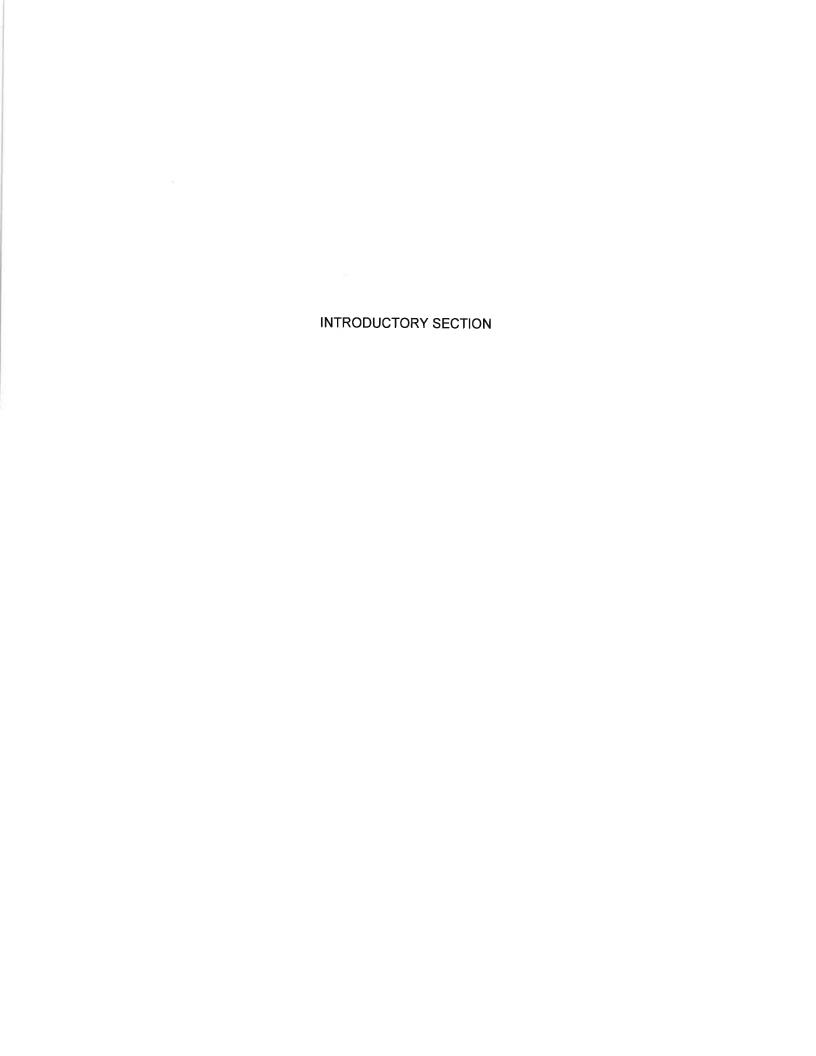
# COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE CITY OF OTTUMWA, IOWA

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**DEPARTMENT OF FINANCE** 

KALA MULDER DIRECTOR OF FINANCE



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#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### CITY OF OTTUMWA, IOWA

## OFFICIALS (Before January 2021)

Name	<u>Title</u>	Term Expires
Tom Lazio	Mayor	January, 2022
Bob Meyers Marc Roe Skip Stevens Matt Dalbey Holly Berg	Council Member Council Member Council Member Council Member Council Member	January, 2024 January, 2024 January, 2022 January, 2022 January, 2022
Kala Mulder Chris Reinhard Phil Rath	Finance Director/Treasurer City Clerk City Administrator	Indefinite Indefinite Indefinite
	(After January 2021)	
<u>Name</u>	<u>Title</u>	Term Expires
Tom Lazio	Mayor	January, 2022
Bob Meyers Marc Roe Skip Stevens Matt Dalbey Holly Berg	Council Member Council Member Council Member Council Member Council Member	January, 2024 January, 2024 January, 2022 January, 2022 January, 2022
		,

City Clerk

City Administrator

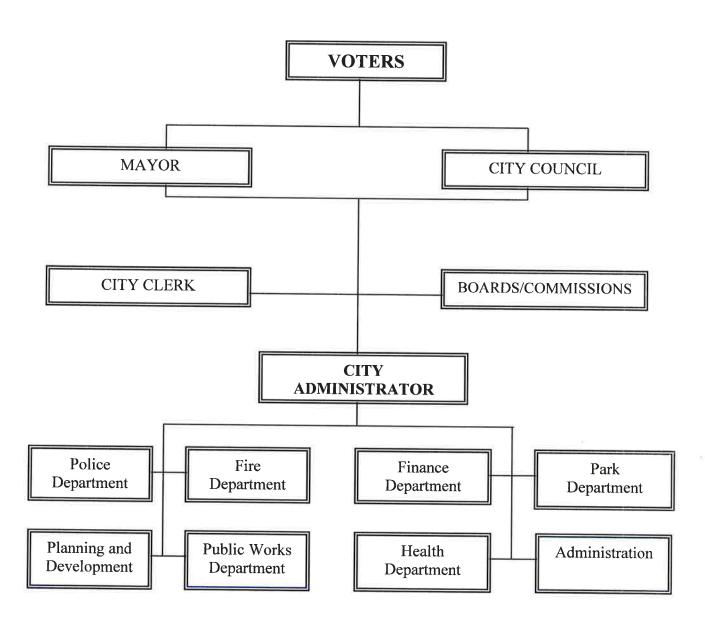
Indefinite

Indefinite

Chris Reinhard

Phil Rath

### **CITY OF OTTUMWA**



December 21, 2021

To the Honorable Mayor, Members of the City Council, City Administrator and Citizens of the City of Ottumwa

State law requires that every City with a population over 2,000 complete a set of audited financial statements. The Comprehensive Annual Financial Report of the City of Ottumwa, lowa for the fiscal year ended June 30, 2021 (FY21) is submitted herewith in accordance with the provisions of Section 384.22 of the Code of Iowa, 1995, as amended, the recommendations of the Government Finance Officers Association and in conformity with accounting principles generally accepted in the United States of America.

Management assumes full responsibility for the completeness and reliability of all of the information presented in this report, based upon a comprehensive framework of internal control that is established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Anderson, Larkin & Co, P.C., have issued an unmodified ("clean") opinion on the City of Ottumwa's financial statements for the year ended June 30, 2021. The independent auditor's report is located at the front of the financial section of this report. Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **Profile of the Government**

The City of Ottumwa, incorporated in 1851, is located in the southeastern part of the state. It currently occupies 16 square miles and serves a population of 25,529. The City of Ottumwa is empowered to levy a property tax on real property located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation.

The City of Ottumwa has operated under the Mayor-Council-Manager form of government since 1988 with an appointed city administrator. Policy-making and legislative authority are vested in the City Council consisting of five members, all elected on a non-partisan basis. The Council appoints the city administrator, who in turn appoints the heads of the various departments. Council members serve four-year terms, with three and two members elected every two years. The mayor is elected for a four-year term. The mayor and council members are all elected at large.

The City of Ottumwa provides a full range of municipal services. These services include public safety (Police and Fire), airport, building & code enforcement, cemetery, engineering, parks & recreations, planning & development, public library, public works, water pollution control, solid waste disposal, performing arts and entertainment venue and general administrative services.

The Ottumwa Housing Authority and Ottumwa Water & Hydro are considered by the City to be substantially autonomous organizations and are, therefore, not included in this report. The City has one fund that is presented on discrete presentation basis. It is the Hazardous Materials (operated by the Ottumwa Fire Department). The City has entered into a Chapter 28E agreement executed with County governments in Southeast lowa. The City is in charge of accounting, cash management and financial reporting for this 28E organization, however, it operates autonomously from the City Council, and thus it is presented separately. The Ottumwa/Wapello County Solid Waste Commission, operates for Wapello and Davis Counties and is also a 28E agreement

In accordance with the Code of lowa, the City Council annually adopts a budget on substantially the same basis used for financial reporting following required public notice and hearing for all governmental and proprietary funds. The City budgets capital items and debt principal in the proprietary funds. In addition, depreciation is not budgeted in the proprietary funds. Amendments to the budget are considered and reviewed throughout the fiscal year. Amendments are subject to departmental review and by justification of the city administrator. The budget is formally amended by the City Council following the required public notice and hearing. Annual appropriated budgets are adopted for all City funds. All annual appropriations lapse at fiscal year-end.

Formal and legal budgetary control is based upon nine major classes of expenditures, known as functions, not by fund. These nine functions are public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Expenditures may not exceed the overall appropriation for the City. Management may transfer appropriations within each function.

The city administrator presents the annual budget to the City Council for consideration no later than January 31. The Council holds hearings with the public prior to the budget being adopted. By March 31, the adopted budget is certified to the County Auditor who, in turn, certifies the City budget to the Iowa Department of Management. This budget is effective July 1 and becomes the appropriations for the fiscal year. Strong emphasis is placed on monitoring of budgets especially by major classifications such as personal services, commodities and contractual services and capital outlay. Monthly reports are prepared for each activity and program in order to assure that program expenditures do not exceed budgeted amounts.

Ottumwa has a diversified industrial base and is the manufacturing center for Southeast Iowa. JBS Live Pork, LLC and John Deere Ottumwa Works employ 2,400 and 950 respectively. Please refer to the statistical section for more information on major employers in the City.

#### **Major Initiatives**

The Ottumwa Sewer Separation Project continues to meet the terms of our long-term consent decree. Division 1 is well into year two, with an estimated to cost between \$25-40 million dollars. The current Sewer Separation phase was bonded for in FY20 at \$15 million and will last three years.

The City continued a net housing loss in FY21, however there were three permits for new homes. Housing continues to be a major initiative, with an updated housing study, the City will be identifying priorities and develop a plan for implementing in conjunction with partners in the community.

Tax rates for the City were lowered for the next fiscal year by \$0.2365, with new property valuations assessed, the initiative to continue to lower rates should be obtainable.

#### **Awards and Acknowledgments**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Ottumwa for its comprehensive annual financial report for the fiscal year ended June 30, 2020. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the finance and administration department. I wish to express my appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also must be given to the mayor and the City Council for their support for maintaining the highest standards of professionalism in the management of the city of Ottumwa's finances.

Respectfully submitted,

Kala Mulder

Director of Finance



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### City of Ottumwa Iowa

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2020

Christopher P. Morrill

Executive Director/CEO



## ANDERSON, LARKIN & CO., P.C. Certified Public Accountants "Your Success Is Our Business."

Kenneth E. Crosser, CPA April D. Crosser, CPA Michael J. Podliska, CPA Alexander T. Barr, CPA

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Ottumwa, Iowa

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Ottumwa, Iowa as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Ottumwa, Iowa as of June 30, 2021, and the respective changes in financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Other Matters

#### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, Budgetary Comparison Information, the Schedules of the City's Proportionate Share of the Net Pension Liability for MFPRSI and IPERS, the Schedules of City's Contributions for MFPRSI and IPERS and the Schedule of Changes in the City's Total OPEB Liability, Related Ratios and Notes on pages 3 through 8 and 63 through 76 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Ottumwa, Iowa's basic financial statements. The supplementary information included in Schedules 1 through 15, including the Schedule of Expenditures of Federal Awards required by Title 2, *U.S. Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements*, *Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2021 on our consideration of the City of Ottumwa, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Ottumwa, Iowa's internal control over financial reporting and compliance.

ANDERSON, LARKIN & CO., P.C.

Anduson, Hartin (o. P.C.

Ottumwa, Iowa December 21, 2021

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Ottumwa, Iowa, we offer readers of the City of Ottumwa's financial statements this narrative overview and analysis of the financial statements of the City of Ottumwa for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages VI to VIII of this report.

#### 2021 Financial Highlights

- The assets and deferred outflows of resources of the City of Ottumwa exceeded its liabilities and deferred inflows of resources at the close of June 30, 2021, by \$131.5 million (net position).
- The government's net position increased by \$2.5 million.
- At the close of the current fiscal year, the City of Ottumwa's governmental funds reported combined ending fund balances of \$25.1 million, an increase of \$5.5 million as compared to the prior fiscal year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$4.0 million, or 27.2 percent of the total general fund expenditures.
- Total City debt increased by \$3.5 million (11.9 percent) during the current fiscal year. The City issued \$8.4 million new bonds and retired \$5 million of existing bonds.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City of Ottumwa's basic financial statements. The City of Ottumwa's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

The first two statements are highly condensed and present a government-wide view of the City's finances. The governmental activities of the City of Ottumwa include general government, police and fire protection, streets and public buildings operation and maintenance, and parks and recreation-oriented activities. The major business-type activities of the City include solid waste, sewer system and events center. Included within other business type activities are a transit system, and a golf course. The City's component unit, Hazardous Materials is also included. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

#### **Government-Wide Financial Statements**

The government-wide financial statements include the Statement of Net Position. The Statement of Net Position presents information on all of the City of Ottumwa's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Starting with the adoption of GASB 34, governmental activities reflect capital assets including infrastructure and long-term liabilities. business-type activities have long reported capital assets and long-term liabilities.

The Statement of Activities is also included in the government-wide financial statements. The focus of the Statement of Activities is to show how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). The government-wide statements include the Statement of Net Position and the Statement of Activities and can be found on pages 9 through 11 of this report.

#### Statement of Net Position as of June 30, 2021 and 2020:

This section discusses and analyzes the significant differences between this and the prior fiscal year. A condensed version of the Statement of Net Position as of June 30, 2021 and 2020 follows:

### Statement of Net Position at Year-end (In Thousands)

				lune 30, 2021								
	Governmental Activities		Business Type <u>Activities</u>		G	Total <u>Government</u>		vernmental Activities	Business al Type <u>Activities</u>			Total overnment
Cash and investments	\$	31,200.9	\$	19,705.5	\$	50,906.4	\$	24,970.1	\$	22,176.1	\$	47,146.2
Other assets		17,543.1		2,418.8		19,961.9		17,286.1		3,041.0		20,327.1
Capital assets		73,334.1		79,645.8		152,979.9		70,583.1		77,390.3		147,973.4
Total assets		122,078.1		101,770.1		223,848.2		112,839.3		102,607.4		215,446.7
Deferred outflows of												
resources		4,646.1		635.8		5,281.9		3,641.9		723.3		_ 4,365.2
Current liabilities		7,488.5		3,529.8		11,018.3		7,667.1		2,167.1		9.834.2
Noncurrent liabilities		41,254.5		29,369.2		70,623.7		32,570.6		31,273.2		63,843.8
Total liabilities		48,743.0		32,899.0		81,642.0		40,237.7		33,440.3		73,678.0
Deferred inflows of						73-GWILLIAM 600-						-
resources Net position:		<u>15,564.5</u>		381.1		<u>15,945.6</u>		15,965.9		1,155.7		17,121.6
Net investment in												
capital assets		54,412.9		57,604.3		112,017.2		57,619.2		66,252.2		123,871.4
Restricted		20,733.0		95.0		20,828.0		15,517.3		95.0		15,612.3
Unrestricted		(12,729.2)		11,426.5		(1,302.7)		(12,858.9)		2,387.5		(10,471.4)
Total net position	\$	62,416.7	\$	69,125.8	\$	131,542.5	\$	60,277.6	\$	68,734.7	\$	129,012.3

#### **Governmental Activities**

The net position for governmental activities increased approximately \$2.1 million or 3.5 percent. This increase is primarily the result of a \$3.2 million decrease in net investment in capital assets, \$5.2 million increase in restricted net position and \$0.1 million increase in unrestricted net position.

