rate of return	7.00%, compounded annually, net of investment
(effective June 30, 2017)	expense, including inflation.
Wage growth	3.25% per annum based on 2.60% inflation and
(effective June 30, 2017)	0.65% real wage inflation.

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

## B. <u>Defined Benefit Pension Plan – Iowa Public Employees Retirement System (IPERS)</u> (Continued)

#### Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	ng-Term Expected eal Rate of Return
Domestic equity	22.0 %	5.60 %
International equity	15.0	6.08
Global smart beta equity	3.00	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100.0 %	

<u>Discount Rate</u> – The discount rate used to measure pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%		Discount		1%
	Decrease		Rate		Increase
	<u>(6.00%</u>	)	<u>(7.00%)</u>		<u>(8.00%)</u>
City's proportionate share of the net pension liability	\$ <u>9,112,</u>	<u>293</u> \$	<u>5,131,728</u>	\$	<u>1,792,875</u>

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

# B. <u>Defined Benefit Pension Plan – Iowa Public Employees Retirement System (IPERS)</u> (Continued)

<u>Payables to IPERS</u> – At June 30, 2020, the City reported payables to IPERS of \$48,673 for legally required employer contributions and \$32,432 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

## NOTE 5: OTHER EMPLOYEE BENEFITS

All full-time City employees accumulate vacation hours for subsequent use or payment upon termination, death or retirement. The maximum vacation accumulation is limited to one and one-half (two and one-half for fire fighters) the amount earned in one year. Any unused vacation accumulation is payable upon termination, death or retirement.

All full-time City employees accumulate sick leave hours for subsequent use. No accumulation of sick leave is payable upon termination, death or retirement.

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			ue Within
Business Type Funds	Vacation	C	ne Year
Enterprise Funds:			
Solid waste	\$ 42,766	\$	42,766
Sewer utility	73,962		73,962
Transit	16,852		16,852
Total Enterprise Funds	133,580		133,580
Governmental Funds			
Special Revenue Funds:			
Airport	16,067		16,067
Library	36,187		36,187
Cemetery	8,160		8,160
State road use tax	89,549		89,549
Total Special Revenue Funds	149,963		149,963
General	749,257		632,254
Total Governmental Funds	899,220		782,217
Total – All funds	\$ <u>1,032,800</u>	\$	<u>915,797</u>

## NOTE 6: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u> – The City administers a single-employer benefit plan which provides medical, prescription drug, dental and life insurance benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Employees hired before February 22, 1993 with at least 20 years of service are eligible for retiree health care benefits. Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability. The City does not offer a post-employment benefit subsidy to employees hired on or after February 22, 1993. These employees can receive health care benefits on a pay-all basis. Life insurance for retirees is \$3,000 with no additional reductions. Retirees do not contribute for this coverage. Life insurance is not offered to dependents of retirees. The OPEB liability is generally liquidated by the general fund for governmental activities and the respective funds for business-type activities.

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

## NOTE 6: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Retired Participants must be age 55 or older at retirement. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit	
payments	112
Active employees	16
Total	128

<u>Total OPEB Liability</u> – The City's total OPEB liability of \$9,626,475 was measured as of June 30, 2020 and was determined by an actuarial valuation as of that date.

<u>Actuarial Assumptions</u> – The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2020)	2.50% per annum.
Rates of salary increase (effective June 30, 2020)	3.50% per annum, including inflation.
Discount rate (effective June 30, 2020) Healthcare cost trend rate	<ul><li>2.79% compounded annually, including inflation.</li><li>6.50% initial rate decreasing</li></ul>
(effective June 30, 2020)	annually to an ultimate rate of 4.50%.

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 2.79% which reflects the S&P Municipal Bond 20 Year High-Grade Rate Index as of August 21, 2018.

Mortality rates are from the SOA RP2000 Mortality Table.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

#### Changes in the Total OPEB Liability

	-	Total OPEB <u>Liability</u>
Total OPEB liability beginning of year Changes for the year:	\$	<u>10,123,398</u>
Service Cost		49,168
Interest		319,566
Differences between expected		
and actual experiences		(821,167)
Changes in assumptions		458,467
Benefit payments	20	(520,509)
Other changes		17,552
Net changes		(496,923)
Total OPEB liability end of year	\$	<u>9,626,475</u>

# NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 6: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Changes of assumptions reflect a change in the discount rate from 3.56% in fiscal year 2019 to 2.79% in fiscal year 2020. The change of assumptions also reflects a change in the healthcare cost trend rate from 8.00% in fiscal year 2019 to 6.5% in fiscal year 2020.

<u>Sensitivity of the City's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the County, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.79%) or 1% higher (3.79%) than the current discount rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	<u>(1.79%)</u>	<u>(2.79%)</u>	<u>(3.79%)</u>
Total OPEB liability	\$ <u>10,856,267</u>	\$ <u>9,626,475</u>	\$ <u>8,614,058</u>

<u>Sensitivity of the City's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates</u> – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be it were calculated using healthcare cost trend rates that are 1% lower (5.50%) or 1% higher (7.50%) than the current healthcare cost trend rates.

	Healthcare 1% Cost Trend			1%	
	Decrease (5.50%)		Rate (6.50%)		Increase (7.50%)
Total OPEB liability	\$ <u>8,581,322</u>	\$	<u>9,626,475</u>	\$	<u>10,884,470</u>

<u>OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB</u> – For the year ended June 30, 2020, the City recognized OPEB expense of \$421,953. At June 30, 2020, the City reported deferred outflows and inflows of resources related to OPEB from the following resources:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences between expected and		
actual experience	\$ <del>-</del>	\$ 683,844
Changes in assumptions	<u>1,275,222</u>	607,665
Total	\$ <u>1,275,222</u>	\$ 1,291,509

The amount reported as deferred outflows and inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending June 30,	Amount
2021	\$ 30,116
2022	29,276
2023	(61,439)
2024	(14,240)
Total	\$ (16, 287)

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 7: CONSTRUCTION CONTRACT COMMITMENTS

Prior to June 30, 2020 the City had signed several construction contracts that are summarized below:

Total commitments	\$ 33,549,999
Less amounts paid or accrued	15,053,648
Remaining commitments	\$ 18,496,351

A significant portion of these commitments are for street, sewer and airport projects and are financed by general obligation bonds and grants. The remaining balance at June 30, 2020 will be paid as work on the projects progress.

#### NOTE 8: INTERNAL SERVICE FUNDS NET POSITION

The following is a summary of the changes in the internal service funds net position for the year ended June 30, 2020:

	Equipment <u>Purchasing</u>	Employee Insurance	<u>Total</u>
Net position - Beginning of year	\$ 1,402,209	\$ 3,316,458	\$ 4,718,667
Change in net position	67,538	553,400	620,938
Net position - End of year	\$ <u>1,469,747</u>	\$ <u>3,869,858</u>	\$ 5,339,605

## NOTE 9: DONOR RESTRICTED ENDOWMENTS

The City has received certain endowments for the maintenance of the Ottumwa Cemetery. The amount is reflected in net position as restricted for endowments. Investment income (including appreciation) is approved for expenditure by its individual Board. At June 30, 2020, net appreciation of \$25,968 was available to be spent, of which \$25,968 is restricted to specific purposes.

#### NOTE 10: RESERVED NET POSITION

Reserved net position for the business type activities consisted of the following at June 30, 2020:

Fund	Description	<u>Total</u>
Sewer Sinking	Debt service	\$ 95,000

## NOTE 11: CLOSURE AND POST CLOSURE CARE COST

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the City reports a portion of these closure and post closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The landfill is very large, and the City expects it to remain in operation for another 40 to 50 years. The state and federal regulations require individual cells to be monitored for 30 years after closure. The \$4,898,839 reported as landfill closure and post closure care liability at June 30, 2020, represents the cumulative amount reported to date based on the use of 95% of the estimated capacity of the cell the City is currently using (which was recently expanded). Actual costs may be higher or lower due to inflation, changes in technology, or changes in regulations. As future cells are developed in the landfill, the related closure and post closure costs will be accounted for and accrued over the respective operating lives of each cell. The following table summarizes the estimated liability and funds set aside for closure and post closure costs:

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 11: CLOSURE AND POST CLOSURE CARE COST (Continued)

	<u>Closure</u>		<u>P</u>	ost Closure	Total		
Balance, July 1, 2019	\$	2,059,985	\$	1,840,976	\$	3,900,963	
Fiscal year 2020 costs adjusted		742,948		254,930		<u>    997,876 </u>	
Balance, June 30, 2020	\$	<u>2,802,933</u>	\$	<u>2,095,906</u>	\$	<u>4,898,839</u>	

The City currently has funded \$368,748 for post closure and \$746,228 for closure cost. The unfunded portion of the closure and post closure liability of \$3,783,863 is provided by the City in the form of a local government guarantee.

#### NOTE 12: RELATED PARTY TRANSACTIONS

The City had business transactions between the City and City officials totaling \$16,800 during the year ended June 30, 2020.

#### NOTE 13: RISK MANAGEMENT

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 778 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to Pool are recorded as expenditures from its operating funds at the time of payment to Pool. The City's contributions to the Pool for the year ended June 30, 2020 were \$449,710.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event that a casualty claim, property loss or series of claims or losses exhausts total Pool's funds and any reinsurance and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 13: RISK MANAGEMENT (Continued)

The City does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2020, no liability has been recorded in the City's financial statements. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and public employee blanket bond. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 14: SELF INSURED HEALTH CARE

The City of Ottumwa maintains a self-funded health insurance plan for City employees. This plan is funded by the City and is administered by a third party. The City pays the administrator a monthly fixed fee for various claim administration services. The City carries specific stop-loss and aggregate stop-loss insurance against catastrophic losses. Settled claims have not exceeded insurance coverage in any of the past three fiscal years. The following is a summary of claims and changes in the liability for the year.

	Year Ended <u>June 30, 2020</u>	
Liability - Beginning of year Payments and accruals	\$ 486,100 (4,576,910)	
Estimated claims incurred	4,576,923	
Liability – End of year	\$	

The above liabilities are included in accounts payable on the statement of net position.

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 15: SEWER UTILITY FUND

The combining statement of net position for the Sewer Utility Fund as of June 30, 2020 is as follows:

Assets		Sewer <u>Utility</u>	Sewer <u>Sinking</u>	Sewer Improvement		Sewer Construction	Total
Cash, cash equivalents and pooled investments Other assets Total assets	\$	2,721,831 55,910,151 58,631,982	\$ 95,000 	\$ 3,050,000	\$	12,573,188	\$ 18,440,019 55,910,151 74,350,170
Deferred outflows of resources		413,540					 413,540
Liabilities		25,210,959				186,992	25,397,951
Deferred inflows of resources		355,397		<u></u>			 355,397
<u>Net position:</u> Net investment in capital assets Retained earnings: Restricted:		32,317,820		// <b>1</b> 22		12,386,196	44,704,016
Debt service Unrestricted	<b>~</b>	1,161,346	95,000	3,050,000	•		95,000 4,211,346
Total net position	\$	33,479,166	\$ 95,000	\$ 3,050,000	\$	12,386,196	 49,010,362

The combining statement of revenues, expenses and changes in fund net position for the Sewer Utility Fund for the year ended June 30, 2020 is as follows:

	Sewer <u>Utility</u>	Sewer <u>Sinking</u>	Sewer Improvement		Sewer Construction	<u>Total</u>
Operating revenues	\$ 5,742,584	\$ 2	\$ 247	\$	2	\$ 5,742,584
Operating expenses	6,911,447					6,911,447
Operating loss	(1,168,863)	ŝ	55.			(1,168,863)
Nonoperating revenue (expense), net	(247,121)					(247,121)
Loss before transfers	(1,415,984)	2	873		-	(1,415,984)
Transfers in Transfers out	2,300,372 (12,685,980) (10,385,608)	1,282,000 (1,282,000) 	500,000 	1	11,143,527 	15,225,899 (13,967,980) 1,257,919
Change in net position	(11,801,592)		500,000		11,143,527	(158,065)
Net position - Beginning of year	45,280,758	95,000	2,550,000		1,242,669	49,168,427
Net position - End of year Schedule of sewer rates/Customer census	\$ 33,479,166	\$ 95,000	\$ 3,050,000	\$	12,386,196	\$ 49,010,362

Rate of Usage:	Fiscal year 2020
Base charge	\$14.50
Each 100 cubic foot unit	\$4.75

The Sewer Funds had 9,640 meters in service at June 30, 2020.

# CITY OF OTTUMWA, IOWA NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

### NOTE 16: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue: Employee Benefits	\$ 3,900,095
	Local Option Sales Tax	\$ 3,900,095 450,149
	Internal Service	140,256
		4,490,500
Special Revenue:	Special Revenue:	
State Road Use Tax Fund	Local Option Sales Tax	610,544
	Employee Benefits	<u>522,657</u> 1,133,201
		1,100,201
Debt Service	Non-major Governmental Funds Proprietary:	2,356,510
	Events Center	136,392
	Special Revenue:	
	Local Option Sales Tax	51,716
		2,544,618
Non-major Governmental Funds	Special Revenue:	
	Employee Benefits	1,239,076
	Internal service	208,106
		1,447,182
Proprietary:		
Solid Waste	Special Revenue:	
	Local Option Sales Tax	326,509
		326,509
Sewer Utility	Special Revenue:	
Jewer Strity	Local Option Sales Tax	1,257,919
		1,257,919
		1,201,010
Events Center	General	484,064
	General	
Internal Service	Special Revenue:	
	State Road Use Tax	296,700
	General	3,866
	Non-major Governmental Funds	115,334
		415,900
Total		\$ 12,099,893

## NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 17: DUE FROM AND DUE TO OTHER FUNDS

The detail of interfund receivables and payables at June 30, 2020 is as follows:

Receivable Fund	Payable Fund	Amount
General	Special Revenue: Emergency	\$ 1,935
General	Special Revenue: Tax Increment Financing	109,231
Special Revenue: Airport	Special Revenue: Tax Increment Financing	41,200
Special Revenue: State Road Use Tax	Capital Projects: Sidewalks	80,000
		\$ 232.366

This balances result from interfund loans to finance projects. Repayments will be made from future revenues.

## NOTE 18: TAX ABATEMENTS

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2020, the City abated \$36,934 of property tax under the urban renewal and economic development projects.

## Tax Abatements of Other Entities

Property tax revenues of the City were reduced by the following amounts for the year ended June 30, 2020 under agreements entered into by the following entities:

Entity	Tax Abatement Program	 nount of <u>x Abated</u>
Wapello County Ottumwa Community School	Urban renewal and economic development projects	\$ 11,445
District Wapello County Agricultural	Urban renewal and economic development projects	23,225
Extension	Urban renewal and economic development projects	341
Indian Hills Community College State Tuberculosis and Brucellosis	Urban renewal and economic development projects	1,565
Eradication Fund Wapello County Assessor	Urban renewal and economic development projects Urban renewal and economic development projects	44 699

## NOTES TO FINANCIAL STATEMENTS

## JUNE 30, 2020

## NOTE 19: FUND BALANCE REPORTING

The detail of the City's governmental funds modified accrual basis fund balances at June 30, 2020, is as follows:

		General		Debt <u>Service</u>		Capital <u>Projects</u>		Special <u>Revenue</u>		ermanent <u>Funds</u>		Total
Nonspendable:												
Inventory	\$	3,570	\$		\$		\$	24,183	\$		\$	27,753
Insurance	Ψ	5,570	Ψ	-	Ψ	-	φ	248,699	φ	-	φ	248,699
Cemetery perpetual care		120				2		240,099		704 604		
Cemetery memorial				-		5		0.5		731,681		731,681
Centerery memorial										<u>111,590</u>		
Total nonspendable		3,570						272,882		<u>843,271</u>		<u>1,119,723</u>
Restricted for:												
Debt service				694,237				-				694,237
Road improvements		( <b>1</b> )		्र मु		-		6,318,973				6,318,973
Local option sales tax				-		14		3,436,628		(a)		3,436,628
Employee benefits				-				376,610				376,610
Airport		-		2		-		296,773		20		296,773
Library/Library bequest								429,758				429,758
Cemetery				-		-		65,219		-		65,219
Block grants		÷.		8		-		25,706		-		25,706
Risk management				<u> </u>				983,507				983,507
Fire				-		-		18,438				18,438
RAGBRAI		÷		-		-		31,247		-		31,247
Retiree health insurance		1				1.55 1724		962,161		21		962,161
Parks				÷		-		99,520		-		99,520
Police		-		-				92,879		-		92,879
Tax increment financing		20				-		(189,651)				(189,651)
Historic preservation								1,575		20. 141		1,575
Sidewalks						(90,403)		1,070		-		(90,403)
Airport projects		20				130,054		10 10				130,054
Street projects						(69,790)				-7.4		(69,790)
Park projects						31,618		-		-		31,618
Other bond projects						627,289		5 <del>7</del> 5				627,289
Levee repairs				2.		185,579		388 (193				185,579
Downtown Streetscape		-		-		1,030,824		-		-		
Cemetery perpetual care				₽.		1,030,024		-		74		1,030,824 74
Cemetery memorial								5 <b>7</b> 5 513		25,894		
Total restricted		·		604 227		1 045 174		12 040 242				25,894
Total restricted				<u>694,237</u>		<u>1,845,171</u>		<u>12,949,343</u>		25,968		<u>15,514,719</u>
Unassigned		<u>2,986,043</u>				-		-		-		2,986,043
-	*				5							
Total fund balances	\$	<u>2,989,613</u>	\$	<u>694,237</u>	\$	<u>1,845,171</u>	\$	<u>13,222,225</u>	\$	<u>869,239</u>	\$	<u>19,620,485</u>

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2020

#### NOTE 20: DEFICIT BALANCES

The Tax Increment Financing special revenue fund had deficit balance of \$189,651 at June 30, 2020. This deficit is a result of ongoing economic development projects, which will be eliminated by a variety of sources including property taxes, intergovernmental funds, donations, and funds on hand.

The Sidewalks capital project fund had deficit balance of \$90,403 at June 30, 2020. This deficit is a result of ongoing capital projects, which will be eliminated by a variety of sources including grant proceeds, intergovernmental funds, and funds on hand.

The Streets Projects capital project fund had deficit balance of \$69,790 at June 30, 2020. This deficit is a result of ongoing capital projects, which will be eliminated by a variety of sources including grant proceeds, intergovernmental funds, and funds on hand.

#### NOTE 21: RECLASSIFICATIONS

Certain amounts for the year ended June 30, 2019 have been reclassified to conform with the June 30, 2020 presentation.

#### NOTE 22: LETTER OF CREDIT

During fiscal year 2020, the City established an irrevocable unconditional standby letter of credit with Federal Home Loan bank of Des Moines in amount not to exceed \$3,135,000. If accessed, the letter of credit has a maturity date of March 30, 2022. As of June 30, 2020, the balance of the letter of credit was \$0.

#### NOTE 23: TRANSFER OF OTTUMWA TRANSIT

During April, 2020, the City Council approved an agreement for transfer of services, equipment, and facilities from the City to 10-15 Transit. Accordingly, effective July 1, 2020, 10-15 Transit will assume all transit operating activities and related equipment and facilities. In addition, the agreement provides the City will transfer \$407,000 to 10-15 Transit.

#### NOTE 24: SUBSEQUENT EVENTS

The City has evaluated subsequent events through December 21, 2020, the date statements were available to be issued.

During October, 2020, the City received a check from Ottumwa Water and Hydro for prior sewer and refuse services rendered in the amount of \$1,276,000. As of the report date it was undetermined as to which fiscal year(s) the payment should be applied to.

The COVID-19 outbreak is disrupting business across a range of industries in the United States and financial markets have experienced a significant decline. As a result, local, regional and national economies, including that of the City, may be adversely impacted. The extent of the financial impact of COVID-19 will depend on future developments, including the duration and spread, which are uncertain and cannot be predicted. Due to the uncertainties surrounding the outbreak, management cannot presently estimate the potential impact to the City's operations and finances.

# REQUIRED SUPPLEMENTARY INFORMATION

## BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES - BUDGET AND ACTUAL (CASH BASIS) -GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

### **REQUIRED SUPPLEMENTARY INFORMATION**

#### YEAR ENDED JUNE 30, 2020

	Governmental Funds <u>Actual</u>	Proprietary <u>Funds</u>	Total <u>Actual</u>
RECEIPTS: Property tax Other city tax Licenses and permits Intergovernmental Use of money and property Charges for service Other fines Miscellaneous Total receipts	<pre>\$ 13,494,091 5,287,054 343,312 8,739,748 711,232 4,162,278 31,026 3,635,305 36,404,046</pre>	\$ 748,223 295,014 12,716,754 1,454,414 15,214,405	$\begin{array}{c cccc} & 13,494,091 \\ & 5,287,054 \\ & 343,312 \\ & 9,487,971 \\ & 1,006,246 \\ & 16,879,032 \\ & & 31,026 \\ \hline & 5,089,719 \\ \hline & 51,618,451 \end{array}$
DISBURSEMENTS: Current: Public safety Public works Health and social services Culture and recreation Community and economic development General government Capital projects Debt service Business-type activities Total disbursements	9,676,195 7,075,887 821,892 2,566,018 756,343 2,854,602 13,275,733 4,172,595 	- - - - - - - - - - - - - - - - - - -	9,676,195 7,075,887 821,892 2,566,018 756,343 2,854,602 13,275,733 4,172,595 16,257,234 57,456,499
Excess (deficiency) of revenues over (under) expenses	(4,795,219)	, , , , , ,	(5,838,048)
Other financing sources (uses), net Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	<u>9,874,208</u> 5,078,989	(192,025)	4,886,964
Balances - Beginning of year	25,373,081	16,025,946	41,399,027
Balances - End of year	\$30,452,070	\$15,833,921	\$46,285,991

See Accompanying Independent Auditor's Report

 Budgeteo	nounts	Final to				
<u>Original</u>		Final		Actual Variance		
\$ 13,444,303 5,077,731 353,846 8,412,293 1,116,121 17,497,097 42,000 3,807,900 49,751,291	\$	13,444,303 4,967,731 304,966 9,107,271 1,063,508 17,056,097 42,000 4,907,795 50,893,671	\$	49,788 319,323 38,346 380,700 (57,262) (177,065) (10,974) 181,924 724,780		
9,482,428 7,602,708 952,159 2,466,753 536,516 3,228,224 13,493,657 4,043,219 15,315,881 57,121,545 (7,370,254) 1,050,000		9,658,467 7,587,893 952,159 2,520,128 763,715 3,231,744 15,120,306 4,181,475 15,364,323 59,380,210 (8,486,539) 11,010,000		(17,728) 512,006 130,267 (45,890) 7,372 377,142 1,844,573 8,880 (892,911) 1,923,711 2,648,491 (284,988)		
1,030,000				(204,900)		
(6,320,254)		2,523,461		2,363,503		
36,980,042		36,980,042		4,418,985		
\$ 30,659,788	\$	39,503,503	\$	6,782,488		

#### BUDGET TO GAAP RECONCILIATION/ NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING REQUIRED SUPPLEMENTARY INFORMATION

		vernmental Fun		Proprietary Funds						
	Cash <u>Basis</u>		Accrual Adjustments		Modified Accrual <u>Basis</u>	Cash <u>Basis</u>	Accrual Adjustments			Accrual <u>Basis</u>
Revenues	\$ 36,404,046	\$	879,077	\$	35,524,969	\$ 1 =	\$	(4,601,539)	\$	10,612,866
Expenditures/expenses	41,199,265		(1,362,507)		39,836,758	16,257,234		(1,863,269)		14,393,965
Net Other financing sources, pet	(4,795,219)		(483,430)		(4,311,789)	(1,042,829)		(6,464,808)		(3,781,099)
Other financing sources, net	9,874,208		10,502,997		(628,789)	850,804		(1,081,296)		1,932,100
Beginning fund balances/net position	25,373,081		812,018		24,561,063	16,025,946		<u>(53,841,184</u> )		69,867,130
Ending fund balances/net position	\$ 30,452,070	\$	10,831,585	\$	19,620,485	\$ 15,833,921	\$	(52,184,210)	\$	68,018,131

#### YEAR ENDED JUNE 30, 2020

The budgetary comparison is presented as Required Supplementary Information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except the Internal Service Funds, as prescribed by Iowa statutes. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business-type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Project Funds, the Permanent Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not at the fund or fund type level. During the year, one budget amendment increased budgeted disbursements by \$2,258,665. This budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the public safety, culture and recreation, and business type activities functions,

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY-MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA LAST SIX FISCAL YEARS\*