#### **Business-Type Activities**

Net position increased \$0.4 million or 0.5 percent for fiscal year 2021. This increase is primarily the result of a \$8.6 million decrease in net investment in capital assets combined with a \$9.0 million dollar increase in unrestricted net position.

#### Statement of Activities for the Fiscal Years Ended June 30, 2021 and 2020:

A summary version of the Statement of Activities follows:

## Changes In Net Position For Fiscal Years Ended June 30, 2021 and 2020 (In Thousands)

			Jui	ne 30, 2021			June 30, 2020							
			Business Governmental Type Activities Activities		G	Total overnment								
Revenues:							0							
Charges for services	\$	7,249.4	\$	9,667.6	\$ 16,917.0	\$	8,536.3	\$	8,779.8	\$	17,316.1			
Operating grants, contributions and restricted														
interest		5,275.9		15,7	5,291.6		3,781.5		747.7		4,529.2			
Capital grants, contributions and restricted														
interest		2,203.0		-	2,203.0		5,384.4		-		5,384.4			
General revenues:														
Property taxes		14,791.5		485.7	15,277.2		14,189.0		499.4		14,688,4			
Local option sales tax		4,451.0		-	4,451.0		3231,8		-		3,231.8			
Other taxes		689.1		**	689.1		595.0		100		595.0			
Investment income		119.1		127.5	246.6		366.8		218.0		584,8			
Other		32.6		1,181.9	<u> 1,214.5</u>		42.4		165.2		207.6			
Total revenues		<u>34,811.6</u>		<u>11,478.4</u>	46,290.0		36,127.2		10,410.1		46,537.3			
Expenses:														
General government		3,280.1		-	3,280.1		3,186.9		=		3,186.9			
Public safety		9,970.7		33 <del>=</del> 3	9,970.7		10,872.9				10,872.9			
Public services		10,639.8		724	10,639.8		10,819.9		§		10,819.9			
Culture and recreation		3,747.8		8.7	3,747.8		3,745.8		-		3,745.8			
Community development		849.5		243	849.5		1,266.3		<b>≥</b>		1,266,3			
Interest on long-term debt		572.0		-	572.0		686.3				686.3			
Solid waste		(*)		3,471.9	3,471.9				3,639.4		3,639.4			
Sewer utility		( <b>3</b> )		8,710.0	8,710.0		-		7,041.7		7,041.7			
Events center				1,474.8	1,474.8				2,067.1		2,067.1			
Ottumwa Transit		:40:		1,017.4	1,017.4		25		1,304.3		1,304.3			
Golf course		·		25.8	25.8				15.6		15.6			
Total expenses		<u>29,059.9</u>		<u>14,699.9</u>	43,759.8		30,578.1		14,068.1		44,646.2			
Excess (deficiency) of revenue over														
(under) expenses		5,751.7		(3,221.5)	2,530.2		5,549.1		(3,658.0)		1,891,1			
Transfers		(3,612.6)		3,612.6			(1,932.1)		1,932.1					
Change in net position		2,139.1		391.1	2,530.2		3,617.0		(1,725.9)		1,891.1			
Beginning net position		60,277.6		68,734.7	129,012.3		56,660.6		<u>70,460.6</u>		127,121.2			
Ending net position	\$	62,416.7	\$	69,125.8	\$ 131,542.5	\$	60,277.6	\$	68,734.7	\$	129,012.3			

#### **Governmental Activities**

Charges for services make up 20.9 percent of governmental revenues. The remaining revenue comes from taxes, primarily property taxes (42.4 percent), operating grants, contributions and restricted interest (15.2 percent) and capital grants and contributions (6.4 percent).

#### **Business Type Activities**

Charges for services is the primary revenue source for business type activities (84.3 percent). Other revenue makes up 15.7 percent of the remaining revenues.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources and the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers can better understand the long-term impact of the City's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Ottumwa maintains 28 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, State Road Use Tax, Local Option Sales Tax, Employee Benefits, Downtown Streetscape, Street Projects, Airport Projects, and Debt Service Fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements found elsewhere in the report. The basic governmental fund financial statements can be found on pages 12 through 17 of this report.

Significant changes in fund balances are summarized below:

General Fund – Increased \$992,960 primarily due to an increase in revenues.

State Road Use Tax - Decreased \$1,744,527 primarily from an increase in transfers out.

Local Option Sales Tax - Increased \$838,638 due to an increase in revenues.

Employee Benefits - Increased \$737,957 due to an increase in revenues.

Street Projects - Increased \$4,239,654 as the result of bond proceeds.

<u>Downtown Streetscape</u> – Decreased \$958,784 as the result of an increase in capital projects expenditures.

Airport Projects - No significant changes.

Debt Service - Decreased \$298,400 due to a decrease in revenues and increase in expenditures.

#### **Proprietary Funds**

The City of Ottumwa maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business type activities in the government-wide financial statements. The City uses enterprise funds to account for its Sewer, Solid Waste, Events Center, Golf Course and Transit System. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City of Ottumwa uses internal service funds to account for its payroll clearing, equipment purchasing and employee insurance functions. Because all of these services predominately benefit governmental rather than business type functions, they have been included with the governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Solid Waste, Sewer Utility and Events Center as these are considered major proprietary funds of the City. Data from the other two enterprise funds are combined into a single aggregate presentation. Individual fund data for each of the non-major enterprise funds is provided in the form of combining statements elsewhere in this report. All Internal Service funds are combined into a single aggregate presentation in the proprietary fund financial statements. Individual fund amounts for internal service funds are provided in the form of combining statements found elsewhere in this report. The basic proprietary financial statements can be found on pages 18 through 23 of this report.

Significant changes in net position are summarized below:

Solid Waste - Decreased \$1,104,106 primarily due to an increase in expenditures.

Sewer Utility – Increased \$1,459,449 primarily due to an increase in transfers in.

Events Center - Decreased \$347,743 primarily due to a decrease in revenues.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the amounts provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 24 through 62 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information including Management Discussion and Analysis, budget to actual comparisons for all budgetary funds, schedules of the City's proportionate share of MFPRSI and IPERS net pension liability, schedules of the City's MFPRSI and IPERS contributions, and a schedule of changes in the City's total OPEB liability, related ratio and notes. This required supplementary information can be found on pages 3 through 8 and 63 through 76 of this report.

The combining statements referred to earlier in connection with non-major special revenue, capital projects, and permanent funds (governmental), non-major enterprise funds, and internal service funds are presented immediately following the required supplementary information discussed above. Combining and individual fund statements and schedules can be found on pages 77 through 94 of this report. Additionally, the Schedule of Expenditures of Federal Awards can be found on pages 95-96 of this report.

#### **Budgetary Highlights**

The City had one budget amendment during the fiscal year. The following summarizes the impact of the amendments on the City's finances. Total budgeted revenues and other sources increased \$12,911,331. Other City Tax increased \$1,062,780, Licenses and Permits decreased \$30,000, Intergovernmental increased \$1,092,907, Use of Money and Property increased \$8,000, Charges for Service decreased \$1,173,862, Special Assessments increased \$54,000, Miscellaneous increased \$1,184,218, Other Financing Sources increased \$7,034,809, and Transfers increased \$3,678,479. Total budgeted expenditures and transfers out increased \$11,067,484. Public Safety increased \$108,800. Public Works increased \$160,000. Health and Social Services increased \$134,500. Culture and Recreation increased \$4,000. Community and Economic Development increased \$158,500. General Government increased \$124,500. Capital Projects increased \$6,411,853. Debt Service increased \$731,659. Business Type Activities decreased \$444,807 and transfers out increased \$3,678,479.

The City's receipts were \$3,449,314 less than budgeted receipts, a variance of 7.2 percent. The most significant variance resulted from the City receiving less in intergovernmental, use of money and property tax revenue than originally anticipated, and receiving more in charges for service and miscellaneous revenue.

Total disbursements were \$2,722,008 less than budgeted. Actual disbursements for capital projects were \$1,715,370 less than budgeted. This is primarily due to the timing of various capital projects and other related expenditures.

Even with the amendments listed above, the City exceeded the budgeted amount in the culture and recreation and debt service functions for the year ended June 30, 2021.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

As of June 30, 2021, the City had invested \$152,979.9 million in capital assets as reflected in the following table. This investment includes land, buildings, improvements, machinery and equipment. Infrastructure is also included. Additional information on the City of Ottumwa's capital assets can be found in the notes on pages 34 through 38 of this report.

### Capital Assets at Fiscal Year-End (Net of Depreciation) (In Thousand's)

	Governme	ental	<u>Activities</u>	<b>Business T</b>	уре	Activities	<u>Totals</u>				
	2021		2020	2021		2020		2021		2020	
Land Buildings Improvements other	\$ 3,542.8 2,239.6	\$	3,542.8 2,391.2	\$ 2,126.2 19,681.9	\$	2,126.2 20,639.3	\$	5,669.0 21,921.5	\$	5,669.0 23,030.5	
than buildings Machinery and	3,601.1		4,107.8	5,221.8		4,649.7		8,822.9		8,757.5	
equipment	3,261.7		2,276.3	1,870.4		2,617.8		5,132.1		4,894.1	
Infrastructure	42,977.4		42,032.5	42,138.7		45,130.1		85,116.1		87,162.6	
Intangibles Construction in	型		) <u>(</u>	48.8		60.2		48.8		60.2	
progress	<u>17,711.5</u>		<u>16,232.5</u>	8,558.0		2,167.0		_26,269.5		18,399.5	
Total	\$ <u>73,334.1</u>	\$	<u>70,583.1</u>	\$ <u>79,645.8</u>	\$	77,390.3	\$	152,979.9	\$	147,973.4	

The following table reconciles the changes in capital assets. Included with additions are increases in construction in progress balances.

_	Change in Capital Assets (In Thousand's)											
	G	overnmental <u>Activities</u>		iness Type Activities		Total						
Beginning Balance Additions, net of disposals	\$	70,583.1 7,550.0	\$	77,390.3 3,671.2	\$	147,973.4 11,221.2						
Depreciation, net of disposals Ending balance	\$	(4,799.0) 73,334.1	\$	<u>(1,415.7)</u> 79,645.8	\$	<u>(6,214.7)</u> 152,979.9						

#### **Debt Administration**

The amount of debt outstanding at fiscal year-end was \$41.4 million as compared to \$38.7 million last fiscal year. New debt issued during the year amounted to \$8.4 million, while a total of \$5.7 million was retired. Of the total debt outstanding, \$32.4 million is backed by the full faith and credit of the City. The remaining \$9.0 million is backed by sewer revenue.

	Outstanding Debt at Year End (In Thousand's) Total								
O construction of the last		2021		2020					
Governmental General obligation									
Abated by:									
Property taxes	\$	<u>19,416.5</u>	\$	14,904.7					
Subtotals		<u>19,416.5</u>		<u>14,904.7</u>					
Business type									
General obligation									
Abated by:				1 22222					
Landfill		1,090.0		1,225.0					
Sewer utility/Sales tax		11,973.5		12,895.3					
Sewer revenue		8,978.0		9,723.0					
Subtotals		22,041.5		23,843.3					
Totals	\$	41,458.0	\$	38,748.0					

Moody's Investor Services has rated the City's general obligation bonds A1.

For more detailed information on the City's debt and amortization terms, please refer to pages 39 through 43 of the Notes to Financial Statements.

#### **Economic Factors**

Taxable sales increased 5.2 percent during fiscal year 2021.

During the current fiscal year, the unassigned fund balance in the general fund increased to \$3,977,066, an increase of \$991,023 from last year.

#### **Next Year's Budget and Rates**

Taxable values increased by 1.0 percent which increased the general fund revenue by \$90,645. Taxable rates were reduced by \$0.2365, from \$22.4565 to \$22.22.

#### **Financial Information Contact**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need financial information, please contact the Office of the Director of Finance/City Treasurer at City Hall, 105 East Third Street, Ottumwa, Iowa 52501-2904.