### **REQUIRED SUPPLEMENTARY INFORMATION**

	<u>2020</u>			2019
City's proportion of the net pension liability	1.423139	%		1.363209 %
City's proportionate share of the net pension liability	\$ 9,334,747		\$	8,116,594
City's covered payroll	\$ 4,308,033		\$	3,947,641
City's proportionate share of the net pension liability as a percentage of its covered payroll	216.68	%	8	205.61 %
Plan fiduciary net position as a percentage of the total pension liability	79.94	%		81.07 %

\* The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in the table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

9	2018	<u>2017</u>			<u>2016</u>		<u>2015</u>			
	1.443588 %		1.432455 %			1.459246	%	1.4834071 %		
\$	8,466,284	\$	8,956,582		\$	6,855,749	\$	5,377,325		
\$	4,088,560	\$	3,881,765		\$	3,826,816	\$	3,788,177		
	007.07.0/		000 70	~		470.45	0/	444.05.00		
	207.07 %		230.73	%		179.15	%	141.95 %		
	80.60 %		78.20	%		83.04	%	86.27 %		

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY-IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST SIX FISCAL YEARS\*

## **OTHER INFORMATION**

	<u>2020</u>	<u>2019</u>
City's proportion of the net pension liability	0.088029 %	0.088461 %
City's proportionate share of the net pension liability	\$ 5,131,728	\$ 5,596,287
City's covered payroll	\$ 6,736,161	\$ 6,646,619
City's proportionate share of the net pension liability as a percentage of its covered payroll	76.18 %	84.20 %
Plan fiduciary net position as a percentage of the total pension liability	85.45 %	83.62 %

\* The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in the table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>				
0.0907041 %	0.0894269 %	0.089854	%	0.0990751 %			
\$ 6,042,040	\$ 5,627,919	\$ 4,467,061	\$	3,9	29,225		
\$ 6,769,832	\$ 6,404,793	\$ 6,202,374	\$	6,5	08,707		
88.37 %	87.87 %	72.02	%		60.37	%	
82.21 %	81.82 %	85.19	%		87.61	%	

## SCHEDULE OF CITY'S CONTRIBUTIONS-MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA LAST 10 FISCAL YEARS (IN THOUSANDS)

## REQUIRED SUPPLEMENTARY INFORMATION

	2020		<u>2019</u>		<u>2018</u>
Statutorily required contribution	\$ 1,163	\$	1,121	\$	1,014
Contributions in relation to the statutorily required contribution	(1,163)		(1,121)		(1,014)
Contribution deficiency (excess)	\$ 	\$	-	\$	<u></u>
City's covered payroll	\$ 4,764	\$	4,308	\$	3,948
Contributions as a percentage of covered payroll	24.41	%	26.02	%	25.68 %

\* State mandated minimum contribution rate.

2017		<u>2016</u>		<u>2015</u>		<u>2014</u>		<u>2013</u>		<u>2012</u>		<u>2011</u>	
\$ 1,060	\$	1,078	\$	1,164	\$	1,141	\$	970	\$	897	\$	701	
(1,060)		(1,078)		(1,164)		(1,141)		(970)		(897)		(701)	
\$ 	\$	-	\$		\$		\$		\$	<u> </u>	\$		
\$ 4,089	\$	3,882	\$	3,827	\$	3,788	\$	3,715	\$	3,622	\$	3,523	
25.92 %	%	27.77	%	30.41	%	30.12	%	26.12	%	24.76	%	19.90	%

## SCHEDULE OF CITY'S CONTRIBUTIONS-IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST 10 FISCAL YEARS (IN THOUSANDS)

## REQUIRED SUPPLEMENTARY INFORMATION

	<u>2020</u>		<u>2019</u>		<u>2018</u>
Statutorily required contribution	\$ 628	\$	637	\$	594
Contributions in relation to the statutorily required contribution	(628)		(637)		(594)
Contribution deficiency (excess)	\$ ā	\$		\$	
City's covered payroll	\$ 6,648	\$	6,736	\$	6,647
Contributions as a percentage of covered payroll	9.44	%	9.44	%	8.93 %

<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>		<u>2013</u>		<u>2012</u>		<u>2011</u>
\$ 605	\$	572	\$	554	\$	579	\$	568	\$	528	\$	470
(605)		(572)		(554)		(579)		(568)		(528)		(470)
\$ 	\$		\$		\$		\$		\$		\$	
\$ 6,770	\$	6,405	\$	6,202	\$	6,509	\$	6,555	\$	6,537	\$	6,760
8.93 %	6	8.93	%	8.93	%	8.90	%	8.67	%	8.07	%	6.95 %

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA PENSION LIABILITY

#### YEAR END JUNE 30, 2020

Changes of benefit terms:

There were no significant changes of benefit terms.

#### Changes of assumptions:

The 2018 valuation changed postretirement mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

The 2015 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 1/12 of the 1971 Group Annuity Mortality Table and 11/12 of the 1994 Group Annuity Mortality Table.

The 2014 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION LIABILITY

#### YEAR END JUNE 30, 2020

## Changes of benefit terms:

There were no significant changes in benefit terms.

#### Changes of assumptions:

The 2018 implemented the following refinements as a result of the demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00 percent to 2.60 percent.
- Decreased the assumed rate of interest on member accounts from 3.75 percent to 3.50 percent per year.
- Decreased the discount rate from 7.50 percent to 7.00 percent.
- Decreased the wage growth assumption from 4.00 percent to 3.25 percent.
- Decreased the payroll growth assumption from 4.00 percent to 3.25 percent.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent.
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

## SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY, RELATED RATIOS AND NOTES

#### FOR THE LAST THREE YEARS

#### REQUIRED SUPPLEMENTARY INFORMATION

	_	2020	2019	1	2018
Service cost	\$	49,168	\$ 46,196	\$	56,386
Interest cost		319,566	367,189		316,330
Difference between expected and actual experiences		(821,167)	(24,013)		(132,051)
Changes in assumptions		458,467	136,614		747,155
Benefit payments		(520,509)	(568,899)		(585,335)
Other changes	-	17,552	(384,736)		385,289
Net change in total OPEB liability	-	(496,923)	(427,649)		787,774
Total OPEB liability beginning of year	÷	10,123,398	10,551,047		9,763,273
Total OPEB liability end of year	\$	9,626,475	\$ 10,123,398	\$	10,551,047
Covered payroll	\$	10,465,408	\$ 1,266,360	\$	1,266,360
Total OPEB liability as a percentage of covered payroll		91,98%	799.41%		858.17%

#### Notes to Schedule of Changes in the City's Total OPEB Liability and Related Ratios

#### Changes in benefit terms:

There were no significant changes in benefit terms.

#### Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate and the healthcare cost trend rate each period. The following are the discount and healthcare cost trend rates used in each period.

	Healthcare Costs
<u>Discount Rate</u>	Trend Rate
2.79%	6.50%
3.56%	8.00%
4.00%	9.00%
3.24%	8.00%
	<u>Discount Rate</u> 2.79% 3.56% 4.00%

# OTHER SUPPLEMENTARY INFORMATION

Schedule 1

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2020

ASSETS	Special Revenue <u>Funds</u>	Capital Projects <u>Funds</u>	Permanent <u>Funds</u>	otal Nonmajor Governmental <u>Funds</u>
Cash, cash equivalents and pooled investments Receivables: Property taxes:	\$ 3,085,202	\$ 876,364	\$ 870,085	\$ 4,831,651
Delinquent Succeeding year Tax increment financing:	14,938 985,602	-	-	14,938 985,602
Delinquent Succeeding year Accounts Due from other governments Due from other funds Prepaids Deposit	5,958 412,670 97,422 69,000 41,200 248,699 25,000	- 151,226 600,102 - -		5,958 412,670 248,648 669,102 41,200 248,699 25,000
TOTAL ASSETS	\$ 4,985,691	\$ 1,627,692	\$ 870,085	\$ 7,483,468
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
<u>LIABILITIES</u> : Accounts payable Wages and benefits payable Unearned revenue	\$ 344,922 24,300	\$ 512,329  151,226	\$ 846 - -	\$ 858,097 24,300 151,226
Due to other funds	152,366	80,000	<u>ت</u>	232,366
TOTAL LIABILITIES	521,588	743,555	846	1,265,989
DEFERRED INFLOWS OF RESOURCES: Unavailable revenues:				
Succeeding year property tax Succeeding year tax increment financing TOTAL DEFERRED INFLOWS OF RESOURCES	985,602 412,670 1,398,272		E	985,602 412,670 1,398,272
FUND BALANCES: Nonspendable Restricted	248,699 2,817,132		843,271 25,968	1,091,970 3,727,237
TOTAL FUND BALANCES	3,065,831	884,137	869,239	4,819,207
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 4,985,691	\$ <u>1,627,692</u>	\$ 870,085	\$ 7,483,468

Schedule 2

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2020

REVENUES:		Special Revenue <u>Funds</u>		Capital Projects <u>Funds</u>		Permanent <u>Funds</u>		Total Nonmajor Governmental <u>Funds</u>
Property tax	\$	1,774,179	\$		\$	2	\$	1,774,179
Intergovernmental	Ψ	417,988	φ	3,945,638	φ		φ	4,363,626
Use of money and property		523,232		13,657		15,284		552,173
Charges for service		414,368		15,007		5,882		420,250
Miscellaneous		751,304		140,990		0,002		892,294
Total revenues				2		21.100		
Total revenues		3,881,071		4,100,285		21,166		8,002,522
EXPENDITURES: Operating:								
Public safety		208,563		102,148		÷		310,711
Public works		862,695		-		<b>7</b> .		862,695
Health and social services		-		130,508		-		130,508
Culture and recreation		1,284,096		100,590		<u> </u>		1,384,686
Community and economic								
development		263,586		62,160				325,746
General government		1,501,396		ಾ				1,501,396
Capital projects				5,398,560				5,398,560
Total expenditures		4,120,336		5,793,966				9,914,302
Excess (deficiency) of revenues								
over (under) expenditures		(239,265)		(1,693,681)		21,166		(1,911,780)
Other financing sources (uses):								
Issuance of debt				1,369,709		-		1,369,709
Transfers in		1,447,182				-		1,447,182
Transfers out		(920,104)		(1,542,907)		(8,833)		(2,471,844)
Total other financing sources (uses)		527,078		(173,198)		(8,833)		345,047
Net change in fund balances		287,813		(1,866,879)		12,333		(1,566,733)
Fund balances - Beginning of year		2,778,018		2,751,016		856,906		6,385,940
Fund balances - End of year	\$	3,065,831	\$	884,137	\$	869,239	\$	4,819,207

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2020

ASSETS		Airport	E	mergency	<u>Library</u>	ļ	Cemetery	Block Grants	Tax Increment <u>Financing</u>
Cash, cash equivalents and pooled investments Receivables: Property taxes:	\$	192,424	\$	-	\$ 275,180	\$	75,796	\$ 25,706	\$ ÷
Delinquent Succeeding year Tax increment financing:	10			1,935 128,901	5,799 375,943		1,953 130,885	055 1943	÷
Delinquent Succeeding year Accounts		7,397			35) 121		*	10#5 02#	5,958 412,670 90,025
Due from other governments Due from other funds Prepaids		69,000 41,200		а С	5 700		=	1	
Deposit		16,335		(*)	5,790		3,367		
TOTAL ASSETS LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$	326,356	\$	130,836	\$ <u>662,712</u>	5	212,001	\$ 25,706	\$ 508,653
LIABILITIES: Accounts payable Wages and benefits payable Due to other funds	\$	8,648 4,600	\$	1,935	\$ 8,269 5 13,400	\$	7,930 4,600	\$ 	\$ 135,203
TOTAL LIABILITIES		13,248		1,935	21,669		12,530		285,634
Unavailable resources: Succeeding year property tax Succeeding year tax increment financing TOTAL DEFERRED INFLOWS OF RESOURCES				128,901	375,943 - 375,943		130,885		412,670
FUND BALANCES: Nonspendable Restricted		16,335 296,773		17.	5,790 259,310		3,367 65,219	25,706	(189,651)
TOTAL FUND BALANCES		313,108			265,100	-	68,586	25,706	(189,651)
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$	326,356	\$	130,836	\$ 662,712	\$,	212,001	\$ 25,706	\$ 508,653