#### STATEMENT OF NET POSITION JUNE 30, 2021

				JNE 30, 2021						
			Pr	imary Governme	ent			Component		
		_		Business		Total	_	Unit		Tolal
		Governmental		Туре		Primary		Hazardous		Reporting
ASSETS:		Activilies		Activities		Government		Materials		Unit
Current assets:										
Cash, cash equivalents and pooled investments	\$	31,200,915	\$	19,705,450	\$	50,906,365	\$	141,874	œ	51,048,239
Receivables:	Ψ	01,200,010	Ψ	18,700,400	Ψ	50,900,303	Φ	141,074	Φ	51,046,239
Property taxes:										
Delinquent		290,103		9,680		299,783				299,783
Succeeding year		13,843,525		84,376		13,927,901		73		13,927,901
Tax increment financing				0.,07.0		10,027,001				10,021,001
Delinquent		1,760		25		1,760		20		1,760
Succeeding year		352,936				352,936		25		352,936
Accounts		942,692		475,024		1,417,716		= 0		1,417,716
Due from other governments		1,640,868		1,364,955		3,005,823		20		3,005,823
Inventory		26,720		1,000,000		26,720		50		26,720
Prepaid expenses		419,517		200,857		620,374		5,765		626,139
Total current assets		48,719,036		21,840,342		70,559,378		147,639		70,707,017
Noncurrent assets:		40,7 10,000		21,040,042		70,000,070		147,039		70,707,017
Due from other governments				202 020		000.000				202 222
Deposit		05.000		283,939		283,939				283,939
		25,000				25,000		=		25,000
Capital assets:										
Land		3,542,781		2,126,177		5,668,958				5,668,958
Buildings		13,910,152		47,582,042		61,492,194		204,082		61,696,276
Improvements other than buildings		7,251,278		15,176,800		22,428,078				22,428,078
Machinery and equipment		15,085,596		10,728,280		25,813,876		299,983		26,113,859
Infrastructure		111,099,032		64,642,106		175,741,138		06		175,741,138
Construction in progress		17,711,464		8,558,057		26,269,521				26,269,521
Less accumulated depreciation		(95,266,256)		(69,216,453)		(164,482,709)		(432,070)		(164,914,779)
Intangible assets		7.5		513,785		513,785		( /		513,785
Less accumulated amortization				(464,950)		(464,950)				(464,950)
Total noncurrent assets	10	72 250 047					-	71.005		
Total Horiculterit assets		73,359,047		79,929,783		153,288,830	- 1	71,995		153,360,825
TOTAL ASSETS		122,078,083		101,770,125		223,848,208		219,634		224,067,842
DEFENDED OF THE OWN OF DECOMPOSE	5.5									
DEFERRED OUTFLOWS OF RESOURCES:										
Pension related deferred outflows		3,572,316		367,270		3,939,586				3,939,586
OPEB related deferred outflows		1,073,840		268,460		1,342,300				1,342,300
TOTAL DEFERRED OUTFLOWS OF RESOURCES	.0	4,646,156		635,730		5,281,886	-			
	116	4,040,100		030,730		3,201,000				5,281,886
LIABILITIES:										
Current liabilities:										
Accounts payable		3,291,264		1,952,117		5,243,381		53		5,243,434
Wages and benefits payable		280,815		51,618		332,433		8.40		332,433
Due to other governments		847,291		341		847,291		1060		847,291
Accrued interest payable		75,212		26,668		101,880		200		101,880
Unearned revenue		229,637		20,000		229,637		2.23		229,637
General obligation bonds/notes		2,050,455		939,545		2,990,000		- 19		2,990,000
Revenue notes		2,000,400		426,000						
Compensated absences		713 842				426,000				426,000
	- 25	713,842		133,880		847,722	- 3			847,722
Total current liabilities	5.9	7,488,516		3,529,828		11,018,344		53		11,018,397
Long-term liabilities:										
General obligation bonds/notes		17,365,998		12,124,002		29.490.000				29,490,000
Revenue notes		11,000,000		8,552,000		8,552,000				, , .
Compensated absences		116,207		0,002,000				383		8,552,000
Accrued landfill costs:		110,207		(5)		116,207		0.23		116,207
Closure				0.000.045		0.000.045				
Post closure				3,008,645		3,008,645				3,008,645
		150		2,127,527		2,127,527				2,127,527
Net pension liability		15,665,502		1,530,281		17,195,783				17,195,783
Total OPEB liability		8,106,791		2,026,698		10,133,489				10,133,489
Total long-term liabilities	- 17	41,254,498		29,369,153		70,623,651				70,623,651
TOTAL LIABILITIES										
TOTAL EIABILITIES	-	48,743,014		32,898,981		81,641,995		53		81,642,048
DEFERRED INFLOWS OF RESOURCES:										
Unavailable revenues:										
Pension related deferred inflows		670,300		122,251		792,551				702 554
OPEB related deferred inflows		697,716		174,429		872,145				792,551
Succeeding year property tax								(*)		872,145
		13,843,525		84,376		13,927,901				13,927,901
Succeeding year tax increment financing	1.5	352,936				352,936				352,936
TOTAL DEFERRED INFLOWS OF RESOURCES	-	15,564,477		381,056		15,945,533				15,945,533
NET POSITION:										
Net investment in capital assets		54,412,946		57,604,297		112,017,243		74 005		440,000,000
Restricted for:		04,412,840		57,004,297		112,017,243		71,995		112,089,238
Nonexpendable:										
•		444								
Endowments Remetral area		111,590		13		111,590		367		111,590
Perpetual care		740,372		1.7		740,372		30		740,372
Expendable:										
Endowments		25,894				25,894				25,894
State road use tax		4,577,416		84		4,577,416		-		4,577,416
Local option sales tax		4,275,266		3€		4,275,266		549		4,275,266
Employee benefits		1,114,567				1,114,567		120		1,114,567
Street projects		4,169,864				4,169,864		130		4,169,864
Airport projects		144,786				144,786		140		144,786
Debt service		395,837		95,000		490,837		100		
Downtown streetscape		72,040		30,000				= (4)		490,837
Other purposes						72,040				72,040
Unrestricted		5,105,415		44 400 504		5,105,415		4.4= ===		5,105,415
OTHERMICIDA	_	(12,729,245)		11,426,521		(1,302,724)	1.0	147,586		(1,155,138)
TOTAL NET POSITION	\$ _	62.416.748	\$	69,125,818	\$	131.542.566	\$.	219.581	\$	131.762.147
			- 1					_		

#### STATEMENT OF ACTIVITES YEAR ENDED JUNE 30, 2021

Functions/Programs	Expenses	Charges Co		Co	erating Grants, ntributions and stricted Interest	Co	capital Grants, ntributions and stricted Interest
Primary government:							
Governmental activities:							
General government	\$ 3,280,086	\$	1,832,667	\$	656,646	\$	
Public safety	9,970,750		740,580		298,308		( <del>-</del>
Public services	10,639,818		3,675,884		4,281,995		1,779,817
Culture and recreation	3,747,806		927,992		39,017		(¥)
Community development	849,463		72,265		=		423,207
Interest on long-term debt	572,033			1-		10	
Total governmental activities	29,059,956		7,249,388	-	5,275,966	13	2,203,024
Business-type activities:							
Solid waste	3,471,870		2,117,232		15,742		72
Sewer utility	8,709,991		6,914,785		=		<b>19</b>
Events center	1,474,819		634,931				
Other business-type activities	1,043,198		629				
Total business-type activities	14,699,878		9,667,577		15,742		\(\frac{1}{2}\)
Total primary government	\$ 43,759,834	\$	16,916,965	\$ _	5,291,708	\$	2,203,024
Component unit:							
Hazardous materials	\$ 139,378	\$	1,640	\$	125,458	\$	<u> </u>

#### General revenues:

Taxes:

Property taxes

Local option sales taxes

Other taxes

Unrestricted investment income

Miscellaneous

**Transfers** 

Total general revenues and transfers

Change in net position

Net position - Beginning of year

Net position - End of year

						Component	
		Prir	mary Governme	nt		 Unit	Total
	Governmental		Business-type			Hazardous	Reporting
	<u>Activities</u>		<u>Activities</u>		<u>Total</u>	<u>Materials</u>	<u>Unit</u>
\$	(790,773)	\$	:=:	\$	(790,773)	\$ 2	\$ (790,773)
	(8,931,862)		•		(8,931,862)	=	(8,931,862)
	(902,122)		=		(902,122)	5	(902,122)
	(2,780,797)		<del>-</del>		(2,780,797)	I.S.	(2,780,797)
	(353,991)		: <del>**</del> **		(353,991)	( <del>=</del>	(353,991)
	(572,033)				(572,033)		(572,033)
	(14,331,578)		-		(14,331,578)	X-	(14,331,578)
	== <del></del>					•	1.1,001,010
	=		(1,338,896)		(1,338,896)		(1,338,896)
	-		(1,795,206)		(1,795,206)	24	(1,795,206)
			(839,888)		(839,888)	-	(839,888)
			(1,042,569)		(1,042,569)		(1,042,569)
	=		(5,016,559)		(5,016,559)	-	(5,016,559)
	<del></del>		(0,010,000)		(0,010,000)		(3,010,339)
	(14,331,578)		(5,016,559)		(19,348,137)		(19,348,137)
	<u>=</u>		<u>=</u>			_(12,280)	(12,280)
	14,791,529		485,740		15,277,269		15,277,269
	4,451,023		18		4,451,023	-	4,451,023
	689,080		¥ <u>.</u>		689,080	2	689,080
	119,066		127,471		246,537	862	247,399
	32,565		1,181,891		1,214,456	:=:	1,214,456
	(3,612,570)		3,612,570				.,,,
	16,470,693	,	5,407,672		21,878,365	862	21,879,227
	2,139,115		391,113		2,530,228	(11,418)	2,518,810
			,		2,000,220	(11,410)	2,010,010
,	60,277,633	,	68,734,705		129,012,338	230,999	129,243,337
\$,	62,416,748	\$	69,125,818	\$	131,542,566	\$ 219,581	\$ 131,762,147

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

			Special					
			7.5	State Road	_	Revenue Local Option	_	Employee
		General		Use Tax		Sales Tax		Benefits
ASSETS		00110101		Occ Tux		Odies Tax		Delicito
Cash, cash equivalents and pooled investments Receivables: Property taxes:	\$	4,111,150	\$	4,249,916	\$	3,956,500	\$	996,844
Delinquent Succeeding year Tax increment financing:		107,434 4,694,638		5 2		:e:		117,723 5,312,533
Delinquent		*		ê		-		-
Succeeding year		-		¥		· ·		<b>(4)</b>
Accounts		96,125		20,527		· ·		( <del>+</del> ):
Due from other governments		254,505		391,430		318,766		500
Due from other funds		86,166		80,090		-		¥3
Inventory Prepaids		5,507		21,213		-		1 <del>2</del> 2
Deposit		15,000		-		-		-
Deposit								
TOTAL ASSETS	\$	9,370,525	\$	4,763,176	\$	4,275,266	\$	6,427,100
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
LIABILITIES: Accounts payable Wages and benefits payable	\$	390,980	\$	129,458	\$	<b>.</b>	\$	3
Unearned revenue		214,787 87,547		35,089				
Due to other funds	3							
TOTAL LIABILITIES	9	693,314		164,547				
DEFERRED INFLOWS OF RESOURCES: Unavailable revenues:								
Succeeding year property tax		4,694,638		1.5		19		5,312,533
Succeeding year tax increment financing	95			- 15				<u> </u>
TOTAL DEFERRED INFLOWS OF RESOURCES		4,694,638						5,312,533
FUND BALANCES:								
Nonspendable		20,507		21,213		_		_
Restricted		20,007		4,577,416		4,275,266		1,114,567
Unassigned		3,962,066						
TOTAL FUND BALANCES	15	3,982,573		4,598,629		4,275,266		1,114,567
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$	9,370,525	\$	4,763,176	\$	4,275,266	\$	6,427,100

\$	Street Projects 4,091,069	\$	Capital Projects Airport Projects	\$	Downtown Streetscape	•	Debt Service	Nonmajor Governmental Funds		Total Governmental <u>Funds</u>
Ф	4,091,009	Ф	258,839	ф	240,940	\$	353,458	\$ 6,270,694	\$	24,529,410
	96) 47/s		** **		**		43,879 2,659,420	21,067 1,176,934		290,103 13,843,525
	477,058 142,347 - -		252,275		22,000			1,760 352,936 348,982 259,545 41,200 369,540 25,000		1,760 352,936 942,692 1,640,868 207,456 26,720 384,540 25,000
\$	4,710,474	\$	511,114	\$	262,940	\$	3,056,757	\$ 8,867,658	\$	42,245,010
\$	540,610 - - 540,610	\$	366,328 - - - 366,328	\$	190,900	\$	1,500 - - - 1,500	\$ 604,566 30,939 142,090 207,456 985,051	\$	2,224,342 280,815 229,637 207,456 2,942,250
	: <del>*</del>				¥		2,659,420	1,176,934		13,843,525
								352,936		352,936
							2,659,420	1,529,870	ē	14,196,461
	4,169,864		144,786	9	72,040		395,837	1,221,428 5,131,309	9	1,263,148 19,881,085 3,962,066
	4,169,864		144,786		72,040		395,837	6,352,737	9	25,106,299
\$	4,710,474	\$	511,114	\$	262,940	\$	3,056,757	\$ 8,867,658	\$	42,245,010

Exhibit 4

## RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2021

Total governmental fund balances			\$	25,106,299
Amounts reported for governmental activities in the statement of net position are different because:	е			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$168,600,303 and the accumulated depreciation is \$95,266,256.	f			73,334,047
Internal service funds are used by management to charge the costs of certain activities, such as health insurance, equipment purchasing and payroll services, to individual funds. The assets and liabilities of the internal service funds are included in the statement of net position.	d			5,639,560
Interest payable on long-term debt does not require current financial resources. Therefore, interest payable is not reported as a liability in the governmental funds.				(75,212)
Amounts due from and due to component unit and due from proprietary funds as a result of internal service fund allocations related to the employee insurance fund and, are therefore, allocated to governmental activities in the statement of net position for its share of accumulated internal losses.	e Il			(847,291)
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:				
Deferred outflows of resources Deferred inflows of resources	\$	4,646,156 (1,368,016)		3,278,140
Long-term liabilities, including bonds/notes payable, compensated absences payable, total OPEB liability and net pension liability, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.	9			(44,018,795)
Net position of governmental activities			\$ _	62,416,748

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2021

					Special		
		37	State Road		Revenue Local Option	_	Employee
	General		Use Tax		Sales Tax		Benefits
	COHOIGI		OSC TOX		Oales Tax		Dellellis
REVENUES:							
Property tax	\$ 5,006,607	\$	2	\$	S20	\$	5,907,485
Other city tax	689,080		-	*	4,451,023	*	5,507,105
Licenses and permits	160,625		-		:#:		=
Intergovernmental	954,954		3,451,499				-
Use of money and property	131,530		€		-		2,283
Charges for service	4,259,392		655,526		2		2,200
Other fines	164,775						22
Miscellaneous	118,722		24,589		( <del>*</del> )		2
Total revenues	11,485,685		4,131,614		4,451,023	ā	5,909,768
			_ 4, 101,014		4,401,020		3,909,700
EXPENDITURES:							
Operating:							
Public safety	8,969,689		12:				
Public works	2,257,091		4,322,161				_
Health and social services	570,662		4,322,101		-		
Culture and recreation	1,185,133		3.5		:80		-
Community and economic development	305,218		125 (47)				
General government	1,340,722		15		570 57		
Capital projects	1,040,722		0.28		-		2 W
Debt service	_				-		-
Total expenditures	14,628,515		4 222 464			-	
rotal experiences	14,020,313		4,322,161			,	
Excess (deficiency) of revenues							
over (under) expenditures	(2.440.020)		(400 5 47)		4.454.000		- 000 <del>-</del> 00
over (under) experionales	(3,142,830)		(190,547)		4,451,023	9	5,909,768
Other financina accuracy (const.)							
Other financing sources (uses):  Issuance of debt							
Proceeds from sale	*		(4)		~		=
Transfers in	4.045.000		1,211		-		2
Transfers in Transfers out	4,345,238		645,868		*		€
	(209,448)		_(2,201,059)		<u>(3,61</u> 2,385)		(5,171,811)
Total other financing sources (uses)	4,135,790		_(1,553,980)		_(3,612,385)	-	(5,171,811)
Net change in fund balances	992,960		(1,744,527)		838,638		737,957
e Average and a second							
Fund balances - Beginning of year	2,989,613		6,343,156		3,436,628	9	376,610
Fund balances - End of year	\$ 3,982,573	\$	4,598,629	\$	4,275,266	\$	1,114,567

Street <u>Projects</u>	 Capital Projects Airport Projects		Downtown Streetscape	Debt Service	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
\$ 1,361,169 13,568 649,000 2,023,737	\$ 130,628 531 - - 131,159	\$ 10	291,976 - - - 49,775 341,751	\$ 2,228,858	\$ 1,648,579 472,603 487,962 403,326 669,279 3,681,749	\$ 14,791,529 5,140,103 160,625 6,662,829 635,874 5,318,244 164,775 1,511,365 34,385,344
3,449,513	146,427		1,975,396	4,439,371 4,439,371	297,081 1,033,205 211,940 1,466,788 130,797 1,696,551 158,995	9,266,770 7,612,457 782,602 2,651,921 436,015 3,037,273 5,730,331 4,439,371 33,956,740
(1,425,776)	(15,268)	9	(1,633,645)	(2,210,513)	(1,313,608)	428,604
3,758,071 1,907,359 5,665,430 4,239,654 (69,790)	30,000 30,000 14,732 130,054	3	674,861 674,861 (958,784) 1,030,824	2,224,191 (312,078) 1,912,113 (298,400) 694,237	2,407,738 1,631,374 (1,061,920) 2,977,192 1,663,584 4,689,153	8,420,000 1,211 9,204,700 (12,568,701) 5,057,210 5,485,814 19,620,485
\$ 4,169,864	\$ 144,786	\$	72,040	\$ 395,837	\$ 6,352,737	\$ 25,106,299

Exhibit 6

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2021

Change in fund balances - Total governmental funds

\$ 5,485,814

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Expenditures for capital assets	6,674,117
Disposal of capital assets	(29,387)
Depreciation expense	(5,372,739)

Expenses in the statement of revenues, expenditures and changes in fund balances shown as construction in progress in the statement of activities.