M	Risk <u>lanagement</u>		Fire <u>Bequest</u>	Ē	RAGBRAI		Retiree Health Insurance		Health		Health		Health		Health		Health		Library <u>Bequest</u>	•		Police <u>Bequest</u>		Historic <u>Preservation</u>		Total
\$	1,027,622	\$	18,438	\$	31,412	\$	1,043,699	\$	178,050	\$	122,421	\$	92,879	\$	1,575	\$ 3,085,202										
	5,251 349,873						•				:				2	14,938 985,602										
\$	221,207 25,000 1,628,953	\$	18,438	\$	31,412	\$	1,043,699	\$	178,050	\$	122,421	\$	2,000	\$	1,575	\$ 5,958 412,670 97,422 69,000 41,200 248,699 25,000 4,985,691										
\$	72,666 1,700  74,366	\$		\$	165  165	\$	81,538 - - 81,538	\$	7,602	\$	22,901 	\$		\$		\$ 344,922 24,300 152,366 521,588										
	349,873				2 3							1				985,602 412,670 1,398,272										
	221,207 983,507 1,204,714	â	<u>18,438</u>		<u>31,247</u> <u>31,247</u>		962,161 962,161		<u>170,448</u> <u>170,448</u>		<u>99,520</u> 99,520	1	2,000 92,879 94,879		1,575 1,575	248,699 2,817,132 3,065,831										
\$	1,628,953	\$	18,438	\$	31,412	\$	1,043,699	\$	178,050	\$	122,421	\$	94,879	\$	1,575	\$ 4,985,691										

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS YEAR ENDED JUNE 30, 2020

REVENUES:		<u>Airport</u>	E	mergency		Library		Cemetery		Block Grants		Tax Increment Financing
Property tax	\$		\$	129,473	\$	371,203	\$	130,885	\$	_	\$	791,195
Intergovernmental	Ψ	354,166	Ψ	120,470	Ψ	34,973	Ψ	100,000	Ψ	28,849	Ψ	731,133
Use of money and property		456,467		5		4,920		12,317		20,049		
Charges for service		400,407				11,457		104,865				-
Miscellaneous		173,058				118,829		5,628		167,791		-
Total revenues		983,691		129,473		541,382		253,695		196,640		791,195
				120,110						100,010		101,100
EXPENDITURES:												
Operating:												
Public safety												
Public works		862,695		-		-				-		-
Culture and recreation		002,095		-		005 400		220.240		=		
		8 <del>2</del> 8				805,439		336,342		E:		1.
Community and economic development										000 040		00.440
General government				8 2		1963		200		200,019		63,119
Total expenditures		862,695				805,439		336,342		200,019		63,119
rotal experiatarea		002,035				000,409		550,542		200,019		03,119
Excess (deficiency) of revenues		400.000		400 470		(004.057)				(0.070)		
over (under) expenditures		120,996		129,473		(264,057)		(82,647)		(3,379)		728,076
Other financing sources (uses):												
Transfers in		57,326				218,808		95 776				
Transfers out		57,320		(129,473)		210,000		85,776 (11,800)				(764,831)
Total other financing sources (uses)		57,326		(129,473)		218,808		73,976				(764,831)
		07,020		(123,470)		210,000						(704,001)
Net change in fund balances		178,322		5		(45,249)		(8,671)		(3,379)		(36,755)
		110,022				(10,240)		(0,071)		(0,0,0)		(00,100)
Fund balances - Beginning of year		134,786				310,349		77,257		29,085		(152,896)
Fund balances - End of year	\$	313,108	\$		\$	265,100	\$	68,586	\$	25,706	\$	(189,651)

Ma	Risk anagement	Fire <u>Bequest</u>	RAGBRAI	Retiree Health Insurance	Library <u>Bequest</u>	Park <u>Bequest</u>	Police <u>Bequest</u>	Historic Preservation	<u>Total</u>
\$	351,423	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$-\$	1,774,179
	÷	4	<u></u>	2	2	32) (12)	2	2	417,988
	18,510	355	34	16,489	2,649	10,105	1,386	-	523,232
				298,046			-		414,368
-		871		148,079	78,919	25,822	32,307		751,304
	369,933	1,226	34	462,614	81,568	35,927	33,693		3,881,071
	/								
	173,031	7,539	×	-	-	(#):	27,993	-	208,563
	9. <del>7</del> 2		5. 	18					862,695
	-	2	-	•	98,459	43,856		-	1,284,096
_	344,598		165	1,156,798		-		283	263,586 1,501,396
-	517,629	7,539	165	1,156,798	98,459	43,856	27,993	283	4,120,336
	(147,696)	(6,313)	(131)	(694,184)	(16,891)	(7,929)	5,700	(283)	(239,265)
	145,272	-		900,000		40,000	-	-	1,447,182
	(14,000)								(920,104)
-	131,272			900,000		40,000		-	527,078
	(16,424)	(6,313)	(131)	205,816	(16,891)	32,071	5,700	(283)	287,813
	1,221,138	24,751	31,378	756,345		67,449	89,179	1,858	2,778,018
\$	1,204,714	\$ 18,438	\$31,247	\$ 962,161	\$ 170,448	\$	\$ 94,879	\$ <u>1,575</u> \$	3,065,831

## COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2020

ASSETS	Sidewalks	Airport <u>Projects</u>	Park Projects
Cash, cash equivalents and pooled investments Receivables:	\$ 8,928	\$ -	\$ 50,542
Accounts Due from other governments	121 	600,102	
TOTAL ASSETS	\$ 8,928	\$ 600,102	\$ 50,542
LIABILITIES AND FUND BALANCES			
LIABILITIES: Accounts payable Due to other funds Unearned revenue TOTAL LIABILITIES	\$ 19,331 80,000  99,331	\$ 470,048	\$ 18,924 - - - 18,924
FUND BALANCES: Restricted	(90,403)	130,054	31,618
TOTAL FUND BALANCES	(90,403)	130,054	31,618
TOTAL LIABILITIES AND FUND BALANCES	\$ 8,928	\$ 600,102	\$ 50,542

# Schedule 5

Other Bond <u>Projects</u>		Levee <u>Repairs</u>	Total
\$ 631,315	\$	185,579	\$ 876,364
151,226	-	-	151,226 600,102
\$ 782,541	\$_	185,579	\$ 1,627,692
\$ 4,026	\$	-	\$ 512,329
151,226			80,000 151,226
155,252	3	-	743,555
627,289	: <del>.</del>	185,579	884,137
627,289	3	185,579	884,137
\$ 782,541	\$	185,579	\$ 1,627,692

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS YEAR ENDED JUNE 30, 2020

REVENUES:		Sidewalks		Airport <u>Projects</u>		Park <u>Projects</u>
Intergovernmental	\$	-	\$	3,945,638	\$	( <b>-</b> )
Use of money and property	·	611	T	4,862	T	5,010
Miscellaneous						-
Total revenues		611		3,950,500		5,010
EXPENDITURES:						
Operating:						
Public safety		8				
Health and social services		ŝ		-		-
Culture and recreation		8				
Community and economic development		8				π.
Capital projects		161,621		4,850,755		386,184
Total expenditures		161,621		4,850,755		386,184
Excess (deficiency) of revenues over						
(under) expenditures		(161,010)		(900,255)		(381,174)
Other financing sources:						
Transfers out		3		, <del>*</del> ,		50
Issuance of debt		<u> </u>				
						-
Net change in fund balances		(161,010)		(900,255)		(381,174)
Fund balances - Beginning of year		70,607		1,030,309		412,792
Fund balances - End of year	\$	(90,403)	\$	130,054	\$	31,618

Schedule 6

3

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\$ Other Bond <u>Projects</u> - - 140,990	\$ Levee <u>Repairs</u> - 3,174	\$ <u>Total</u> 3,945,638 13,657 140,990
140,990	3,174	4,100,285
102,148	(m)	102,148
130,508	-	130,508
100,590	-	100,590
62,160	-	62,160 5,398,560
205 406		
395,406		5,793,966
(254,416)	3,174	(1,693,681)
(1,542,907)	. <b></b>	(1,542,907)
1,369,709		1,369,709
(173,198)		(173,198)
(427,614)	3,174	(1,866,879)
1,054,903	182,405	2,751,016
\$ 627,289	\$ 185,579	\$ 884,137

Schedule 7

## COMBINING BALANCE SHEET NONMAJOR PERMANENT FUNDS JUNE 30, 2020

	Cemetery Perpetual <u>Care</u>	Cemetery <u>Memorial</u>	Total Nonmajor Permanent <u>Funds</u>
ASSETS			
Cash, cash equivalents and pooled investments	\$ _732,601	\$ 137,484	\$870,085
TOTAL ASSETS	\$ 732,601	\$ 137,484	\$ 870,085
LIABILITIES AND FUND BALANCES			
LIABILITIES: Accounts payable	\$846	\$	\$846
FUND BALANCES: Nonspendable Restricted TOTAL FUND BALANCES	731,681 74 731,755	111,590 	843,271 
TOTAL LIABILITIES AND FUND BALANCES	\$ 732,601	\$ 137,484	\$870,085

#### Schedule 8

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS YEAR ENDED JUNE 30, 2020

REVENUES:		Cemetery Perpetual <u>Care</u>		Cemetery <u>Memorial</u>		Total Nonmajor Permanent <u>Funds</u>
Interest income	\$	5,882	\$	9,402	\$	15,284
Charges for service	Ŧ	5,882	Ŧ	-,	Ŧ	5,882
Total revenues		11,764		9,402		21,166
Other financing uses: Transfers out		(5,882)		(2,951)		(8,833)
Net change in fund balances		5,882		6,451		12,333
Fund balances - Beginning of year		725,873		131,033		856,906
Fund balances - End of year	\$		\$	137,484	\$	869,239

## Schedule 9

## COMBINING STATEMENT OF NET POSITION NONMAJOR PROPRIETARY FUNDS JUNE 30, 2020

<u>JUNE 30, 20</u>	120		
ASSETS:	Transit	Golf <u>Course</u>	Total Nonmajor Proprietary <u>Funds</u>
Current assets:			
Cash, cash equivalents and pooled investments \$ Receivables: Property taxes:	750,071	\$ 20,664	\$ 770,735
Delinguent	7,463		7,463
Succeeding year	457,290	5 <u></u>	457,290
Due from other governments	112,839	2	112,839
Prepaid expenses	31,147		31,147
Total current assets	1,358,810	20,664	1,379,474
Capital assets:	1,550,010	20,004	1,379,474
Land		80,000	80,000
Buildings	1 205 719		
Improvements other than buildings	1,295,718	174,855	1,470,573
Machinery and equipment	3,596,891	893,562	893,562
Less accumulated depreciation		340,332	3,937,223
	(4,064,021)	(1,136,453)	(5,200,474)
Total capital assets	828,588	352,296	1,180,884
TOTAL ASSETS DEFERRED OUTFLOWS OF RESOURCES:	2,187,398	372,960	2,560,358
Pension related deferred outflows			400.007
OPEB related deferred outflows	109,967	iii tr	109,967 50,741
TOTAL DEFERRED OUTFLOWS OF RESOURCES	50,741	ī	
TOTAL DELENRED OUTFLOWS OF RESOURCES	160,708		160,708
LIABILITIES:			
Current liabilities:			
Accounts payable	6,244	-	6,244
Wages and benefits payable	17,700	-	17,700
Compensated absences payable	16,852	-	16,852
Total current liabilities	40,796	-	40,796
Long-term liabilities:		·	
Net pension liability	460,829	2	460,829
Total OPEB liability	383,038	12	383,038
Total long-term liabilities	843,867		843,867
		·	040,007
TOTAL LIABILITIES	884,663	<b>b</b>	884,663
DEFERRED INFLOWS OF RESOURCES: Unavailable revenues:			
Pension related deferred inflows	81,455	-	81,455
OPEB related deferred inflows	51,390	<u>ii</u>	51,390
Succeeding year property tax	457,290	¥	457,290
TOTAL DEFERRED OUTFLOWS OF RESOURCES	590,135		590,135
NET DOCITION			
NET POSITION:	000 700		
Net investment in capital assets	828,588	352,296	1,180,884
Unrestricted	44,720	20,664	65,384
TOTAL NET POSITION \$	873,308	\$ 372,960	\$ 1,246,268

Schedule 10

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION NONMAJOR PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2020

					Total Nonmajor
			Golf		Proprietary
		<u>Transit</u>	Course		Funds
Operating revenues:	c				
Charges for service	\$	78,250	\$ -	\$	78,250
Miscellaneous		6,249	10,000		16,249
Total operating revenues		84,499	10,000		94,499
				0	
Operating expenses:					
Operations		1,196,586	547		1,197,133
Depreciation		118,024	25,437		143,461
Total operating expenses		1,314,610	25,984		1,340,594
Operating loss		(1,230,111)	(15,984)		(1,246,095)
Nonoperating revenue:					
Property taxes		499,395	.=.		499,395
Intergovernmental		720,414			720,414
Total nonoperating revenue		1,219,809			1,219,809
Change in net position		(10,302)	(15,984)		(26,286)
Net position - Beginning of year		883,610	388,944		1,272,554
· · ·					
Net position - End of year	\$	873,308	\$ 372,960	\$	1,246,268

Schedule 11

#### COMBINING STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2020

TEAR ENDED JUNE 30, 2020			
		Golf	Total Nonmajor Proprietary
	Transit	Course	Funds
CASH FLOWS FROM OPERATING ACTIVITIES:			
Cash received from operations \$	84,499 \$	10,000 \$	94,499
Cash paid to employees	(896,872)	-	(896,872)
Cash paid to suppliers	(322,536)	(547)	(323,083)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	(1,134,909)	9,453	(1,125,456)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Property taxes	502,432	(#):	502,432
Intergovernmental	759,615		759,615
		·	· · · · · · · · · · · · · · · · · · ·
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	1,262,047		1,262,047
CASH ELOWIS EDOM CADITAL DELATED ENANCINO ACTIVITICO			
CASH FLOWS FROM CAPITAL RELATED FINANCING ACTIVITIES: Acquisition of capital assets	(120.970)		(120.970)
	(130,879)		(130,879)
NET CASH USED IN CAPITAL RELATED FINANCING ACTIVITIES	(130,879)		(130,879)
	(0 = 1 ()	0.450	5 740
NET INCREASE (DECREASE) IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS	(3,741)	9,453	5,712
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - Beginning of year	753,812	11,211	765,023
	8		
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - End of year \$	750,071 \$	20,664 \$	770,735
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED BY (USED IN)			
OPERATING ACTIVITIES:			
Operating loss \$	(1,230,111) \$	(15,984) \$	(1,246,095)
Adjustments to reconcile operating loss to net cash provided			
(used) by operating activities:			
Depreciation	118,024	25,437	143,461
Changes in assets and liabilities:			
Decrease in receivables	39,632	-	39,632
Increase in prepaid expenses	(4,239)	-	(4,239)
Decrease in deferred outflows of resources Decrease in accounts payable	112	-	112
Increase in wages and benefits payable	(43,857) 4,300	-	(43,857) 4,300
Decrease in compensated absences payable	4,300 (9,998)		4,300 (9,998)
Decrease in net pension liability	(21,011)	-	(21,011)
Increase in deferred inflows of resources	32,011	-	32,011
Decrease in other post employment benefits obligation	(19,772)	_	(19,772)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES \$	(1,134,909) \$	9,453 \$	(1,125,456)
	<u></u>	φ	(.,

Schedule 12

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2020

		Payroll <u>Clearing</u>	Equipment <u>Purchasing</u>	Employee Insurance	<u>Total</u>
AS	SETS				
Cash, cash equivalents	and pooled investments	\$ 491,868	\$ 1,469,747	\$ 4,355,971	\$ 6,317,586
	TOTAL ASSETS	491,868	1,469,747	4,355,971	6,317,586
LIABILITIES AN	D NET POSITION				
CURRENT LIABILITIES: Accounts payable	TOTAL LIABILTIES	<u>491,868</u> 491,868		<u>486,113</u> 486,113	<u>977,981</u> 977,981
<u>NET POSITION</u> : Restricted Unrestricted				3,869,858	3,869,858 1,469,747
	TOTAL NET POSITION	\$ <u> </u>	\$ 1,469,747	\$ 3,869,858	\$ 5,339,605

See Accompanying Independent Auditor's Report

Schedule 13

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS YEAR ENDED JUNE 30, 2020

. .

	Equipment <u>Purchasing</u>	Employee Insurance	Total
<u>OPERATING REVENUES</u> : Charges for service and other operating revenues	\$ \$	5,060,855	\$5,060,855
EXPENSES: Operations	<u> </u>	4,576,923	4,576,923
Operating income	: <del>*</del>	483,932	483,932
Nonoperating revenue: Interest income		69,468	69,468
Income before transfers	2.	553,400	553,400
Transfers: Transfers in Transfers out	415,900 (348,362)		415,900 (348,362)
Change in net position	67,538	553,400	620,938
Net position - Beginning of year	1,402,209	3,316,458	4,718,667
Net position - End of year	\$\$	3,869,858	\$5,339,605

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS YEAR ENDED JUNE 30, 2020

	Payroll <u>Clearing</u>	Equipment Purchasing	Employee Insurance	Total Nonmajor Internal Service <u>Funds</u>
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from operations Cash paid to suppliers	\$ 184,161 \$	- \$	5,060,855 _(4,576,910)	\$        5,245,016 (4,576,910)
NET CASH PROVIDED BY NONCAPITAL OPERATING ACTIVITIES	184,161		483,945	668,106
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Transfers from other funds Transfers to other funds		415,900 (348,362)	* **********	415,900 (348,362)
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	<u> </u>	67,538	<u> </u>	67,538
CASH FLOWS FROM INVESTING ACTIVITIES: Interest income received		<u> </u>	69,468	69,468
NET INCREASE IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS	184,161	67,538	553,413	805,112
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - Beginning of year	307,707	1,402,209	3,802,558	5,512,474
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - End of year	\$ 491,868 \$	1,469,747 \$	4,355,971	\$6,317,586
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES: Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Changes in assets and liabilities:	\$ ÷ \$	i \$	483,932	\$ 483,932
Increase in accounts payable NET CASH PROVIDED BY	184,161	·	13	184,174
OPERATING ACTIVITIES	\$ \$	- \$	483,945	\$668,106

Schedule 15

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2020

	CFDA	Pass-Through Entity		Federal
Grantor/Program	<u>Number</u>	Identifying Number		Expenditures
Expenditures of Federal Awards Indirect:				
Department of Housing and Urban Development:			20	
lowa Economic Development Authority:				
Community Development Block Grants/State's Program and				
Non-Entitlement Grants In Hawaii	14.228	16-DTR-002	\$	489,551
Community Development Block Grants/State's Program and				
Non-Entitlement Grants In Hawaii	14.228	18-CF-002		18,207
Community Development Block Grants/State's Program and				
Non-Entitlement Grants In Hawaii	14.228	18-OT-001		28,849
				536,607
Department of Transportation:				
lowa Department of Transportation:				
Airport Improvement Program	20.106	FAA-03-19-0073-0021-2017		3,984,916
Formula Grants for Rural Areas	20.509	-		400,903
Highway Planning and Construction	20.205	PE-STP-U-5843(643)-70-90		101,194
Federal Transit Capital Investment Grants	20.500			104,703
Department of Justice:				
lowa Department of Justice:				
Coronavirus Emergency Supplemental Funding Program	16.034	*		7,526
Edward Byrne Memorial Justice Assistance Grant Program	16.738			126,806
Department of Homeland Security: lowa Department of Homeland Security and Emergency Management: Interagency Hazardous Materials Public Sector Training and				
Planning Grants	20,703	S2		16,665
Assistance to Firefighters	97,044	-		81,983
Total Expenditures of Federal Awards			\$	5,361,303

Schedule 15 (Continued)

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### YEAR END JUNE 30, 2020

<u>Basis of Presentation</u> – The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of the City of Ottumwa, Iowa under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2, <u>U.S.</u> <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Ottumwa, Iowa, it is not intended to and does not present the financial position, changes in financial position or cash flows of the City of Ottumwa, Iowa.

<u>Summary of Significant Accounting Policies</u> – Expenditures reported in the Schedule are reported on the accrual or modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, <u>Cost Principles for State, Local and Indian Tribal Governments</u>, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The City of Ottumwa, Iowa has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

# STATISTICAL SECTION - UNAUDITED

#### STATISTICAL SECTION

This part of the City of Ottumwa, Iowa's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents	Page
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	98
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	109
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the government's ability to issue additional debt in the future.	115
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	121
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	124

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS UNAUDITED (Accrual Basis of Accounting) (Amounts Expressed in Thousands)

		2011		2012		2013
Government Activities:						
Net investment in capital assets	\$	37,392	\$	39,873	\$	37,229
Restricted Unrestricted		12,659		12,495		16,410
	•	3,662	•	3,257	•	3,370
Total governmental activities net position	\$	53,713	\$	55,625	\$	57,009
Business Type Activities:						
Net investment in capital assets	\$	41,334	\$	42,240	\$	46,277
Restricted		95		95		95
Unrestricted		5,157		6,340		5,204
Total business type activities net position	\$	46,586	\$	48,675	\$	51,576
Primary Government:						8
Net investment in capital assets	\$	78,726	\$	82,113	\$	83,506
Restricted		12,754	·	12,590		16,505
Unrestricted		8,819		9,597		8,574
Total primary government net position	\$	100,299	\$	104,300	\$	108,585
* GASB No. 68 was implemented during fiscal year 2015						

\* GASB No. 68 was implemented during fiscal year 2015.

(1) GASB No. 75 was implemented during fiscal year 2018.

			_	*		*	*			* (1)		* (1)
2014		<u>2015</u>		2016		2017		2018	<u>2019</u>			2020
33,537	\$	41,673	\$	46,346	\$	47,689	\$	47,288	\$	45,695	\$	57,619
20,471		18,549		15,367		20,106		18,145		20,693		15,517
						(11,510)		(12,461)		(9,727)		(12,858)
57,371	\$	48,535	\$	54,174	\$	56,285	\$	52,972	\$	56,661	\$	60,278
								_				
51 272	\$	67 172	\$	70 598	\$	69 783	¢	67 570	¢	64 465	¢	66,252
	Ŧ	95	Ψ	-	Ψ		Ψ		Ψ		Ψ	95
7,869		3,273										2,388
59,236	\$	70,540	\$	74,849	\$		\$		\$		\$	68,735
		<u></u>			·		•		·		Ŧ	
84,809	\$	108.845	\$	116,944	\$	117,472	s	114,858	\$	110 160	\$	123,871
20,566	•	18,644	Ť		्र		*		Ψ		Ψ	15,612
11,232		(8,414)		(3,383)		(6,265)		(9,038)				(10,471)
116,607	\$	119,075	\$	129,023	\$	131,408	\$	124,060	\$	127,122	\$	129,012
	20,471 3,363 57,371 51,272 95 7,869 59,236 84,809 20,566 11,232	33,537 \$ 20,471 3,363 57,371 \$ 51,272 \$ 95 7,869 59,236 \$ 84,809 \$ 20,566 11,232	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS UNAUDITED (Accrual Basis of Accounting) (Amounts Expressed in Thousands)

		2011	_	2012	_	2013
Evenence						
Expenses Governmental Activities:						
General government	\$	2,454	\$	2,504	\$	2,022
Public safety	Ψ	7,878	Ψ	7,957	Ψ	8,269
Public services		7,865		8,286		8,703
Culture and recreation		2,607		3,086		2,807
Community development		1,672		2,384		3,192
Interest on long-term debt		472		510		539
Total governmental activities expenses		22,948		24,727		25,532
Business Type Activities:						
Solid waste		2,118		2,124		2,269
Sewer utility		5,867		5,997		6,239
Events center		1,684		2,041		1,801
Other (Transit/Golf)		1,580		1,466		1,424
Total business type activities expenses		11,249		11,628		11,733
Total primary government expenses		34,197		36,355		37,265
Program Revenues						
Governmental Activities:						
Charges for services:						
General government		1,825		1,721		1,770
Public safety		899		848		704
Public services		4,060		3,292		3,966
Culture and recreation		854		905		836
Community development		76		162		19
Operating grants, contributions and restricted interest		3,054		3,088		2,144
Capital grants, contributions and restricted interest		2,061		2,151		3,565
Total governmental activities						
program revenues		12,829		12,167		13,004
Business Type Activities:						
Charges for services:						
Solid waste		2,419		2,751		2,542
Sewer utility		5,723		5,993		6,090
Events center		746		867		961
Other (Transit/Golf)		203		154		167
Operating grants, contributions and restricted interest		1,280		549		567
Capital grants, contributions and restricted interest		1,023		782		880
Total business type activities						
program revenues		11,394		11,096		11,207
Total primary government		,				
program revenues		24,223		23,263		24,211
		· · · ·				