1,478,973

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year issuances exceeded payments, as follows:

Issued	(8,420,000)
Repaid	3,908,256

The current year City MFPRSI and IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.

1,534,050

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

Compensated absences	69.171
OPEB expense	(305,750)
Pension expense	(3,015,289)
Interest on long-term debt	(40.918)

Internal service funds are used by management to charge the costs of certain activities, such as health insurance, equipment purchasing and payroll services, to individual funds. The change in net position of the Internal Service Funds is reported with governmental activities net of the amount allocated to business-type activities and the component unit.

172,817

Change in net position of governmental activities

\$ 2,139,115

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2021

		DOI VE	0, 2021				
		F	Business-Type	Activities			Governmental
			Lonioso Type	Nonmajo	г	Total	Activities Internal
	Solid	Sewer	Events			oprietary	Service
	<u>Waste</u>	Utility	Center		•	<u>Funds</u>	Funds
ASSETS:						1_41140	- direc
Current assets:							
Cash, cash equivalents and pooled investments	\$ 2,362,112	\$ 16,430,357	\$ 238,	974 \$ 674,0	07 \$ 1	9,705,450 \$	6,671,505
Receivables:							
Accounts	358,019	117,005		-	-	475,024	-
Property taxes:							
Delinquent	-			9,6	80	9,680	(i∈
Succeeding year		=	84,	376	4.7	84,376	(#)
Due from other governments	987	518,692		i≘: 1,7	44	521,423	0.00
Prepaid expenses	21,252	43,526	133,	135 2,9	44	200,857	34,977
Total current assets	2,742,370	17,109,580	456,	485 688,3	75 2	20,996,810	6,706,482
Noncurrent assets:							
Due from other governments	-	283,939		-	_	283,939	100
Capital assets:							
Land	207,500	194,029	1,644,	648 80,0	nn	2,126,177	
Buildings	1,195,103	23,916,097	21,000,			7,582,042	
improvements other than buildings	7,221,919	6,817,825	243,			5,176,800	
Machinery and equipment	4,385,958	5,097,871	916			0,728,280	S
Infrastructure	.,000,000	64,340,106	302,			64,642,106	
Construction in progress	950	8,558,057	002,	000		8,558,057	
Less accumulated depreciation	(8,984,340)	(50,529,217)	(7,746,	245) (1,956,6		9,216,453)	240
Total capital assets	4,026,140	58,394,768					
Other assets:	4,020,140	30,394,700	16,360,	543 815,5	08 /	9,597,009	
Intangible assets		440.705					
Less accumulated amortization	350	113,785	400,0			513,785	30
		(64,950)	(400,0	000)	-	(464,950)	
Total other assets		48,835				48,835	
Total noncurrent assets	4,026,140	58,727,542	16,360,	543 815,5	58 7	9,929,783	
	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			010,0	7	5,525,763	
TOTAL ASSETS	6,768,510	75,837,122	16,817,0	028 1,503,9	33 10	0,926,593	6,706,482
DEFERRED OUTFLOWS OF RESOURCES:							
Pension related deferred outflows	100 717						
OPEB related deferred outflows	100,747	266,523		(70)	27	367,270	(*)
	68,457	200,003				268,460	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	169,204	466,526				635,730	- 3
LIADULTIEO.							
LIABILITIES:							
Current liabilities:							
Accounts payable	59,963	1,891,044		1,1	10	1,952,117	1,066,922
Wages and benefits payable	13,918	37,700		-	-	51,618	21
Accrued interest payable	-	26,668		-	3	26,668	
Compensated absences payable	46,064	87,816		•	7	133,880	
Current portion of GO bonds/notes payable	135,000	804,545		2		939,545	59
Current portion of revenue notes payable		426,000	/			426,000	
Total current liabilities	254,945	3,273,773		<u> </u>	10 :	3,529,828	1,066,922
Long-term liabilities:			>=====				
Accrued landfill costs:							
Closure	3,008,645			Ģ	-	3,008,645	Fig.
Post closure	2,127,527			-		2,127,527	
Net pension liability	419,775	1,110,506		12		1,530,281	
Total OPEB liability	516,808	1,509,890				2,026,698	-
GO Bonds/Notes payable:						_,	
Long-term	955,000	11,169,002		in the second	× 12	2,124,002	
Revenue notes payable:						-,,	
Long-lerm		8,552,000		*	= 8	8,552,000	
Total long-term liabilities	7,027,755	22,341,398	-			9,369,153	
TOTAL HARMITIES	7						
TOTAL LIABILITIES	7,282,700	25,615,171		1,1	10 3	2,898,981	1,066,922
DEFERRED INFLOWS OF RESOURCES:							
Unavailable revenues:							
Pension related deferred inflows	33,535	88,716		a a		122,251	
OPEB related deferred inflows	44,479	129,950		-			
Succeeding year property tax		120,000	84,3	376	÷	174,429 84,376	
TOTAL DEFERRED INFLOWS OF RESOURCES	78,014	249.666			_		
	70,014	218,666	84,3	370		381,056	
NET POSITION:							
Net investment in capital assets	2,936,140	46,215,911	16,360,5	643 815,55	58 66	6,328,152	3
Restricted for:			, -,-		•	,	
Health insurance	~	<b>34</b> 0		÷.	ş	(20)	4,319,121
Debt service	*	95,000		2	-	95,000	.,510,121
Unrestricted	(3,359,140)	4,158,900	372,1	09 687,26	35 1	1,859,134	1,320,439
TOTAL NET POSITION	\$ (422,000)					1000	
TOTALNET FOSITION	\$(423,000)	\$50,469,811	\$16,732,6	552 \$1,502,82	<u>ය ම68</u>	8,282,286 \$	5,639,560

Exhibit 8

## RECONCILIATION OF THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2021

Ending fund balance - Proprietary funds

\$ 68,282,286

Amounts reported for business-type activities in the statement of net position are different because:

Allocation of internal service funds accumulated income increases due from other funds

843,532

Net position of business-type activities

\$ 69,125,818

Exhibit 9

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2021

			Rusii	ness-Type Activitie	e			Governmental Activities
	-		Duon	ness Type Activitie	Nonmajor		3	Internal
		Solid	Sewer	Events	Proprietary			Service
		Waste	Utility	Center	Funds	Total		Funds
Operating revenues:								
Charges for service	\$	2,118,232 \$	6,914,785 \$	634,931 \$	629 \$	9.668,577	\$	4 604 704
Miscellaneous	Ψ	8,718	170,121	189,662	10,000	378,501	Φ	4,691,784
Total operating revenues		2,126,950	7,084,906	824,593	10,629	10,047,078		4,691,784
Operating expenses:								
Operations		2,644,122	4,108,229	1,004,491	677,878	8,434,720		4,170,917
Loss on disposal of fixed assets		2,011,122	4,100,225	1,004,401	294,061	294,061		4,170,517
Depreciation/amortization		715,100	4,180,105	470,328	71,265	5,436,798		25
Total operating expenses						$\overline{}$		4.470.047
rotal operating expenses		3,359,222	8,288,334	1,474,819	1,043,204	14,165,579		4,170,917
Operating income (loss)		(1,232,272)	(1,203,428)	(650,226)	(1,032,575)	(4,118,501)		520,867
Nonoperating revenue (expense):								
Other			*	*	803,390	803,390		347
Interest income		15,474	111.997	2	191	127,471		27,657
Interest on long-term debt		(150,000)	(511,257)			(661,257)		
Property taxes				-	485.740	485,740		
Intergovernmental		14,742	_	2	196	14,742		-
Total nonoperating revenue (expense)		(119,784)	(399,260)		1,289,130	770,086		27,657
Income (loss) before transfers		(1,352,056)	(1,602,688)	(650,226)	256,555	(3,348,415)		548,524
Transfers in		247,950	3,062,137	399,094	-	3,709,181		1,394,500
Transfers out				(96,611)		(96,611)		(1,643,069)
Change in net position		(1,104,106)	1,459,449	(347,743)	256,555	264,155		299,955
Net position - Beginning of year		681,106	49,010,362	17,080,395	1,246,268	68,018,131		5,339,605
Net position - End of year	\$	(423,000) \$	50,469,811 \$	16,732,652 \$	1,502,823 \$	68,282,286	\$	5,639,560

Exhibit 10

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2021

Change in net position - Total proprietary funds

\$ 264,155

Amounts reported for business-type activities in the statement of activities are different because:

Internal service funds are used by management to charge the costs of certain activities, such as health insurance, equipment purchasing and payroll services, to individual funds. The change in net assets of the internal service funds is reported with business-type activities net of the amount allocated to governmental activities and the component unit.

126,958

Change in net position of business-type activities

\$ 391,113

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2021

		Solid Waste
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash received from operations	\$	2,119,828
Cash paid to employees	Ψ	(800,111)
Cash paid to suppliers		(1,634,582)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		(314,865)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Property taxes		*
Intergovernmental		14,742
Transfers from other funds Transfers to other funds		247,950
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES		262,692
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Payment of long-term debt:		
General obligation bonds/notes		(135,000)
Notes payable Payment of interest on long-term debt		(450,000)
Acquisition of capital assets		(150,000)
		(117,565)
NET CASH USED BY CAPITAL AND RELATED FINANCING ACTIVITIES		(402,565)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Interest income received		15,474
NET INCREASE (DECREASE) IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS		(439,264)
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - Beginning of year		2,801,376
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - End of year	\$	2,362,112
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING		
ACTIVITIES:		
Operating income (loss)	\$	(1,232,272)
Adjustments to reconcile operating income (loss) to net cash provided		
(used) by operating activities:		
Depreciation and amortization expense Changes in assets and liabilities:		715,100
Decrease (increase) in receivables		(6.700)
Decrease (increase) in prepaid expenses		(6,723) (2,694)
Loss on disposal of fixed assets		(2,094)
Decrease (increase) in due from other governments		(399)
Increase (decrease) in accounts payable		(61,307)
Decrease in wages and benefits payable		(1,082)
Increase (decrease) in compensated absences payable		3,298
Increase (decrease) in net pension liability		55,935
Increase in deferred outflows of resources		(20,201)
Decrease in deferred inflows of resources		(49,274)
Increase in other post employment benefits Increase in accrued landfill costs		47,421
		237,333
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	(314,865)

	Sewer <u>Utility</u>		Events Center	Nonmajor Proprietary <u>Funds</u>	Total Enterprise <u>Funds</u>	Internal Service <u>Funds</u>
\$	7,341,835 (1,935,290) (450,895) 4,955,650	\$	824,593 (1,052,115) (227,522)	\$ 10,629 (142,577) (559,398) (691,346)	\$ 10,296,885 (2,877,978) (3,696,990) 3,721,917	\$ 4,767,307 (272,859) (3,919,617) 574,831
	3,062,137		399,094 (96,611) 302,483	483,523 111,095 - - 594,618	483,523 125,837 3,709,181 (96,611) 4,221,930	1,394,500 _(1,643,069) _(248,569)
	(921,744) (745,000) (511,257) (7,961,445) (10,139,446)		· 	· · ·	(1,056,744) (745,000) (661,257) (8,079,010) (10,542,011)	
	111,997		<u></u>		127,471	27,657
	(2,009,662)		74,961	(96,728)	(2,470,693)	353,919
	18,440,019		164,013	770,735	22,176,143	6,317,586
\$	16,430,357	\$	238,974	\$ 674,007	\$ 19,705,450	\$ 6,671,505
\$	(1,203,428)	\$	(650,226)	\$ (1,032,575)	\$ (4,118,501)	\$ 520,867
	4,180,105		470,328	71,265	5,436,798	=
	(110,529)			457,291	340,039	-
	15,202		(25,975)	28,202	14,735	(34,977)
	267.459		3	294,061	294,061	
	367,458 1,601,055		(21,649)	(5,134)	367,059 1,512,965	88,941
	1,001,000		(21,049)	(17,700)	(18,782)	00,941
	13,854		9	(16,852)	300	
	133,425		~	할	189,360	=
	(52,986)		-	₩.	(73,187)	#
	(136,731)		8	(469,904)	(655,909)	-
	148,225		<u>-</u>	ā	195,646	
•	105-5-5	_			237,333	upat/invisesini)
\$	4,955,650	\$	(227,522)	\$ (691,346)	\$ 3,721,917	\$ 574,831

#### **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Ottumwa, Iowa is a political subdivision of the State of Iowa located in Wapello County. It was first incorporated in 1851 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council-Manager form of government with the Mayor and Council members elected on a non-partisan basis. The City provides numerous services to its citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. It also operates an airport, a water recreation park, a mass transportation system, a wide range of parks and recreational facilities and sewer and sanitation utilities.

The financial statements of the City of Ottumwa, lowa have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board.

#### Reporting Entity

For financial reporting purposes, the City of Ottumwa, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Ottumwa, Iowa (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationships with the City. The City handles the cash management and financial reporting of the component unit. In addition, City employees perform the duties at the direction of the component unit's board.

<u>Discretely Presented Component Unit</u>: The component unit column in the government-wide financial statements, include the financial data of the City's component unit. It is reported in a separate column to emphasize that it is legally separate from the City. Separate financial statements of the component unit may be obtained from the City's finance department.

Hazardous Materials: The Hazardous Materials component unit includes all operations of the Hazardous Materials response team operated by the Ottumwa Fire Department, under the authority of the Southeast lowa Response Group Board consisting of nine county supervisors from Wapello County and eight nearby counties. The elected City officials are financially accountable for the organization. The City handles all of the accounting, budgeting, payroll, treasury management and administrative functions for the organization.

#### Basis of Presentation

#### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities report information on all activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. However, interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which are supported by property tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Position presents the City's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation (Continued)

Government-wide Financial Statements (Continued)

<u>Net investment in capital assets</u> – consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt that are attributable to the acquisition, construction or improvement of those assets.

<u>Restricted net position</u> – result when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

<u>Unrestricted net position</u> – consist of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental and proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental and proprietary funds are aggregated and reported as nonmajor governmental and proprietary funds, respectively.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and capital improvement costs not paid from other funds.

#### Special Revenue:

<u>State Road Use Tax</u> – to account for State Road Use Tax allocated to the City to be used to maintain and improve the City streets.

Local Option Sales Tax - to account for the 1% sales tax.

Employee Benefits - to account for property taxes assessed for employee benefits.

#### Capital Projects:

Street Projects – to account for bond proceeds and construction costs of street projects.