 2014		2015		2016		2017	<u>2018</u> <u>20</u>		2019		2020	
\$ 3,160	\$	2,619	\$	2,792	\$	3,349	\$	3,154	\$	2,994	\$	3,187
8,217		8,060	·	8,769	•	8,544		9,272	Ŧ	10,108	•	10,873
9,396		8,905		8,532		9,102		9,895		10,027		10,819
2,925		2,916		3,125		3,087		3,687		3,448		3,746
2,001		2,388		1,861		1,970		2,479		2,478		1,267
328	_	555		480		313		511		552		686
26,027		25,443		25,559		26,365		28,998		29,607		30,578
	-											
3,112		2,215		2,080		2,117		2,158		2,193		3,639
6,339		6,169		6,681		7,413		8,215		8,205		7,042
1,701		1,787		1,822		2,019		2,039		2,050		2,067
1,505		1,217		1,116		1,237		1,219		1,199		1,320
12,657	- 21	11,388		11,699		12,786		13,631		13,647		14,068
38,684		36,831										
	2	30,031		37,258		39,151		42,629		43,254		44,646
2,268		1,877		1,869		1,673		1,824		1,888		1,732
763		765		598		575		829		845		862
3,996		3,648		3,474		3,402		3,135		3,604		4,216
964		1,056		1,580		1,072		1,527		928		839
455		91		405		579		475		608	+	888
1,897		3,027		3,035		3,328		3,571		3,870		3,781
3,017	_	1,756		3,417		1,021		1,596		4,552		5,384
13,360	-	12,220		14,378		11,650		12,957		16,295		17,702
										.2		
2,545		2,083		1,963		2,106		2,237		2,256		2,015
6,207		6,005		5,965		5,706		5,556		5,356		5,581
687		624		803		914		1,091		1,228		1,106
126		115		125		105		88		90		78
654		679		653		577		564		587		643
4,905	-	10,687		4,815		1,077		222		38		105
15,124		20,193		14,324		10,485		9,758		9,555		9,528
	-	20,100				10,700						3,520
28,484	10 <b>—</b>	32,413		28,702		22,135		22,715		25,850		27,230

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS UNAUDITED (Accrual Basis of Accounting) (Amounts Expressed in Thousands)

	2011	2012	2013
Net Expense:			
Governmental activities	(10,121)	(12,561)	(12,528)
Business type activities	145	(532)	(526)
Total primary government net expense	(9,976)	(13,093)	(13,054)
General Revenues and Other Changes			
In Net Position			
Governmental Activities:			
Taxes:	11.004	10 150	10.010
Property taxes Sales taxes	11,821	12,450	12,912
Other taxes	3,075	3,060	3,093
Investment earnings	611	607	665
Miscellaneous	102	95	101
Transfers	48	45	49
	(2,036)	(2,180)	(2,909)
Total governmental activities	13,621	14,077	13,911
Business Type Activities:			
Property taxes	389	380	440
Investment earnings	56	61	79
Miscellaneous	72	17	(i=)
Transfers	2,036	2,180	2,909
Total business type activities	2,481	2,621	3,428
Total primary government	16,102	16,698	17,339
Change in Net Position:			
Governmental activities	2 500	1 5 4 0	1 202
Business type activities	3,500	1,516	1,383
	2,626	2,089	2,902
Total primary government	\$ 6,126	\$	\$ 4,285

$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	<u>2014</u>	2015	2016	2017	2018	2019	2	2020
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								
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$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		• • •				10 I.		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								1
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	(10,200)	(4,418)	(8,556)	_(17,015)	_(19,913)	(17,406)	_	(17,417)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	13.004	13.304	13,402	13,868	14 692	13 911		14,189
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				•				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	681	803		-				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	54	53						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	53	48						42
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	(4,129)	(2,921)	(2,064)	(1,620)	(744)	(1,132)		(1,932)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	13,030	14,883	15,449					
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$							10	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$								
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$			445					499
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			÷ ·	60				218
5,192         4,250         3,055         2,574         2,419         3,465         2,815           18,222         19,133         18,504         19,400         20,498         20,467         19,308           363         1,659         4,269         2,111         2,037         3,688         3,617           7,659         13,056         5,679         274         (1,453)         (627)         (1,726)					1,024			
18,222         19,133         18,504         19,400         20,498         20,467         19,308           363         1,659         4,269         2,111         2,037         3,688         3,617           7,659         13,056         5,679         274         (1,453)         (627)         (1,726)	4,129	2,921	2,064	1,620	744	1,132		1,932
363         1,659         4,269         2,111         2,037         3,688         3,617           7,659         13,056         5,679         274         (1,453)         (627)         (1,726)	5,192	4,250	3,055	2,574	2,419	3,465		2,815
<u>7,659</u> <u>13,056</u> <u>5,679</u> <u>274</u> (1,453) (627) (1,726)	18,222	19,133	18,504	19,400	20,498	20,467		19,308
<u>7,659</u> <u>13,056</u> <u>5,679</u> <u>274</u> (1,453) (627) (1,726)								
<u>7,659</u> <u>13,056</u> <u>5,679</u> <u>274</u> (1,453) (627) (1,726)							- 3	
							- 2	
\$ <u>8,022</u> \$ <u>14,715</u> \$ <u>9,948</u> \$ <u>2,385</u> \$ <u>584</u> \$ <u>3,061</u> \$ <u>1,891</u>								the state of the state of the state of the
	\$ 8,022	\$ 14,715	\$ 9,948	\$ 2,385	\$ 584	\$ 3,061	\$	1,891

# GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS UNAUDITED (Accrual Basis of Accounting) (Amounts Expressed in Thousands)

Fiscal Year	Jtility acement	Property <u>Taxes</u>	Sales <u>Taxes</u>	Other <u>Taxes</u>	Total
2011	\$ 382	\$ 11,828	\$ 3,075	\$ 611	\$ 15,896
2012	380	12,472	3,061	607	16,520
2013	394	12,957	3,093	665	17,109
2014	388	12,458	3,367	681	16,894
2015	397	12,492	3,596	803	17,288
2016	382	12,547	3,284	742	16,955
2017	327	13,281	3,654	92	17,354
2018	421	14,024	3,244	180	17,869
2019	625	13,211	3,169	504	17,509
2020	403	13,494	3,502	350	17,749

#### FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS UNAUDITED (Modified Accrual Basis of Accounting) (Amounts Expressed in Thousands)

	2011	2012	2013	 2014
General Fund:				
Nonspendable	\$ 4	\$ 3	\$ 6	\$ 4
Assigned	257	-		-
Unassigned	2,650	2,919	3,225	3,316
Total general fund	\$ 2,911	\$ 2,922	\$ 3,231	\$ 3,320
All Other Governmental Funds:				
Nonspendable	\$ 1,010	\$ 1,081	\$ 1,058	\$ 1,109
Restricted	11,649	11,414	15,352	19,362
Unassigned	3	(34)	(311)	(242)
Total all other governmental funds	\$ 12,659	\$ 12,461	\$ 16,099	\$ 20,229

:0 <del></del>	<u>2015</u>		2016	<u>2017</u>	<u>2018</u>	<u>2019</u>			2020
\$	3	\$	34	\$ 7	\$ 4	\$	4	\$	4
	-		30	-	-		-		-
	3,293	-	3,101	4,067	4,025		3,843		2,986
\$	3,296	\$	3,165	\$ 4,074	\$ 4,029	\$	3,847	\$	2,990
\$	1,099	\$	1,040	\$ 1,088	\$ 1,043	\$	1,058	\$	1,116
	17,450		14,327	19,018	17,068		19,809		15,515
	(216)		(200)	(189)	(187)		(153)		2 <b>4</b> 0
\$	18,333	\$	15,167	\$ 19,917	\$ 17,924	\$	20,714	\$	16,631

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS UNAUDITED (Modified Accrual Basis of Accounting) (Amounts Expressed in Thousands)

	 <u>2011</u>		<u>2012</u>		2013		2014
Revenues							
Taxes	\$ 15,507	\$	16,117	\$	16,670	\$	17,052
Licenses and permits	304		360		324		353
Intergovernmental	5,115		5,238		5,709		4,914
Money and property	636		643		534		902
Charges for services	5,126		4,414		4,590		4,579
Fines	340		381		303		280
Miscellaneous	960		1,215		1,538		2,241
Total revenues	27,988		28,368		29,668		30,321
Expenditures							
Public safety	7,337		7,432		7,179		7,474
Public works	6,582		6,911		7,280		8,253
Health and social services	541		590		622		750
Culture and recreation	2,529		2,770		2,411		2,563
Community and economic development	1,087		1,810		2,619		1,460
General government	2,409		2,386		2,449		3,090
Capital outlay	5,396		4,964		2,213		3,527
Debt service:							
Principal	3,238		2,543		2,691		2,345
Interest	469		522		442		327
Total expenditures	29,588		29,928		27,906		29,789
Excess (deficiency) of revenues over							
(under) expenditures	(1,600)		(1,560)		1,762		532
Other financing sources (uses):							
Transfers in Transfers out	9,310		12,030		15,216		8,534
	(11,404)		(14,486)		(18,322)		(12,463)
Bond proceeds	8,424		2,944		7,540		7,493
Other proceeds from sale	-		(07)		-		100
Bond issue premium (discount)	(69)		(37)		(5)		122
Refunding bond payments	(4,640)		454		(2,245)		
Total other financing sources (uses)	1,621		451		2,184		3,686
Changes in fund balances	\$ 21	\$	(1,109)	\$	3,946	\$	4,218
Debt service as a percentage of							
noncapital expenditures	18.2	%	12.3 9	%	15.0	%	10.2 %

 <u>2015</u>		<u>2016</u>		<u>2017</u>		2018		2019		2020
\$ 17,702 292 4,783 642 4,527 286 1,450 29,682	\$	17,428 308 6,451 567 4,634 275 2,254 31,917	\$	18,286 297 4,348 587 4,642 242 1,710 30,112	\$	18,629 332 5,168 850 4,572 209 1,514 31,274	\$	17,814 322 8,422 921 4,687 228 1,509 33,903	\$	18,016 360 8,621 905 4,639 192 2,792 35,525
8,810 6,914 780 2,594 1,847 2,655 7,238 2,780 500 34,118		7,919 7,163 655 2,953 1,350 3,093 6,681 2,757 480 33,051		7,737 7,167 538 2,652 1,454 3,176 3,459 3,181 516 29,880		8,150 7,921 858 3,290 1,985 3,063 4,827 3,425 511 		9,146 7,304 871 2,485 1,985 2,815 8,054 2,955 504 36,119		9,616 7,176 689 2,554 758 2,855 11,125 4,378 <u>686</u> 39,837
\$ (4,436) 7,494 (10,431) 5,340 - 115 - 2,518 (1,918)	\$	(1,134) 8,926 (11,088) (11,088) (2,162) (3,296)	\$	232 9,153 (10,926) 7,200 - - - 5,427 5,659	\$	(2,756) 11,170 (11,953) 1,500 - - - - 717 (2,039)	\$	(2,216) 7,608 (8,949) 6,165 - - - - 4,824 2,608	\$	(4,312) 9,611 (11,611) 1,370 1 - - (629) (4,941)
12.2	%	11.8	6	17.5	%	15.4	%	12.8	%	18.4 %

#### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS UNAUDITED (In Thousands of Dollars)

Fiscal Year		R	eal Propert	y			Total	Less: (2)
Ended	Residential	(	Commercia		Other	-	Assessed	Tax Exempt
June 30	Property		<u>Property</u>		Property (1)		Value	Real Property
2011	\$ 627,402	\$	200,662	\$	72,184	\$	900,248	\$ 358,118
2012	630,288		232,338		77,523		940,149	354,217
2013	631,214		250,868		80,623		962,705	340,349
2014	635,438		242,249		81,538		959,225	329,091
2015	632,177		223,653	(3)	83,396		939,226	332,866
2016	628,594		226,730	(3)	88,082		943,406	343,488
2017	617,167		234,736	(3)	125,663	(4)	977,566	349,199
2018	638,571		231,448	(3)	140,969	(4)	1,010,988	365,866
2019	632,662		194,364	(3)	151,091	(4)	978,117	380,800
2020	635,099		200,960	(3)	177,491	(4)	1,013,550	400,066

(1) Utilities, industrial and railroad property,

(2) Residential property is subject to a statewide formula that "rolls back" the assessed value. The formula has ranged from 46.91% in FY 2011 to 56.92% in FY 2020.

(3) State ordered 5% decrease to commercial property values in 2015 and an additional 5% decrease to commercial property values in 2016. For 2017 and on commercial property values have been reduced by 10%.

(4) Includes multi-residential property previously included in the commercial category.