<u>Airport Projects</u> – to account for airport construction projects.

<u>Downtown Streetscape</u> – to account for bond proceeds for downtown construction projects.

<u>Debt Service</u> – to account for the payment of interest and principal on the City's general obligation long-term debt.

# NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Fund Financial Statements (Continued)

The City reports the following major proprietary funds:

#### Enterprise:

<u>Solid Waste</u> – to account for the operation and maintenance of the recycling center and Ottumwa-Wapello County Landfill Facility.

<u>Sewer Utility</u> – to account for the operation and maintenance of the sanitary sewer treatment plant, collection lines and debt service on revenue bonds.

<u>Events Center</u> – to account for the operation and maintenance of the Bridge View Events Center facility (a Vision Iowa project).

## Measurement Focus and Basis of Accounting

The Government-wide and the proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year end.

Property tax, local option sales tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from general long-term debt are reported as other financing sources.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Under terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Enterprise Funds are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# **NOTES TO FINANCIAL STATEMENTS**

# JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Governmental Fund Types

# General Fund

The General Fund accounts for the financial resources of the City that are not accounted for in any other fund. Principal sources of revenue are property taxes, state shared revenues, licenses and permits and charges for services. Primary expenditures are for police and fire protection, general administration and parks.

## Special Revenue Funds

Special Revenue Funds account for revenues derived from specific sources which are usually required by law or regulation to be accounted for in separate funds. Funds included in this category are:

<u>State Road Use Tax</u> – to account for State Road Use Tax allocated to the City to be used to maintain and improve the City streets.

Local Option Sales Tax - to account for the 1% sales tax.

Employee Benefits – to account for property taxes assessed for employee benefits.

<u>Airport</u> – to account for all operations of the regional airport under guidance of the Airport Advisory Board.

Emergency - to account for the special 27¢ tax levy.

<u>Library</u> – to account for all operations of the Public Library under guidance of the Library Board.

<u>Cemetery</u> – to account for operations of the Ottumwa, Calvary and Jewish Cemeteries under guidance of the Cemetery Board of Trustees.

Block Grants - to account for monies received to rehabilitate and maintain declining areas.

<u>Tax Increment Financing</u> – tax increment financing for the Westgate Economic Development Urban Renewal Project Area, Airport Urban Renewal Project Area, Pennsylvania/Jefferson Urban Renewal Project Area and Wildwood/Highway 34 Urban Renewal Project Area.

Risk Management – to account for the City's property and casualty insurance coverage and lowa Code Chapter 411 medical coverage for fire fighters and police officers.

<u>Fire Bequest</u> – to account for donations and grants received to purchase items for the Fire Department.

<u>RAGBRAI</u> – to account for donations and other resources to be used for costs associated with the RAGBRAI event.

Retiree Health Insurance - to account for medical and life insurance costs of City retirees.

<u>Library Bequest</u> – to account for donations to the Library designated for purposes other than general operations.

Park Bequest - to account for donations, grants and expenses of the Trees Forever Committee.

<u>Police Bequest</u> – to account for donations and service fees to the Police Department designated for purposes other than general operations.

<u>Historic Preservation</u> – to account for grants and related items with or concerning the Historic Preservation Commission.

# **NOTES TO FINANCIAL STATEMENTS**

# JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Governmental Fund Types (Continued)

#### Capital Projects Funds

Capital Projects Funds account for financial resources to be used for the acquisition and construction of capital facilities and other fixed assets with the exception of those that are financed by special assessments or by enterprise fund monies. Capital projects for enterprise fund activities are accounted for in the Capital Projects Funds when these projects are financed through the issuance of general obligation bonds, revenue bonds, intergovernmental revenues or major private donations.

Street Projects – to account for bond proceeds and construction costs of street projects.

Downtown Streetscape - to account for bond proceeds for downtown construction projects.

<u>Sidewalks</u> – to account for bonds issued, assessments and construction costs for sidewalks assessed to property owners.

Airport Projects - to account for airport improvements.

<u>Park Projects</u> – to account for bond proceeds, donations and grants for construction of recreation trails and other park projects.

Other Bond Projects - to account for monies received for miscellaneous development projects.

Levee Repairs - to account for bond proceeds for levee repair projects.

# **Debt Service Fund**

The Debt Service Fund accounts for the payment of principal and interest on the City's general obligation debt.

## Permanent Funds

<u>Cemetery Perpetual Care</u> – to account for the collection of a portion of cemetery lot sales designated for perpetual care.

<u>Cemetery Memorial</u> – to account for the collection of contributions for floral decoration on lots, Fry bequests and Hall bequests.

#### Proprietary Fund Types

#### Enterprise Funds

Enterprise Funds are used to account for operations which are intended to be self-supporting primarily through user charges. Included in this category are:

<u>Solid Waste</u> – to account for the operation and maintenance of the recycling center and Ottumwa-Wapello County Landfill facility.

<u>Sewer Utility</u> – to account for the operation and maintenance of the sanitary sewer treatment plant, collection lines and debt service on revenue bonds.

<u>Events Center</u> – to account for the operation and maintenance of the Bridge View Events Center facility.

<u>Transit</u> – to account for remaining assets and liabilities related to the prior operation of the city public transit system that were not transferred to the new service provider.

Golf Course – to account for the operation and maintenance of the Cedar Creek Golf Course.

# **NOTES TO FINANCIAL STATEMENTS**

#### JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Proprietary Fund Types (Continued)

# Internal Service Funds

Internal Service Funds are used to account for the operation of the Payroll Clearing, Equipment Purchasing and Employee Insurance funds. Charges are made to other City departments to support these activities, including equipment replacement.

# **Budgets and Budgetary Accounting**

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2021, disbursements exceeded the amount budgeted in the culture and recreation and debt service functions.

# Cash, Cash Equivalents and Pooled Investments

The City maintains a cash and investment pool to maximize investment opportunities. Income from investments purchased with pooled cash is allocated to individual funds based on the fund's average cash balance and legal requirements. Each fund's portion of total cash and investments is reported as such within this report.

The City's deposits in banks at June 30, 2021 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

Cash and pooled investments are considered "cash and cash equivalents" for statement of cash flow purposes even though they may still be subject to credit risk, concentration risk, or custodial credit risk. Certificates of deposit and U.S. Treasury Bills with maturities in excess of 397 days are considered investments for statement of cash flows purposes. Investments are reported at fair value which is determined using selected bases. Short-term investments are reported at cost, which approximates fair value.

## Receivables

The City has recorded several types of receivables on its balance sheet from sources around the State of lowa, including the state and federal governments, through grant agreements. The risk of loss on receivables is the balance owed at the time of default. No allowance for bad debts is considered necessary.

# NOTES TO FINANCIAL STATEMENTS

### JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Property Tax Receivable, Including Tax Increment Financing

Property tax, including tax increment financing in Governmental and Proprietary Funds is accounted for using the accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represents taxes collected by the County but not remitted to the City at June 30, 2021 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2019 assessed property valuations; is for the tax accrual period July 1, 2020 through June 30, 2021 and reflects tax asking contained in the budget certified to the County Board of Supervisors in March 2020.

# Customer Accounts and Unbilled Usage

Accounts receivable are recorded in the Enterprise Funds at the time the service is billed. Unbilled usage for service consumed between periodic scheduled billing dates is estimated and is recognized as revenue in the period in which the service is provided.

#### Due From and Due to Other Funds

During the course of its operations, the City has numerous transactions between funds. To the extent certain transactions between funds had not been paid or received as of June 30, 2021, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

#### Due From Other Governments

Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

#### Inventories

Inventories are valued at cost (first in, first out) for supplies and the lower of cost (first-in, first-out) or market for items held for resale. It consists of parts and supplies in the Central Garage, merchandise and concessions at The Beach Ottumwa, and fuel at the Airport. Inventories are recorded as expenses when consumed rather than when purchased.

# NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Capital Assets

Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Position and in the Proprietary Funds' Statement of Net Position. Capital assets are recorded at historical cost. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair not adding to the value of the asset or materially extending asset lives are not capitalized. Capital assets are defined by the City as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	E	Amount
Land, buildings and other improvements	\$	25,000
Intangibles		5,000
Machinery, equipment and vehicles		5,000
Infrastructure		25,000

Capital assets of the City are depreciated/amortized using the straight line method over the following estimated useful lives:

Buildings	15 to 50 Years
Other improvements	8 to 50 Years
Intangibles	5 to 20 Years
Vehicles	5 to 15 Years
Other equipment	5 to 20 Years
Infrastructure	15 to 30 Years

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period.

# <u>Deferred Revenue</u>

Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of unspent grant proceeds, as well as delinquent property tax receivable and other receivables not collected within sixty days after year end.

#### Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future year(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the employer after the measurement date but before the end of the employer's reporting period.

# **NOTES TO FINANCIAL STATEMENTS**

# JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2021. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

# Long-term Liabilities

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business type activities column in the Statement of Net Position and the proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System and the Municipal Fire and Police Retirement System (Systems') and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems'. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

#### Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax and tax increment financing receivable that will not be recognized as revenue until the year for which they are levied, unrecognized items not yet charged to pension expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets and changes in assumptions and differences between expected and actual experience related to the total OPEB liability.

# **Fund Equity**

In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

# **NOTES TO FINANCIAL STATEMENTS**

#### JUNE 30, 2021

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Fund Equity (Continued)

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> – All amounts not included in preceding classifications.

The City would typically use restricted fund balances first but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds. The general fund is the only fund that reports a positive unassigned fund balance amount.

### Interfund Transactions

Transfers of resources from a fund receiving revenue to the fund through which the resources are to be expended are recorded as transfers and are reported as other financing sources (uses) in the Governmental Fund Types.

Nonrecurring or nonroutine transfers of equity between funds are recorded as equity transfers and, accordingly, are reported as additions or deductions from balances of Governmental Fund Types.

#### Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources, the disclosure of contingent assets and liabilities and the reported revenues and expenses. Accordingly, actual results could differ from those estimates.

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 2: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2021 was as follows:

	Balance Beginning of Year	 Additions/ Transfers In	 Deletions/ Transfers Out	S S=	Balance End of Year
Governmental Activities:					
By type:					
Capital assets not being depreciated:  Land  Construction in progress  Total capital assets not being depreciated	\$ 3,542,781 16,232,491 19,775,272	\$ 6,248,622 6,248,622	\$ (4,769,649) (4,769,649)	\$	3,542,781 17,711,464 21,254,245
			(1,100,010)		21,201,210
Capital assets being depreciated: Buildings Improvements other than buildings Machinery and equipment Infrastructure	13,793,425 7,230,239 13,655,648 106,339,439 141,018,751	116,727 21,039 1,776,758 4,759,593 6,674,117	(346,810)		13,910,152 7,251,278 15,085,596 111,099,032 147,346,058
Less accumulated depreciation:					
Buildings Improvements other than buildings Machinery and equipment Infrastructure	11,402,274 3,122,411 11,379,283 64,306,972	268,237 527,791 762,086 3,814,625	(317,423)		11,670,511 3,650,202 11,823,946 68,121,597
Total capital assets being depreciated, net	90,210,940 50,807,811	5,372,739 1,301,378	(317,423)		95,266,256
Total capital assets being depreciated, net		1,301,376	(29,387)		_52,079,802
Governmental activities capital assets, net	\$ 70,583,083	\$ 7,550,000	\$ (4,799,036)	\$	73,334,047
By function and activity: General government:		-			
City clerk Finance City hall Public information Total general government	\$ 10,373 303,376 4,036,114 55,269 4,405,132	\$ 6,250 73,234 	\$ 	\$	10,373 309,626 4,109,348 55,269
	4,405,132	79,404			4,484,616
Public safety: Police Fire Health and inspection Animal control Total public safety	1,796,617 4,472,806 122,151 72,876 6,464,450	192,011 588,544 15,000 	(151,568) (42,000) - - - (193,568)		1,837,060 5,019,350 137,151 72,876 7,066,437
Highways and streets: Traffic maintenance	607 500				207.500
Electric/traffic light maintenance Engineering	697,598 420,116 185,887	22,215 10,500	:= :=		697,598 442,331 196,387
Street maintenance (including culverts) Snow/ice maintenance Street cleaning	3,572,407 194,807	633,787 25,680	(88,958)		4,117,236 220,487
Street cleaning Street projects (including sidewalks) Parking	567,052 74,080,705 2,189,825	4,420,746	350 350		567,052 78,501,451 2,189,825
Total highways and streets	81,908,397	5,112,928	(88,958)		86,932,367

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 2: CAPITAL ASSETS (Continued)

	Balance Beginning of	Additions/	Deletions/	Balance End
mandra in the company of the company	Year	Transfers In	Transfers Out	of Year
By function and activity: (Continued)  Culture and recreation:				
Library	2,063,776	<u>u</u>	-	2,063,776
Parks	2,669,704	176,775	(64,284)	2,782,195
Senior citizens center	131,016		9	131,016
The Beach	7,455,726	21,038		7,476,764
Trails	2,116,116	π.		2,116,116
Total culture and recreation	14,436,338	197,813	(64,284)	14,569,867
Cemetery	843,346	3 <u>=</u> ,	<u> </u>	843,346
Airport	22,174,612	488,337		22,662,949
Construction in progress	16,232,491	6,248,622	(4,769,649)	17,711,464
Levee	168,580	E = 0	<u> </u>	168,580
TIF projects	11,905,594	sn		11,905,594
Downtown Step One	275,163	: <del></del>		275,163
Land - No designation	1,979,920	<u> </u>	- <u> </u>	1,979,920
Total governmental activities	\$ 160,794,023	\$ 12,922,739	\$ (5,116,459)	168,600,303

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 2: CAPITAL ASSETS (Continued)

	Land	Buildin	Improveme Other tha gs Buildings	n and <sup>´</sup>	Infra- structure	Construction in Progress	Total
By function and activity							
General government:							
City clerk	\$	<b>⇒</b> \$	- \$	= \$ 10,373	3 \$	\$ -	\$ 10,373
Finance		-	=	309,626		-	309,626
City hall		3,608,9	993	292,932		-	4,109,348
Public information		-	<u> </u>	55,269		2	55,269
Total general government		- 3,608,9	993	- 668,200	207,423		4,484,616
Public safety:						S	
Police				4 007 000			4 007 000
Fire		1,005,4	- 176 101.4:	= 1,837,060		5	1,837,060
Health and inspection		= 1,005,ª	176 191,4°				5,019,350
Animal control		-	-	137,151		7	137,151
	7.	1005		45,673			72,876
Total public safety	0		176 191,4	5,731,539	138,005		7,066,437
Highways and streets:							
Traffic maintenance Electric/traffic light		134,9	300	·= 392,769	169,929		697,598
maintenance				107 100	245 422		440.004
Engineering		.T		197,199		-	442,331
Street maintenance	66,2	40 617,1	- 144 31,90	9 196,387 0 3,291,658			196,387
Snow/ice maintenance	00,2	40 017,	31,30	3,291,030	110,294	-	4,117,236
(including culverts)		<del></del> 63,€	379	156,808	_	121	220,487
Street cleaning		4	(a)	567,052			567,052
Street projects				007,002			307,032
(including sidewalks)		ä	72:		78,501,451	-	78,501,451
Parking	653,7	18 39,7	754 886,73	33 10,895			2,189,825
Total highways and	-						
streets	719,9	58 855,4	918,63	4,812,768	79,625,531	-	86,932,367
Culture and recording	-					,-	
Culture and recreation: Library		4 400 0	100.0		0= 101		
Parks		1,496,0		•	•	( <del>*</del>	2,063,776
Senior citizens center		256,9	957 770,56	30 1,067,352		0.5	2,782,195
The Beach	283,4	21 2,651,8	3,201,75	52 1,309,167	131,016		131,016
Trails	200,4	2,001,0	3,201,73	1,309,107	•	9. <del>2</del> 3	7,476,764
Total culture and					2,116,116		2,116,116
recreation	283,4	21 4,404,8	98 4,141,28	2,739,743	3,000,516	353	14,569,867
Cemetery	26,0	00 293,3	94146,03	193,003	184,917		843,346
Airport	372,5	75 _3,611,6	5581,685,32	940,343	16,053,046		22,662,949
Construction in progress				:=:	100	17,711,464	17,711,464
Levee		ë	- 168,58	30	(*)		168,580
TIF projects	16,00	00			11,889,594		11,905,594
Downtown Step One	144,90	-	56		34		275,163
Land - No designation	1,979,92	7 1	16				1,979,920
Total governmental					1		
activities	\$ 3,542,78	31 \$ <u>13,910,1</u>	<u>52</u> \$ <u>7,251,27</u>	8 \$ _15,085,596	\$ 111,099,032	\$ 17,711,464	\$ 168,600,303

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 2: CAPITAL ASSETS (Continued)

			,	Balance Beginning of Year	Additions/ Transfers In	- 25	Deletions/ Transfers Out						
Business type activities:													
By type:													
Capital assets not being dep	recia	ated:											
Land			\$	2,126,177	\$	\$	Sec. \$	\$	2,126,177				
Construction in progress				2,166,953	<u>7,507,033</u>		(1,115,929)	_	8,558,057				
Total capital assets not b	eing	depreciate	d	4,293,130	7,507,033		(1,115,929)	_	10,684,234				
Capital assets being depreci	iated	/amortized:											
Buildings		ramortizea.	•	47,553,646	28,396				47,582,042				
Improvements other than b	nildi	nas		13,859,078	1,317,722				15,176,800				
Machinery and equipment	Zanai	iigo		14,225,609	127,697		(3,625,026)		10,728,280				
Infrastructure				64,514,870	127,236		(3,023,020)		64,642,106				
Intangibles				513,785	121,200		2		513,785				
				140,666,988	1,601,051		(3,625,026)	-	138,643,013				
Less accumulated deprecia	ation	/amortizatio	<b>.</b>	140,000,300	1,001,031		(3,023,020)	:()=	130,043,013				
· ·	auon	ramonizaut	JI I.	00.044.000	005 700								
Buildings	L. at	d:		26,914,332	985,790		•		27,900,122				
Improvements other than		uings		9,209,413	745,626		(0.000.005)		9,955,039				
Machinery and equipmen Infrastructure	ıı			11,607,827	580,995		(3,330,965)		8,857,857				
Intangibles				19,384,738 459,260	3,118,697		1000		22,503,435				
mangioles					5,690		(0.000.005)	10	464,950				
Total assital assets built	_			67,575,570	5,436,798		(3,330,965)	-	69,681,403				
Total capital assets being													
depreciated/amortized,	net			73,091,418	(3,835,747)		(294,061)		68,961,610				
Business type activities													
capital assets, net			\$	77,384,548	\$ 3,671,286	\$	(1,409,990) \$	\$	79,645,844				
					CONTRACTOR OF THE PARTY OF THE		Annina instrument		The state of the s				
By function and activity:													
Solid waste			\$	11,847,883	\$ 1,162,597	\$	- \$	\$	13,010,480				
Sewer utility				100,057,136	438,454		(15,877)		100,479,713				
Events center				24,506,788	12		¥:		24,506,788				
Transit				4,892,610	8.53		(3,596,892)		1,295,718				
Golf course				1,488,748	S+3		(12,257)		1,476,491				
Construction in progress				2,166,953	7,507,033		(1,115,929)	_	8,558,057				
Total business type			\$	144,960,118	\$ 9,108,084	\$	(4,740,955) \$	5	149,327,247				
					Improvement-		Machiner						
					Improvements Other than		Machinery		1-6		0		
		Land		Buildings	Buildings		and <u>Equipme</u> nt		Infra-	Intensibles	Construction		Total
		Land		Duildings	<u>Duliuli igs</u>		Equipment		structure	Intangibles	in Progress		Total
By function and activity													
Solid waste	\$	207,500	\$	1,195,103	\$ 7,221,919	\$	4,385,958 \$	6	\$	-	\$ 	\$	13,010,480
Sewer utility		194,029		23,916,097	6,817,825		5,097,871		64,340,106	113,785			100,479,713
Events center Transit		1,644,648		21,000,269 1,295,718	243,495		916,376		302,000	400,000			24,506,788
Golf course		80,000		1,295,718	893,561		328,075		320				1,295,718 1,476,491
Construction in progress		 ⊛			200,001		520,075		- 2	-	8,558,057		8,558,057
Total business								_				-	
type assets	\$ _	2,126,177	\$	47,582,042	\$ 15,176,800	\$	10,728,280 \$	_	64,642,106 \$	513,785	\$ 8,558,057	\$	149,327,247

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 2: CAPITAL ASSETS (Continued)

A summary of property, plant and equipment at June 30, 2021, was as follows:

, , , , , , , , , , , , , , , , , , , ,	, 1140 40 10110110.						
			Business		Governmental		
Capital assets not being depreciated:			Туре		Activities		
Land		\$	2,126,177	\$	3,542,781		
Construction in progress		Ψ	8,558,057	Ψ	17,711,464		
Total capital assets not being depreciated			10,684,234		21,254,245		
Capital assets being depreciated/amortized:							
Buildings			47,582,042		13,910,152		
Improvements other than buildings			15,176,800		7,251,278		
Machinery and equipment			10,728,280		15,085,596		
Infrastructure Intangibles			64,642,106		111,099,032		
Intangibles			513,785		447.040.050		
Less accumulated depreciation/amortization			138,643,013 (69,681,403)		147,346,058 (95,266,256)		
Total capital assets being depreciated/amortized, net			68,961,610		52,079,802		
Total capital assets, net		\$	79,645,844	\$	73,334,047		
Depreciation/amortization expense was charged to functions of	of the primary govern			•			
Government activities:	pary govern		. 45 101101113.				
General government				\$	70,247		
Public safety					312,504		
Public services					3,812,606		
Culture and recreation Community development					798,918		
Total depreciation expense - Governmental activities				\$	378,464 5,372,739		
Business type activities				Ф	5,372,739		
Solid waste				\$	715 100		
Sewer utility				Φ	715,100 4,180,105		
Events center					470,328		
Transit					46,047		
Golf course					25,218		
Total depreciation/amortization expense - Business tyl	pe activities			\$	5,436,798		
Discretely presented component unit:							
	Balance						Balance
	Beginning of		Additions/	_	Deletions/		End of
By type:	<u>Year</u>	2	Transfers In	-	Fransfers Out		Year
Capital assets being depreciated:							
Buildings	\$ 204,082	\$	92	\$	12	\$	204,082
Machinery and equipment	299,983					•	299,983
	504,065		- 2				504,065
Less accumulated depreciation:							
Buildings	145,408		10,204		(14)		155,612
Machinery and equipment	<u>250,123</u> 395,531		26,335 36,539				276,458
Total assets being depreciated, net	108,534	1	(36,539)				432,070 71,995
Total discretely presented component							
unit capital assets, net	\$108,534	\$	(36,539)	\$	72	\$	71,995
By function and activity:		Ψ.	(50,000)			Φ	11,995
Hazardous materials	\$ 504,065	¢		•			E04.005
. ISEA GOGS HISIORIS	\$504,065	\$	1.0	\$	*	\$	504,065
Depreciation expense						\$	36,539
•						Φ	30,339

#### **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021

#### NOTE 3: LONG-TERM LIABILITIES

A summary of the changes in long-term liabilities for the year ended June 30, 2021 is as follows:

Governmental activities:	Balance Beginning of Year	Increases	Decreases	Balance End of Year	Due Within One Year
General obligation bonds General obligation notes	\$ 13,535,000 1,369,709	\$ 8,420,000	\$ 3,695,000 213,256	\$ 9,840,000 9,576,453	\$ 1,840,000 210,455
Compensated absences	899,220	830.049	899,220	830,049	713,842
Net pension liability	12,664,725	3,000,777	099,220	15,665,502	7 13,042
Total OPEB liability	7,412,385	694,406	-	8,106,791	120
Total of Eb habinty	7,412,000	034,400		0,100,731	
Total	\$ 35,881,039	\$ 12,945,232	\$ 4,807,476	\$ 44,018,795	\$ 2,764,297
Business type activities:					
General obligation bonds	\$ 1,375,000	\$ 20	\$ 285,000	\$ 1,090,000	\$ 135,000
General obligation notes	12,745,291	-	771,744	11,973,547	804,545
Revenue notes	9,723,000		745,000	8,978,000	426,000
Compensated absences	133,580	133,880	133,580	133,880	133,880
Net pension liability	1,801,750	21	271,469	1,530,281	0.00
Total OPEB liability	2,214,090		187,392	2,026,698	
Total	\$ 27,992,711	\$ 133,880	\$ 2,394,185	\$ 25,732,406	\$ 1,499,425

A summary of the annual general obligation bond/note principal and interest requirements to maturity by year is as follows:

#### Governmental activities:

	General Obligation Bonds				General Ob	on Notes	Totals *				
<u>June 30,</u>	Principal		Interest		Principal		Interest		Principal		Interest
2022	\$ 1,840,000	\$	88,248	\$	210,455	\$	251,078	\$	2,050,455	\$	339,326
2023	1,965,000		69,535		217,170		193,764		2,182,170		263,299
2024	1,815,000		47,638		225,602		188,922		2,040,602		236,560
2025	1,520,000		29,283		238,226		183,742		1,758,226		213,025
2026	1,475,000		17,020		240,000		177,918		1,715,000		194,938
2027-2031	1,225,000		17,700		3,070,000		737,232		4,295,000		754,932
2032-2036	*		.00		2,690,000		378,200		2,690,000		378,200
2037-2041					2,685,000		109,400		2,685,000		109,400
Total	\$ 9,840,000	\$	269,424	\$	9,576,453	\$	2,220,256	\$	19,416,453	\$	2,489,680

#### Business type activities:

		General Obliga	ation	Bonds	General Ob	on Notes	Totals *				
June 30,		Principal	Interest		Principal	3	Interest		Principal		Interest
2022	\$	135,000	\$	32,700	\$ 804,545	\$	444,442	\$	939,545	\$	477,142
2023		135,000		28,650	807,830		412,260		942,830		440,910
2024		135,000		24,600	834,398		379,944		969,398		404,544
2025		135,000		20,550	616,774		346,570		751,774		367,120
2026		135,000		16,500	640,000		321,900		775,000		338,400
2027-2031		415,000		25,050	2,465,000		1,292,102		2,880,000		1,317,152
2032-2036				(4)	3,005,000		757,702		3,005,000		757,702
2037-2041	_				2,800,000		213,000		2,800,000		213,000
	\$	1,090,000	\$	148,050	\$ 11,973,547	\$	4,167,920	\$	13,063,547	\$	4,315,970

During the year ended June 30, 2014, Ottumwa Water and Hydro was advanced \$1,000,000 funded with general obligation bonds to assist with financing of water main projects in conjunction with City of Ottumwa street projects. The Ottumwa Water and Hydro has entered into a repayment agreement for the amortized life of the outstanding bonds.

During the year ended June 30, 2015, Ottumwa Water and Hydro was advanced \$225,000 funded with general obligation bonds to assist with financing of water main projects in conjunction with City of Ottumwa street projects. The Ottumwa Water and Hydro has entered into a repayment agreement for the amortized life of the outstanding bonds.

With respect to general obligation debt, the City is subject to a maximum indebtedness equal to 5% of total assessed property value. As of June 30, 2021, the City's legal debt margin was \$52,054,155.

<sup>\*</sup> Part of these payments may come from sources other than the debt service tax levy.

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 3: LONG-TERM LIABILITIES (Continued)

The following is a summary of bond/note transactions for the year ended June 30, 2021, and details of bonds/notes payable at June 30, 2021:

<u>Obligation</u>	Date of Issue	Interest Rate	Amount Originally <u>Issued</u>
Governmental Activities:			
General Obligation Bonds:  Corporate Purpose - Series 2011A Corporate Purpose - Series 2014A Corporate Purpose - Series 2016A Corporate Purpose - Series 2016B Corporate Purpose - Series 2017 Corporate Purpose - Series 2019A Corporate Purpose - Series 2019B Corporate Purpose - Series 2018  General Obligation Notes: Corporate Purpose - Series 2021 Corporate Purpose - Series 2021 Corporate Purpose - Series 2021 Corporate Purpose - Series 2020	September 20, 2011 April 14, 2014 November 30, 2016 November 30, 2016 April 18, 2017 April 1, 2019 April 1, 2019 June 5, 2018 February 16, 2021 February 16, 2021 May 14, 2020	2.25-4.40% 2.00-2.10 1.15-2.00 1.05-1.70 2.00 3.00 3.00 2.50-2.80 0.41-1.73 2.00 3.00-4.00	\$ 2,050,000 4,100,000 1,400,000 500,000 4,700,000 1,870,000 1,500,000 1,395,000 7,035,000 1,369,709
Total Governmental Activities  Business-type Activities:  General Obligation Bonds:  Corporate Purpose - Series 2019A  Corporate Purpose - Series 2017	April 1, 2019	3.00	1,360,000
General Obligation Notes:  Corporate Purpose - Series 2020	April 18, 2017 May 14, 2020	2.00 3.00-4.00	600,000 14,115,000

Total Business-type Activities

**Grand Total** 

	Balance Beginning of Year		Issued During <u>Year</u>	Paid During <u>Year</u>	Balance End <u>of Year</u>
\$	1,360,000 1,600,000 1,365,000 125,000 2,225,000 3,755,000 1,795,000 1,310,000	\$		\$ 1,360,000 495,000 250,000 125,000 570,000 540,000 125,000 230,000 3,695,000	\$ 1,105,000 1,115,000 1,655,000 3,215,000 1,670,000 1,080,000 9,840,000
	1,369,709 1,369,709 14,904,709		1,395,000 7,025,000 - - 8,420,000 8,420,000	98,256 213,256 3,908,256	1,280,000 7,025,000 1,271,453 9,576,453 19,416,453
	1,225,000 150,000 1,375,000		#0 #1	135,000 150,000 285,000	1,090,000
	12,745,291 12,745,291 14,120,291	33 33		771,744 771,744 1,056,744	11,973,547 11,973,547 13,063,547
\$	29,025,000	\$	8,420,000	\$ 4,965,000	\$ 32,480,000

# **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021

# NOTE 3: LONG-TERM LIABILITIES (Continued)

#### Revenue Notes Payable

The City has pledged future wastewater customer revenues, net of specified operating expenses, to repay the various sewer revenue notes described below. Proceeds from the notes provided financing for the construction of improvements to the wastewater treatment plant. These notes are payable solely from wastewater customer net revenues and are payable through 2041. Annual principal and interest payments on these notes are expected to require less than 90% of net revenues. The total principal and interest remaining to be paid on the notes is \$10,698,159. This amount excludes the forgivable portion of any notes. For the current year, principal and interest paid and total customer net revenues (operating income plus depreciation/amortization expense) were \$979,517 and \$2,976,677, respectively.