Total Taxable <u>Value</u>	Total Direct <u>Tax Rate</u>	Taxable Value Assessed <u>Value</u>
542,130	\$ 20.456	\$ 60.2
585,932	20.034	62.3
622,356	20.340	64.7
630,134	20.304	65.7
606,360	20.896	64.5
599,918	20.530	63.6
628,367	20.727	64.3
645,182	21.445	63.8
597,317	21.945	61.1
613,484	22.456	60.5

\$

#### PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS UNAUDITED

	-		Ci	ty of Ottumw	а		*		Wa	pello County
				Debt						Debt
Fiscal	(	Operating		Service		Total		Operating		Service
Year		Levy		Levy		Levy		Levy		Levy
2011	\$	17.006	\$	3.450	\$	20.456	\$	8.809	\$	0.308
2012		16.914		3.120		20.034		8.502		0.293
2013		17.108		3.231		20.339		8.104		0.276
2014		17.109		3.195		20.304		7.455		0.650
2015		17.553		3.343		20.896		7.474		0.645
2016		17.344		3.186		20.530		7.296		0.618
2017		17.289		3.438		20.727		7.296		0.618
2018		17.897		3.548		21.445		7.379		0.596
2019		18.397		3.548		21.945		6.964		0.661
2020		19.400		3.056		22.456		6.913		0.354

Source: Wapello County Auditor's Office

_0	verlapping	Rat			it. O		<u></u>			Total
0 <u></u>		2.	Ottumwa	a Cor	nmunity Sc	nool L	District			Direct
					Debt					and
	Total	(	Operating		Service		Total	Other	0	verlapping
	Levy		<u>Levy</u>		<u>Levy</u>		Levy	Levies		Rates
\$	9.117	\$	13.970	\$	1.000	\$	14.970	\$ 1.427	\$	45.970
	8.795		13.876		0.921		14.797	1.617		45.242
	8.380		13.547		1.142		14.689	1.466		44.874
	8.105		13.444		1.125		14.659	1.499		44.567
	8.119		13.884		0.854		14.738	1.734		45.487
	7.914		14.669		2		14.669	1.626		44.739
	7.914		14.669		ŝ		14.669	1.626		44.936
	7.975		14.664		5		14.664	1.571		45.655
	7.625		14.688				14.688	1.557		45.815
	7.267		14.747		-		14.747	1,653		46.123

#### PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO UNAUDITED

#### (Amounts Expressed in Thousands)

		2020		2011			
	January 1,		Percentage	January 1,		Percentage	
	2018		of Total	2009		of Total	
	Taxable		Taxable	Taxable		Taxable	
Taxpayer	Value	Rank	Value	Value	Rank	Value	
IES Electric/ Interstate Power and Light	\$ 90,023	1	14.67 % \$	5 22,990	1	4.07 %	
MPT of Ottumwa - Lima LLC	34,400	2	5.61			150	
Mid American Energy	12,253	3	2.00	8,486	6	1.50	
Swift Port Company f/k/a Cargill Meat Solutions	10,945	4	1.78	15,991	2	2.83	
Wal-Mart	10,379	5	1.69	11,263	4	1.99	
Prairie Hills at Penn Place LLC f/k/a Regional							
Retirement Living - Ottumwa LLC	10,374	6	1.69	12,990	3	2.30	
Menards	8,990	7	1.47	9,621	5	1.70	
John Deere Ottumwa Works	7,194	8	1.17	7,19 <b>4</b>	9	1.27	
CHTC Iowa LLC f/k/a Ottumwa Medical Clinic	6,734	9	1.10	7,341	8	1.30	
Millard Refrigerated Service	5,937	10	0.97	5,119	10	0.90	
Developer Diversified Realty		1 <b>2</b> 11		8,022	7	1.42	
Totals	\$ 197,229		32.15 %	109,017		19.28 %	

Source: Wapello County Auditor's Office

#### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS UNAUDITED (Amounts Expressed in Thousands)

Fiscal Year Ended June 30	Total Tax Levy for (1) Fiscal Year		d Within the ar of the Levy Percenta <u>of Levr</u>	ige	Collections Subsequer <u>Years</u>	 Total Collect	tions to Date Percentage <u>of Levy</u>	
2011	\$ 12,155	\$ 12,136	99	8 %	19	\$ 12,155	100.0	%
2012	12,864	12,832	99	9	18	12,850	99.9	
2013	13,428	13,333	99	3	13	13,346	99.4	
2014	13,415	13,403	99	9	12	13,415	100.0	
2015	13,427	13,337	99	0	6	13,343	99.3	
2016	13,960	13,817	99	0	5	13,822	99.0	
2017	14,417	14,383	99	7	7	14,390	99.8	
2018	15,230	15,223	99	9	11	15,234	100.0	
2019	14,493	14,483	99	9	-	14,483	99.9	
2020	14,688	14,479	98	6	<b>1</b>	14,479	98.6	

(1) Includes TIF and Utility Replacement Taxes

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS UNAUDITED

#### (Amounts Expressed in Thousands, Except Per Capita Amount)

Fiscal <u>Year</u>	overnmental Activities General Obligation Bonds	 Business Sewer Bonds	Activities General Obligation Bonds	G	Total Primary overnment	Percentage of Personal Income (1)		Per <u>Capita (1)</u>
2011	\$ 6,610	\$ 12,060	\$ 11,043	\$	29,713	3.73	%	\$ 1,187
2012	6,998	12,494	8,940		28,432	3.54		1,136
2013	9,639	11,280	6,601		27,520	3.64		1,100
2014	14,817	10,053	6,562		31,432	4.09		1,256
2015	17,433	12,831	5,018		35,281	4.52		1,410
2016	13,305	12,887	4,555		30,747	4,10		1,228
2017	17,228	12,524	3,768		33,520	4.45		1,340
2018	14,703	12,020	3,452		30,175	N/A		1,205
2019	17,913	10,141	4,253		32,307	N/A		1,291
2020	14,905	9,723	14,120		38,748	N/A		1,605

Note: Details regarding the City's outstanding debt can be found in the Notes to Financial Statements.

(1) See the Schedule of Demographic and Economic Statistics on page 121 for personal income and population data,

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS UNAUDITED

# (Amounts Expressed in Thousands, Except Per Capita Amount)

						Percentage	
				Less:		of Estimated	
				Amounts		Actual	
		General	A	vailable in		Taxable	
Fiscal		Obligation	D	ebt Service		Value	Per
Year		Bonds		Fund	Total	of Property (1)	<u>Capita (2)</u>
2011	\$	17,653	\$	316	\$ 17,337	1.92 %	\$ 693
2012		15,938		276	15,662	1.67	626
2013		16,240		279	15,596	1.62	623
2014		21,380		371	21,009	2.19	840
2015		22,450		423	22,027	3.63	880
2016		17,860		722	17,138	2.86	686
2017		20,995		841	20,154	3.21	805
2018		18,155		948	17,207	2.67	689
2019		22,166		894	21,272	3.56	850
2020	a:	29,025		516	28,509	4.65	1,181

Note: Details regarding the City's outstanding debt can be found in the Notes to Financial Statements.

(1) See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property on pages 109 and 110 for property value data.

(2) Population data can be found in the Schedule of Demographic and Economic Statistics on page 121.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT JUNE 30, 2020 UNAUDITED (Amounts Expressed in Thousands)

<u>Governmental Unit</u>	Debt <u>Outstanding</u>	Estimated Percentage <u>Applicable (1)</u>	Estimated Share of Overlapping <u>Debt</u>
Debt repaid with property taxes: Wapello County Ottumwa Community Schools	\$     1,540 -	56.43 % -	\$ 869
Subtotal, overlapping debt			869
City of Ottumwa direct debt			14,905
Total direct and overlapping debt			\$ 15,774

Source: Debt outstanding was obtained from Ottumwa Community Schools and Wapello County. Assessed value data used to estimate applicable percentages were provided by Wapello County Auditor's Office.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Ottumwa. This process recognizes that when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the government's boundaries and dividing it by the County's total taxable assessed value.

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS UNAUDITED (Amounts Expressed in Thousands)

	_					
		<u>2011</u>		<u>2012</u>		2013
Debt Limit	\$	46,070	\$	48,200	\$	49,091
Total net debt applicable to limit		17,653		15,662		15,961
Legal debt margin	\$	28,417	\$	32,538	\$	33,130
Total net debt applicable to the limit as a percentage of debt limit		38.32	%	32.50	%	32.51 %
LEGAL DEBT MARGIN CALCULATION FOR FISCAL YEAR 2020						
Total assessed value	\$	1,030,740				
Debt limit (5% of total assessed value) Debt applicable to limit:	\$	51,537				
General obligation bonds/notes Less: Amount set aside for repayment of general obligation debt	t	29,025 516				
Total net debt applicable to limit		28,509				
Legal debt margin	\$	23,028				

Note: Under state finance law, the City of Ottumwa, lowa's outstanding general obligation debt should not exceed 5 percent of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repayment of general obligation bonds.

2014		2015		<u>2016</u>		<u>2017</u>		<u>2018</u>		2019	_	2020
48,775	\$	48,108	\$	48,545	\$	50,101	\$	51,540	\$	49,915	\$	51,537
21,009	-	22,027		17,138		20,154		17,207		21,271		28,509
27,766	\$	26,081	\$	31,407	\$	29,947	\$	34,333	\$	28,644	\$	23,028
	48,775 21,009	48,775 \$ 21,009	48,775 \$ 48,108 21,00922,027	48,775 \$ 48,108 \$ 21,009 <u>22,027</u>	48,775 \$ 48,108 \$ 48,545 21,009 <u>22,027</u> <u>17,138</u>	48,775 \$ 48,108 \$ 48,545 \$ 21,009 <u>22,027</u> <u>17,138</u>	48,775       \$ 48,108       \$ 48,545       \$ 50,101         21,009       _22,027       17,138       20,154	48,775       \$ 48,108       \$ 48,545       \$ 50,101       \$         21,009       _22,027       17,138       20,154	48,775       \$ 48,108       \$ 48,545       \$ 50,101       \$ 51,540         21,009       22,027       17,138       20,154       17,207	48,775       \$ 48,108       \$ 48,545       \$ 50,101       \$ 51,540       \$         21,009      22,027      17,138      154      7207	48,775       \$ 48,108       \$ 48,545       \$ 50,101       \$ 51,540       \$ 49,915         21,009       22,027       17,138       20,154       17,207       21,271	48,775       \$ 48,108       \$ 48,545       \$ 50,101       \$ 51,540       \$ 49,915       \$         21,009      22,027      17,138      17,207      21,271

#### PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS UNAUDITED (Amounts Expressed in Thousands)

		Sewer Revenue Bonds										
		Sewer		Less:		Net						
Fiscal		Charges		Operating		Available		Debt	Ser	/ice		
<u>Year</u>	é	and Other		Expenses		Revenue	1	Principal		Interest	<u>Coverage</u>	
2011	\$	5,452	\$	3,413	\$	2,039	\$	997	\$	325	1.54	
2012		5,819		3,075		2,744		1,089		365	1.89	
2013		5,919		2,978		2,914		1,214		334	1.88	
2014		6,173		3,290		2,883		1,237		376	1.78	
2015		5,934		3,042		2,892		1,053		272	2.18	
2016		5,852		3,205		2,647		861		337	2.21	
2017		5,614		3,493		2,121		493		301	2.67	
2018		5,478		3,634		1,844		504		299	2.30	
2019		5,477		3,637		1,840		506		259	2.41	
2020		5,898		2,601		3,297		418		248	4.95	

Note: Details regarding the City's outstanding debt can be found in the Notes to Financial Statements. Sewer charges and other includes investment income. Operating expenses do not include interest or depreciation.

#### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS UNAUDITED

						Education Level			
			Personal	Per Capita		in Years			
Fiscal	Popul	ation	Income	Personal	Median	of Formal	School	Unemployment	
<u>Year</u>	<u>City</u>	<u>County</u>	<u>(In Thousands)</u>	Income (1)	<u>Age (1)</u>	Schooling (1)	Enrollment (2)	Rate (3)	
2011	25,023	35,625	\$ 797,145	\$ 22,376	39.8	12.7	4,530	7.9	%
2012	25,023	35,625	804,056	22,570	39.8	12.7	4,751	7.9	
2013	25,023	35,625	756,319	21,230	39.8	12.7	4,675	7.7	
2014	25,023	35,625	767,327	21,539	39.9	12.7	4,577	5.4	
2015	25,023	35,625	780,508	21,909	37.4	12.7	4,598	5.0	
2016	25,023	35,625	749,978	21,052	37.4	12.7	4,598	7.8	
2017	25,023	35,625	753,291	21,145	37.4	12.7	4,645	4.0	
2018	25,023	35,625	754,003	21,165	36.4	12.7	4.612	4.0	
2019	25,023	35,625	N/A	N/A	37.4	12.7	4,655	3.2	
2020	24,148	35,401	N/A	24,916	35.6	12.7	4,763	9.4	

Data Sources:

(1) Bureau of Census

(2) School District

(3) Iowa Workforce Development

Note: Personal income and per capita personal income are based on Wapello County statistics. City of Ottumwa figures are not readily available.

#### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO UNAUDITED

	2020			2011				
	. 52		Percentage of			Percentage of		
Employer	Employees	Deple	Total City	Employage	Denk	Total City		
Employer	Employees	<u>Rank</u>	Employment	Employees	<u>Rank</u>	Employment		
JBS Live Pork, LLC	2,400	1	21.33 %	2,400	1	13.13 %		
John Deere Ottumwa Works	950	2	8.44	940	2	5.14		
Ottumwa Regional Health Center	825	3	7.33	750	3	4.10		
Ottumwa Community School District	700	4	6.22	616	4	3,37		
Indian Hills Community College	420	5	3.73	322	7	1.76		
Winger Companies	315	6	2.80	242	9	1.32		
City of Ottumwa	250	7	2.22	263	8	1.44		
Keurig Dr. Pepper (Cadbury Schweppes)	200	8	1.78	199	10	1.09		
Menards	190	9	1.69	1	-	-		
Hy Vee	190	10	1.69	425	5	2.32		
Walmart Super Center		-		364	6	1.99		
	6,440		57.22 %	6,521		35,66 %		

Source: Official statements for bond issues and prior City annual reports.

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

Function	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	2020
General Government	10	4.4	44	44		44			4.4	0
	12	11	11	11	11	11	11	11	11	9
Public Safety:										
Police:										
Officers	40	40	40	41	40	38	39	39	41	40
Civilians	10	10	10	10	10	10	9	11	11	11
Firefighters	33	32	32	32	32	32	32	32	32	26
Public Services:										
Engineering	9	9	9	9	10	10	10	10	10	9
Maintenance	28	28	28	27	27	27	27	26	26	22
Health and Social Services	6	6	6	7	7	7	7	7	7	6
Culture and Recreation:										
Parks/Beach	23	23	23	21	21	13	11	11	10	8
Cemetery	4	3	3	3	3	3	3	3	3	2
Library	11	11	11	11	11	11	11	10	10	11
Community Development	5	5	5	5	4	4	4	4	3	2
Solid Waste	12	12	12	12	11	11	11	10	10	9
Sewer	24	21	21	21	21	22	22	22	22	23
Transit/Golf	19	17	17	17	19	19	20	20	18	18
Total	236	_228	228	227	227	218	217	216	214	196

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Source: City Personnel Budget

# OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

	2011	<u>2012</u>	2013	2014	2015	2016	2017	2018	2019	2020
Function										
Police: (1)										
Physical arrests	3,925	3,987	3.775	3,899	3,597	3,414	3.554	3.007	4.648	4,695
Traffic tickets	4,168	4.042	4,554	3,041	3,010	3,057	2,772	1,996	2,251	2,207
Parking citations	2,300	2,129	479	1,508	1,446	1,163	1,048	2,282	2,888	1,847
·	2,000	2,720		1,000	1,440	1,100	1,040	2,202	2,000	1,047
Fire: (1)										
Number of calls answered	2,617	2,507	2.999	2,954	3,195	3,199	3.397	3,902	3,677	3,752
Fire prevention activities	197	2,007	2,333	319	302	256	344	3,502	250	189
r ne prevention activities	157	210	210	319	302	200	344	305	250	109
Highways and Streets: (1)										
	2.50	4 20	2.20	0.00	4 50	44.0	4.0		1.0	•
Street resurfacing (miles)		4.30	3.39	2.60	1.59	11.3	4.3	4.4	4.2	3
Pot holes repaired	9,791	16,680	12,246	16,000	14,800	7,187	7,343	8,401	7,810	8,027
Utility patches repaired	56	39	(2)	(2)	(2)	(2)	(2)	(2)	(2)	-
City Sanitation:										
Refuse collected (tons)	7,101	7,066	5,895	7,255	7,480	7,620	7,764	7,706	8,090	8,508
Recyclables collected (tons)	1,117	1,065	1,046	1,031	1,014	993	936	840	822	804
Solid Waste:										
Landfill tonnage	38,001	42,971	39,732	39,864	28,740	34,714	33,459	37,775	35,712	37,052
Recycling tonnage	3,187	2,854	2,844	2,310	2,732	2,200	2,534	2,339	2,290	2,220
							•			
Health Department:										
Number of inspections	4,928	4,758	4.872	6.971	11.081	7.068	7.041	7,003	7.076	6,204
Nuisance complaints	2,034	2,136	2,097	3,882	1,756	3,904	5,605	2,195	2,157	2,464
			_,	-1	.,	0,000	0,000	_,		_,
Culture and Recreation:										
Beach Ottumwa admissions	23,861	21,863	22.183	22,094	22,491	21,850	35.960	33,415	32.391	25,103
Golf rounds played (1)	24,325	26,829	26,280	22,205	23,000	23,452	23,622	22,672	20,138	19,360
Con rounds played (1)	24,020	20,029	20,200	22,205	23,000	23,452	23,022	22,072	20,130	19,300
Wastewater: (1)										
Average sewage treatment	6 745	E 4 E 4	4.050	5.044	5 005	c c 7 c	4 000	0.000	E 4 4 E	4.050
(thousands of gallons)	6,745	5,151	4,250	5,044	5,005	5,575	4,689	3,889	5,145	4,850

Sources: Various City Departments. (1) Police, Fire, Highways and Streets, Golf and Wastewater statistics are for the previous calendar year (2) The City no longer does utility patch repairs

#### CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

	2011	<u>2012</u>	2013	2014
Function:				
Public Safety:				
Police:				
Stations	1	1	1	1
Patrol units	10	10	10	10
Fire stations	2	2	2	2
Public Works:				
Highways and Streets:				
Streets (miles)	156.2	156.2	156.2	156.2
Streetlights	2,359	2,359	2,359	2,359
Traffic signals	26	26	26	26
Culture and Recreation: (1)				
Parks acreage	533	533	533	533
Parks	22	22	22	22
Playgrounds	13	13	13	14
Tennis courts	10	10	10	10
Softball/baseball diamonds	20	20	20	20
Library:				
Items in collection	63,505	64,652	65,123	62,905
Cemeteries:				
Facilities	3	3	3	3
Acreage	88	88	88	88
Sewer:				
Sanitary sewers (miles)	48.8	48.8	48.8	48.8
Storm sewers (miles)	25.4	26.4	27.5	29.9
Combined sewers	55.00	54.00	52.88	50.48
Maximum daily treatment				
capacity (thousands of				
gallons)	10,000	10,000	10,000	10,000

Sources: Various City departments.

Note: No capital asset indicators are available for the general government function.

(1) The City also owns one golf course (Cedar Creek) and one water recreation park (Beach Ottumwa).

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<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	2020
1	1	1	1	1	1
10	10	10	10	10	12
2	2	2	2	2	2
		÷:			
156.2	156.2	156.2	156.2	156.2	156.2
2,359	2,359	2,359	2,359	2,359	2,359
26	26	26	26	26	26
533	533	533	533	533	533
22	22	22	22	22	22
14	14	14	14	14	14
10	10	10	10	10	10
20	20	20	20	20	20
62,905	59,722	61,695	64,162	63,970	62,969
3	3	3	3	3	3
88	88	88	88	88	140
48.8	48.8	48.8	48.8	48.8	48.8
31.6	33.7	33.9	34.7	34.7	42.0
48.78	46.68	46.48	45.68	45.65	45.7
10,000	10,000	10,000	10,000	10,000	10,000

#### COMPLIANCE SECTION

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ANDERSON, LARKIN & CO., P.C. Certified Public Accountants "Your Success Is Our Business." Kenneth E. Crosser, CPA April D. Crosser, CPA Michael J. Podliska, CPA Alexander T. Barr, CPA

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Ottumwa, Iowa

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Ottumwa, Iowa, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City of Ottumwa, Iowa's basic financial statements and have issued our report thereon dated December 21, 2020.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Ottumwa, Iowa's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Ottumwa, Iowa's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Ottumwa, Iowa's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Ottumwa, Iowa's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### The City of Ottumwa, Iowa's Response to Findings

The City of Ottumwa, Iowa's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City of Ottumwa, Iowa's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Ottumwa, Iowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO., P.C.

Anduson hartin + Co. P.C.

Ottumwa, Iowa December 21, 2020



ANDERSON, LARKIN & CO., P.C. Certified Public Accountants "Your Success Is Our Business." Kenneth E. Crosser, CPA April D. Crosser, CPA Michael J. Podliska, CPA Alexander T. Barr, CPA

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the City Council The City of Ottumwa, Iowa

#### Report on Compliance for Each Major Federal Program

We have audited the City of Ottumwa, Iowa's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (*OMB*) *Compliance Supplement* that could have a direct and material effect on the City of Ottumwa, Iowa's major federal program for the year ended June 30, 2020. The City of Ottumwa, Iowa's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Ottumwa, Iowa's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of *Federal Regulations* Part 200, *Uniform Administrative Requirements*, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Ottumwa, Iowa's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Ottumwa, Iowa's compliance.

#### Opinion on the Major Federal Program

In our opinion, the City of Ottumwa, Iowa complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2020.

#### Report on Internal Control over Compliance

Management of the City of Ottumwa, Iowa is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Ottumwa, Iowa's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Ottumwa, Iowa's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

ANDERSON, LARKIN & CO., P.C.

Anduson, Thartin + Co. P.C.

Ottumwa, Iowa December 21, 2020

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2020

#### Part I: Summary of the Independent Auditor's Results

- a. Unmodified opinions were issued on the financial statements prepared in accordance with U.S. generally accepted accounting principles.
- b. No material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- c. The audit did not disclose any non-compliance which is material to the financial statements.
- d. No material weaknesses in internal control over the major program were noted.
- e. An unmodified opinion was issued on compliance with requirements applicable to the major program.
- f. The audit disclosed no audit findings which were required to be reported in accordance with the Uniform Guidance Section 200.516.
- g. Major programs were as follows:

#### CFDA Numbers

- 20.106 Airport Improvement Program
- h. The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- i. The City of Ottumwa, Iowa qualifies as a low-risk auditee.

#### Part II: Findings Related to the Financial Statements

#### INTERNAL CONTROL DEFICIENCIES

No material weaknesses in internal control over financial reporting were noted.

#### **INSTANCES OF NON-COMPLIANCE**

No matters were noted.

Part III: Findings and Questioned Costs for Federal Awards

#### INSTANCES OF NON-COMPLIANCE

No matters were noted.

#### INTERNAL CONTROL DEFICIENCIES

No material weaknesses in internal control over the major program were noted.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2020

#### Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-20 <u>Certified Budget</u> – Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the public safety, culture and recreation, and business-type activities functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- IV-B-20 <u>Questionable Expenditures</u> No expenditures were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-20 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- IV-D-20 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction	
<b>Business Connection</b>	Description	Amount
Larry Seals, Public Works Director Dixie's Cleaning Service (Spouse is Owner)	Cleaning	\$ <u>16,800</u>

The transactions with Dixie's Cleaning Service do not appear to represent a conflict of interest since it was entered into through competitive bidding in accordance with Chapter 362.5(3)(d) of the Code of Iowa.

- IV-E-20 <u>Restricted Donor Activity</u> No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- IV-F-20 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.
- IV-G-20 <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- IV-H-20 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- IV-I-20 <u>Revenue Bonds/Notes</u> No instances of non-compliance with the revenue bond/note provisions were noted.
- IV-J-20 <u>Annual Urban Renewal Report</u> The annual urban renewal report was properly approved and certified to the Iowa Department of Management on or before December 1.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2020

# Part IV: Other Findings Related to Required Statutory Reporting: (Continued)

IV-K-20 <u>Financial Condition</u> – Note 20 to the financial statements reported deficit fund balances at June 30, 2020.

<u>Recommendation</u> – The City should investigate alternatives to eliminate the fund deficits in order to return the accounts to sound financial position.

Response - We are aware of the deficit balances. See Note 20 for further explanation.

Conclusion - Response accepted.