The resolution providing for the issuance of the revenue notes includes the following provisions:

- a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- b) Sufficient monthly transfers shall be made to a revenue note retirement account for the purpose of making the note principal and interest payments when due.
- c) Additionally, monthly transfers of \$41,667 to separate wastewater improvement and replacement accounts shall be made until specific minimum balances have been accumulated. These accounts are restricted for the purpose of paying for any additional improvements, extensions or repairs to the system.
- d) User rates shall be established at a level which produces and maintains net revenues at a level not less than 110% of the amount of principal and interest on the notes falling due in the same year.

During the year ended June 30, 2021, the City was in compliance with the revenue note provisions.

Details of revenue notes payable at June 30, 2021 are as follows:

#### Business type activities:

During the year ended June 30, 2007, the City entered into an agreement with the Iowa Finance Authority to borrow up to \$3,400,000 in connection with the issuance of a Sewer Revenue Capital Loan Note (Waste water plant improvements). The note calls for annual payments beginning June 1, 2010, with interest due semi-annually calculated at 3.00% with final maturity date of June 1, 2039.

During the year ended June 30, 2010, the City entered into an agreement with lowa Finance Authority to borrow up to \$5,426,000 with the issuance of a Sewer Revenue Capital Loan Note (Phase 3 construction). The note calls for annual principal payments beginning on June 1, 2011, with interest due semi-annually at the rate of 3.00% with a final maturity date of June 1, 2041.

# **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021

NOTE 3: LONG-TERM LIABILITIES (Continued)

Revenue Notes Payable (Continued)

Business type activities: (Continued)

During the year ended June 30, 2015, the City entered into an agreement with lowa Finance Authority to borrow up to \$4,800,000 in connection with the issuance of a Sewer Revenue Capital Loan Note (Phase 5 – division 2). Up to \$1,440,000 of this is forgivable upon meeting certain conditions as determined by the loan documents. The note calls for annual payments beginning June 1, 2015, with interest due semi-annually calculated at 1.75% with final maturity on June 1, 2034.

The following is a summary of note transactions for the year ended June 30, 2021:

<u>Description</u>	Interest <u>Rate</u>	Balance Beginning of Year	Proceeds During <u>Year</u>	Payments During <u>Year</u>	Balance End of Year		Interest Expense
Business Type Funds: Sewer Utility: Waste water plant							
improvements	3.00%	\$ 2,485,000	\$ -	\$ 99,000	\$ 2,386,000	\$	74.550
Phase 3 – construction	3.00%	4,697,000	( <del>=</del> ))	476,000	4,221,000	073	140,910
Phase 5 – division 2	1.75%	2,541,000		170,000	2,371,000		19,057
Total enterprise funds		\$ 9,723,000	\$ 	\$ 745,000	\$ 8,978,000	\$	234,517

The following table summarizes the principal and interest due on the City's revenue notes payable:

Fiscal						
<u>Year</u>		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2022	\$	426,000	\$	163,231	\$	589,231
2023	Ψ	434,000	Ψ	156,220	Ψ	590,220
2024		444,000		149,043		593,043
2025		455,000		141,673		596,673
2026		467,000		134,093		601,093
2027 - 2031		2,501,000		548,931		3,049,931
2032 - 2036		2,430,000		325,908		2,755,908
2037 - 2041		<u>1,821,000</u>		101,062		1,922,062
Total	\$	8,978,000	\$	1,720,161	\$	10,698,161

# NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS

The City contributes to two employee retirement systems, the Iowa Public Employees Retirement System (IPERS) and the Municipal Fire and Police Retirement System of Iowa (MFPRSI). IPERS is administered by the State of Iowa. MFPRSI is governed by the nine-member Board of Trustees. Though separate and apart from state government, the Board is authorized by the state legislature, which also establishes by statute the pension and disability benefits and the System's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI. As of June 30, 2021, the City had the following balances related to its pension accounts:

	<b>IPERS</b>	MFPRSI	Total
Net Pension Liability	\$ 5,131,728	\$ 12,064,055	\$ 17,195,783
Deferred Inflows	409,964	382,587	792,551
Deferred Outflows	1,231,622	2,707,964	3.939.586

For the year ended June 30, 2021, the City recognized pension expense of \$3,092,313 between the two employee retirement systems.

# A. <u>Defined Benefit Pension Plan - Municipal Fire and Police Retirement System of Iowa (MFPRSI)</u>

<u>Plan Description</u> – MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City of Ottumwa, Iowa are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at www.mfprsi.org.

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Members who perform more than 22 years of service receive an additional 2% of the member's average final compensation for each additional year of service, up to a maximum of 8 years. Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen, plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5 year DROP period. When electing to participate in DROP, the member signs a contract stating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

## **NOTES TO FINANCIAL STATEMENTS**

## JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

# A. <u>Defined Benefit Pension Plan – Municipal Fire and Police Retirement System of Iowa (MFPRSI)</u> (Continued)

<u>Disability and Death Benefits</u> – Disability coverage may be either accidental or ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation for those with 5 or more years of service or the member's service retirement benefit calculation amount and 25% of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased annually in accordance with Chapter 411.6 of the Code of Iowa, which provides a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

<u>Contributions</u> – Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2021.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa the employer's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was -25.31% for the year ended June 30, 2021.

The City's contributions to MFPRSI for the year ended June 30, 2021 totaled \$1,130,085.

If approved by the state legislature, state appropriations may further reduce the City's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa, therefore, is considered to be a nonemployer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans*.

There were no state appropriations to MFPRSI during the year ended June 30, 2021.

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2021, the City reported a liability of \$12,064,055 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. At June 30, 2020, the City's proportion was 1.512544% which was an increase of .08941% from its proportion measured as of June 30, 2019.

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

A. <u>Defined Benefit Pension Plan – Municipal Fire and Police Retirement System of Iowa (MFPRSI)</u> (Continued)

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2021, the City recognized pension expense of \$2,337,562. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 red Inflows esources
Differences between expected and actual experience	\$	331,696	\$ 65,533
Changes of assumptions		298,841	14,393
Net difference between projected and			
actual earnings on MFPRSI's investments		947,342	<b>=</b> );
Changes in proportion and differences between City contributions and the City's proportionate share of			
contributions		·#3	302,661
City contributions subsequent to the measurement date		<u>1,130,085</u>	
Total	\$	2,707,964	\$ <u>382,587</u>

\$1,130,085 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	<u>Total</u>
2022	\$ 250,008
2023	326,654
2024	342,870
2025	269,753
2026	6,007
	\$ 1,195,292

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation	3.00%	
Salary increases	3.75 to 15.11%, including inflation	
Investment rate of return	7.50%, net investment expense, including in	nflation

# **NOTES TO FINANCIAL STATEMENTS**

#### JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

# A. <u>Defined Benefit Pension Plan - Municipal Fire and Police Retirement System of Iowa (MFPRSI) (Continued)</u>

# Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2007 through June 30, 2017.

Postretirement mortality rates were based on the RP-2014 Blue Collar Combined Healthy Annuitant Table with males set-forward two years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% Scale BB in 2017.

The long-term expected rate of return on MFPRSI investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Large cap	5.5 %
Small cap	5.8
International large cap	7.3
Emerging markets	9.0
Emerging markets debt	6.3
Private non-core real estate	8.0
Master limited partnerships	9.0
Private equity	9.0
Core plus fixed income	3.3
Private core real estate	6.0
Tactical asset allocation	6.4

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City's contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the MFPRSI's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on MFPRSI investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the city's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$ 18,503,913	\$ 12,064,055	\$ 6,729,806

# **NOTES TO FINANCIAL STATEMENTS**

# JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

A. <u>Defined Benefit Pension Plan - Municipal Fire and Police Retirement System of Iowa (MFPRSI)</u> (Continued)

<u>MFPRSI's Plan Fiduciary Net Position</u> – Detailed information about MFPRSI's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at <u>www.mfprsi.org.</u>

Payables to the MFPRSI – At June 30, 2021, the City reported payables to the defined benefit pension plan of \$88,905 for legally required employer contributions and \$33,019 for legally required employee contributions which had been withheld from employee wages but not yet remitted to MFPRSI.

B. <u>Defined Benefit Pension Plan – Iowa Public Employees Retirement System (IPERS)</u>

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at <a href="https://www.ipers.org">www.ipers.org</a>.

IPERS benefits are established under lowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will
  use the highest three-year average salary as of the date if it is greater than the highest five-year average
  salary.

Protection occupation members may retire at normal retirement age which is generally at age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation members' monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

At June 30, 2020, the City had no protection occupation members.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

#### **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

# B. <u>Defined Benefit Pension Plan – Iowa Public Employees Retirement System (IPERS)</u> (Continued)

## Pension Benefits (Continued)

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payrolls based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2021, pursuant to the required rate, regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%.

The City's total contributions to IPERS for the year ended June 30, 2021 totaled \$574,825.

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2021, the City reported a liability of \$5,131,728 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2020, the City's collective proportion was 0.084337%, which was a decrease of 0.003693% from its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the City recognized pension expense of \$754,751. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

# NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS) (Continued)

# B. <u>Defined Benefit Pension Plan - Iowa Public Employees Retirement System (IPERS)</u> (Continued)

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual experience	\$	6,499	\$	139,445	
Changes of assumptions		301,979		35	
Net difference between projected and actual earnings on IPERS' investments		330,725		(B)	
Changes in proportion and differences between City contributions and the City's proportionate share of contributions		17,594		270,519	
City contributions subsequent to the measurement date		<u>574,825</u>			
Total	\$	1,231,622	\$	409,964	

\$574,825 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	<u>Total</u>
2022	\$ 18,122
2023	45,146
2024	58,508
2025	146,843
2026	<u>(21,786</u> )
	\$ 246,833

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement, as follows:

Rate of Inflation	2.60% per annum.
(effective June 30, 2017)	
Rates of salary increase	3.25 to 16.25% average, including inflation.
(effective June 30, 2017)	Rates vary by membership group.
Long-term investment rate of return	7.00%, compounded annually, net of investment
(effective June 30, 2017)	expense, including inflation.
Wage growth	3.25% per annum based on 2.60% inflation and
(effective June 30, 2017)	0.65% real wage inflation.

#### NOTES TO FINANCIAL STATEMENTS

# JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

# B. <u>Defined Benefit Pension Plan - Iowa Public Employees Retirement System (IPERS)</u> (Continued)

## Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected			
Asset Class	Asset Allocation	Real Rate of Return			
Domestic equity	22.0 %	4.43 %			
International equity	17.5	5.15			
Global smart beta equity	6.0	4.87			
Core plus fixed income	28.0	(0.29)			
Public credit	4.0	`2.29́			
Cash	1.0	(0.78)			
Private equity	11.0	`6.54			
Private real assets	7.5	4.48			
Private credit	3.0	3.11			
Total	<del>100.0</del> %				

<u>Discount Rate</u> – The discount rate used to measure pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease		Discount Rate		1% Increase	
		<u>(6.00%)</u>		<u>(7.00%)</u>		<u>(8.00%)</u>
City's proportionate share of the net pension liability	\$	9,809,606	\$	5,131,728	\$	2,590,821

<u>IPERS' Fiduciary Net Position</u> — Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

# **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021

# NOTE 4: EMPLOYEE RETIREMENT SYSTEMS (Continued)

# B. <u>Defined Benefit Pension Plan – Iowa Public Employees Retirement System (IPERS) (Continued)</u>

<u>Payables to IPERS</u> – At June 30, 2021, the City reported payables to IPERS of \$43,855 for legally required employer contributions and \$29,222 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

# NOTE 5: OTHER EMPLOYEE BENEFITS

All full-time City employees accumulate vacation hours for subsequent use or payment upon termination, death or retirement. The maximum vacation accumulation is limited to one and one-half (two and one-half for fire fighters) the amount earned in one year. Any unused vacation accumulation is payable upon termination, death or retirement.

All full-time City employees accumulate sick leave hours for subsequent use. No accumulation of sick leave is payable upon termination, death or retirement.

Business Type Funds	Vacation	_	ue Within One Year
Enterprise Funds: Solid waste Sewer utility Total Enterprise Funds	\$ 46,064 <u>87,816</u> 133,880	\$	46,064 <u>87,816</u> 133,880
Governmental Funds Special Revenue Funds: Airport Library Cemetery State road use tax Total Special Revenue Funds	17,586 18,245 9,426 92,689 137,946		17,586 18,245 9,426 92,689 137,946
General Total Governmental Funds Total – All funds	\$ 692,103 830,049 963,929	\$	575,896 713,842 847,722

## NOTE 6: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u> – The City administers a single-employer benefit plan which provides medical, prescription drug, dental and life insurance benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Employees hired before February 22, 1993 with at least 20 years of service are eligible for retiree health care benefits. Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability. The City does not offer a post-employment benefit subsidy to employees hired on or after February 22, 1993. These employees can receive health care benefits on a pay-all basis. Life insurance for retirees is \$3,000 with no additional reductions. Retirees do not contribute for this coverage. Life insurance is not offered to dependents of retirees. The OPEB liability is generally liquidated by the general fund for governmental activities and the respective funds for business-type activities.

# **NOTES TO FINANCIAL STATEMENTS**

# JUNE 30, 2021

# NOTE 6: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Retired Participants must be age 55 or older at retirement. At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit	
payments	112
Active employees	16
Total	128

<u>Total OPEB Liability</u> – The City's total OPEB liability of \$10,133,489 was measured as of June 30, 2021 and was determined by an actuarial valuation as of that date.

<u>Actuarial Assumptions</u> – The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2021)	2.50% per annum.
Rates of salary increase (effective June 30, 2021)	3.50% per annum, including inflation.
Discount rate	2.18% compounded annually,
(effective June 30, 2021)	including inflation.
Healthcare cost trend rate	6.50% initial rate decreasing
(effective June 30, 2021)	annually to an ultimate rate of 4.50%.

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 2.18% which reflects the S&P Municipal Bond 20 Year High-Grade Rate Index as of August 21, 2018.

Mortality rates are from the SOA RP2000 Mortality Table.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

# Changes in the Total OPEB Liability

	-	Total OPEB <u>Liability</u>
Total OPEB liability beginning of year Changes for the year:	\$	9,626,475
Service Cost		66,376
Interest		261,299
Changes in assumptions		701,201
Benefit payments		(521,862)
Net changes		507,014
Total OPEB liability end of year	\$	10,133,489

# **NOTES TO FINANCIAL STATEMENTS**

# JUNE 30, 2021

# NOTE 6: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Changes of assumptions reflect a change in the discount rate from 2.79% in fiscal year 2020 to 2.18% in fiscal year 2021.

<u>Sensitivity of the City's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the County, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.18%) or 1% higher (3.18%) than the current discount rate.

	1% Decrease (1.18%)	Discount Rate (2.18%)	1% Increase (3.18%)
Total OPEB liability	\$ 11.450.522	\$ 10.133.489	\$ 9.050.891

<u>Sensitivity of the City's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates</u> – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be it were calculated using healthcare cost trend rates that are 1% lower (5.50%) or 1% higher (7.50%) than the current healthcare cost trend rates.

	1% Decrease ( <u>5.50%)</u>		Healthcare Cost Trend Rate (6.50%)		1% Increase (7.50%)
Total OPEB liability	\$ 9.011.848	\$	10,133,489	\$	11,485,076

<u>OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB</u> – For the year ended June 30, 2021, the City recognized OPEB expense of \$542,394. At June 30, 2021, the City reported deferred outflows and inflows of resources related to OPEB from the following resources:

		Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	œ	428	\$	462,575
Changes in assumptions	Ф	1 242 200	Ф	402,575
Total	ф	<u>1,342,300</u>	Φ.	
rotai	Ф	<u>1,342,300</u>	\$	872,145

The amount reported as deferred outflows and inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending June 30,	Amount
2022	\$ 214,720
2023	123,606
2024	131,829
Total	\$ 470,155

# **NOTES TO FINANCIAL STATEMENTS**

JUNE 30, 2021

# NOTE 7: CONSTRUCTION CONTRACT COMMITMENTS

Prior to June 30, 2021 the City had signed several construction contracts that are summarized below:

Total commitments	\$ 26,787,474
Less amounts paid or accrued	15,211,848
Remaining commitments	\$ 11,575,626

A significant portion of these commitments are for street, sewer and airport projects and are financed by general obligation bonds and grants. The remaining balance at June 30, 2021 will be paid as work on the projects progress.

# NOTE 8: INTERNAL SERVICE FUNDS NET POSITION

The following is a summary of the changes in the internal service funds net position for the year ended June 30, 2021.

	Equipment Purchasing	Employee <u>Insurance</u>	<u>Total</u>
Net position - Beginning of year	\$-1,469,747	\$ 3,869,858	\$ 5,339,605
Change in net position	(149,308)	449,263	299,955
Net position - End of year	\$ <u>1,320,439</u>	\$ <u>4,319,121</u>	\$ <u>5,639,560</u>

# NOTE 9: DONOR RESTRICTED ENDOWMENTS

The City has received certain endowments for the maintenance of the Ottumwa Cemetery. The amount is reflected in net position as restricted for endowments. Investment income (including appreciation) is approved for expenditure by its individual Board. At June 30, 2021, net appreciation of \$25,968 was available to be spent, of which \$25,968 is restricted to specific purposes.

# NOTE 10: RESERVED NET POSITION

Reserved net position for the business type activities consisted of the following at June 30, 2021:

<u>Fund</u>	<u>Description</u>	<u>Total</u>
Sewer Sinking	Debt service	\$ 95,000

#### NOTE 11: CLOSURE AND POST CLOSURE CARE COST

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the City reports a portion of these closure and post closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The landfill is very large, and the City expects it to remain in operation for another 40 to 50 years. The state and federal regulations require individual cells to be monitored for 30 years after closure. The \$5,136,172 reported as landfill closure and post closure care liability at June 30, 2021, represents the cumulative amount reported to date based on the use of 95% of the estimated capacity of the cell the City is currently using (which was recently expanded). Actual costs may be higher or lower due to inflation, changes in technology, or changes in regulations. As future cells are developed in the landfill, the related closure and post closure costs will be accounted for and accrued over the respective operating lives of each cell. The following table summarizes the estimated liability and funds set aside for closure and post closure costs:

# NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021

#### NOTE 11: CLOSURE AND POST CLOSURE CARE COST (Continued)

	Closure		<u>P</u>	ost Closure	<u>Total</u>		
Balance, July 1, 2020	\$	2,802,933	\$	2,095,906	\$	4,898,839	
Fiscal year 2021 costs adjusted		205,712		31,621		237,333	
Balance, June 30, 2021	\$	3,008,645	\$	2,127,527	\$	<u>5,136,172</u>	

The City currently has funded \$757,037 for post closure and \$388,241 for closure cost. The unfunded portion of the closure and post closure liability of \$3,990,894 is provided by the City in the form of a local government guarantee.

#### NOTE 12: RELATED PARTY TRANSACTIONS

The City had business transactions between the City and City officials totaling \$17,200 during the year ended June 30, 2021.

# NOTE 13: RISK MANAGEMENT

The City is a member in the lowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 785 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to Pool are recorded as expenditures from its operating funds at the time of payment to Pool. The City's contributions to the Pool for the year ended June 30, 2021 were \$514,291.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event that a casualty claim, property loss or series of claims or losses exhausts total Pool's funds and any reinsurance and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

# **NOTES TO FINANCIAL STATEMENTS**

# JUNE 30, 2021

#### NOTE 13: RISK MANAGEMENT (Continued)

The City does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2021, no liability has been recorded in the City's financial statements. As of June 30, 2021, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and public employee blanket bond. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## NOTE 14: SELF INSURED HEALTH CARE

The City of Ottumwa maintains a self-funded health insurance plan for City employees. This plan is funded by the City and is administered by a third party. The City pays the administrator a monthly fixed fee for various claim administration services. The City carries specific stop-loss and aggregate stop-loss insurance against catastrophic losses. Settled claims have not exceeded insurance coverage in any of the past three fiscal years. The following is a summary of claims and changes in the liability for the year.

V-----

	Year Ended June 30, 2021			
Liability - Beginning of year	\$	486,113		
Payments and accruals Estimated claims incurred		(3,919,617)		
Liability – End of year	\$	737,413		

The above liabilities are included in accounts payable on the statement of net position.

# NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2021

# NOTE 15: SEWER UTILITY FUND

The combining statement of net position for the Sewer Utility Fund as of June 30, 2021 is as follows:

Sewer Sewer Sewer Sewer								
	Utility	Sinking	Improvement	Construction	Total			
Assets					<del>XIII</del>			
Cash, cash equivalents and pooled investments	\$ 2,779,502	\$ 1,377,000	\$ 3,550,000	\$ 8,723,855	\$ 16,430,357			
Other assets	59,310,235			96,530	59,406,765			
Total assets	62,089,737	1,377,000	3,550,000	8,820,385	75,837,122			
Deferred outflows of resources	400 500	,		-	3-17-11-0-0			
Deletted outflows of resources	466,526				466,526			
Liabilities	23,848,201			1,766,970	25,615,171			
Deferred inflows of resources	218,666				218,666			
Net position:								
Net investment in capital assets	37,492,056	(4)	£	8,723,855	46,215,911			
Restricted:								
Debt service		95,000	-	-	95,000			
Unrestricted	997,340	1,282,000	3,550,000	(1,670,440)	4,158,900			
Total net position	\$ 38,489,396	\$ 1,377,000	\$ 3,550,000	\$ 7,053,415	\$ 50,469,811			
The combining statement of revenues, expenses and changes in fund net position for the Sewer Utility Fund for the year ended June 30, 2021 is as follows:								
	Sewer	Sewer	Sewer	Sewer				
	201000000000000000000000000000000000000	0: 1:						

		Sewer <u>Utility</u>		Sewer Sinking	Sewer Improvement	Sewer Construction	Total
Operating revenues	\$	7,084,906	\$	-	\$ -	\$ 120	\$ 7,084,906
Operating expenses		7,605,828				682,506	8,288,334
Operating loss		(520,922)		-	-	(682,506)	(1,203,428)
Nonoperating revenue (expense), net	_	(399,260)					(399,260)
Loss before transfers		(920,182)		-	5	(682,506)	(1,602,688)
Transfers in Transfers out		8,219,650 2,289,238)		1,282,000	500,000	2,096,530 (6,746,805)	12,098,180 (9,036,043)
		5,930,412	ą	1,282,000	500,000	(4,650,275)	3,062,137
Change in net position		5,010,230		1,282,000	500,000	(5,332,781)	1,459,449
Net position - Beginning of year	3	3,479,166		95,000	3,050,000	12,386,196	49,010,362
Net position - End of year	\$3	3,489,396	\$	1,377,000	\$ 3,550,000	\$ 7,053,415	\$ 50,469,811

# Schedule of sewer rates/Customer census

Rate of Usage:	Fiscal year 2021
Base charge	\$15.65
Each 100 cubic foot unit	\$5.15

The Sewer Funds had 9,640 meters in service at June 30, 2021.

# CITY OF OTTUMWA, IOWA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2021

# NOTE 16: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2021 is as follows:

Transfer to	Transfer from		Amount
General	Special Revenue: Employee Benefits Local Option Sales Tax	\$	3,755,951 492,676
	Proprietary:		00.044
	Events Center	-	96,611 4,345,238
Special Revenue:		_	1,0 10,200
State Road Use Tax Fund	Internal service		645,868
		_	645,868
Street Projects	Special Revenue:		
	State Road Use Tax Fund	-	1,907,359
		_	1,907,359
Downtown Streetscape	Non-major Governmental Funds		362,783
	Debt service	-	312,078 674,861
Non-major Governmental Funds	Special Revenue:	<del></del>	
Tron major Governmentar i ango	Employee Benefits		1,415,860
	Internal service	_	215,514
			1,631,374
Proprietary:			
Solid Waste	Special Revenue:		
	Local Option Sales Tax	_	247,950 247,950
Course I Wilder	0 110		247,550
Sewer Utility	Special Revenue: Non-major Governmental Funds		699,137
	Local Option Sales Tax		1,770,959
	Internal service	_	592,041
		-	3,062,137
Events Center	General		209,448
	Internal service	_	189,646
		-	399,094
Internal Service	Special Revenue:		
	State Road Use Tax		293,700
	Local Option Sales Tax	-	1,100,800 1,394,500
Total		ė	
		\$	14,308,381

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

# NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021

## NOTE 17: DUE FROM AND DUE TO OTHER FUNDS

The detail of interfund receivables and payables at June 30, 2020 is as follows:

Receivable Fund	Payable Fund	9	Amount
General General Special Revenue: Airport Special Revenue: State Road Use Tax Special Revenue: State Road Use Tax	Special Revenue: Emergency Special Revenue: Tax Increment Financing Special Revenue: Tax Increment Financing Special Revenue: Airport Capital Projects: Sidewalks	\$	2,728 83,438 41,200 90 80,000
		Ψ	207,456

This balances result from interfund loans to finance projects. Repayments will be made from future revenues.

# NOTE 18: TAX ABATEMENTS

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2021, the City abated \$19,669 of property tax under the urban renewal and economic development projects.

# Tax Abatements of Other Entities

Property tax revenues of the City were reduced by the following amounts for the year ended June 30, 2021 under agreements entered into by the following entities:

<u>Entity</u>	Tax Abatement Program	ount of Abated
Wapello County Ottumwa Community School	Urban renewal and economic development projects	\$ 6,008
District Wapello County Agricultural	Urban renewal and economic development projects	12,130
Extension	Urban renewal and economic development projects	341
Indian Hills Community College State Tuberculosis and Brucellosis	Urban renewal and economic development projects	870
Eradication Fund Wapello County Assessor	Urban renewal and economic development projects Urban renewal and economic development projects	22 298

#### NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2021

#### NOTE 19: FUND BALANCE REPORTING

The detail of the City's governmental funds modified accrual basis fund balances at June 30, 2020, is as follows:

	General	Debt <u>Service</u>	Capital <u>Projects</u>		Special Revenue	Р	ermanent <u>Funds</u>	<u>Total</u>
Nonspendable: Inventory Insurance Cemetery perpetual care Cemetery memorial	\$ 20,507	\$ -	\$ 		\$ 45,393 345,360	\$	740,298 111,590	\$ 65,900 345,360 740,298 111,590
Total nonspendable	5,507		2	-	_390,753		<u>851,888</u>	<u>1,263,148</u>
Restricted for: Debt service Road improvements Local option sales tax	- - -	395,837 -		•	4,577,416 4,275,266		(2) (2) (8)	395,837 4,577,416 4,275,266
Employee benefits Airport Library/Library bequest Cemetery Block grants	180 180 120	•			1,114,567 267,261 389,126 105,643 25,706		125 (4) 283 283	1,114,567 267,261 389,126 105,643
Risk management Fire RAGBRAI Retiree health insurance	-				782,608 18,682 31,250 1,209,526		•	25,706 782,608 18,682 31,250
Parks Police Tax increment financing Historic preservation	*	20 20 21			134,550 180,355 (547,876) 1,499			1,209,526 134,550 180,355 (547,876) 1,499
Sidewalks Airport projects Street projects Park projects	*	#: #: #:	144,2 144,7 4,169,8 360,8	86 64	1,400			1,499 144,279 144,786 4,169,864 360,801
Other bond projects Levee repairs Downtown Streetscape Cemetery perpetual care		-	1,516,6 485,3 72,0	27 04	9.			1,516,627 485,304 72,040
Cemetery memorial Total restricted	=	395,837	6,893,70	<u>-</u> 01	12,565,579		74 25,894 25,968	74 <u>25,894</u> <u>19,881,085</u>
Unassigned	<u>3,962,066</u>		<del>?</del>	_=				3,962,066
Total fund balances	\$ 3,982,573	\$ <u>395,837</u>	\$ 6,893,70	<u> 21</u>	\$ 12,956,332	\$	877,856	\$ 25,106,299

#### NOTES TO FINANCIAL STATEMENTS

#### JUNE 30, 2021

#### NOTE 20: DEFICIT BALANCES

The Tax Increment Financing special revenue fund had a deficit balance of \$547,876 at June 30, 2021. This deficit is a result of ongoing economic development projects, which will be eliminated by a variety of sources including property taxes, intergovernmental funds, donations, and funds on hand. The Solid Waste fund had deficit balance of \$423,000 at June 30, 2021. This deficit is a result of expenditures exceeding revenues, which will be eliminated by future charges for services.

#### NOTE 21: RECLASSIFICATIONS

Certain amounts for the year ended June 30, 2020 have been reclassified to conform with the June 30, 2021 presentation.

#### NOTE 22: LETTER OF CREDIT

During fiscal year 2020, the City established an irrevocable unconditional standby letter of credit with Federal Home Loan bank of Des Moines in amount not to exceed \$3,135,000. If accessed, the letter of credit has a maturity date of March 30, 2022. As of June 30, 2021, the balance of the letter of credit was \$0.

#### NOTE 23: TRANSFER OF OTTUMWA TRANSIT

During April, 2020, the City Council approved an agreement for transfer of certain services, equipment, and facilities from the City to 10-15 Transit. Accordingly, effective July 1, 2020, 10-15 Transit assumed all transit operating activities and related equipment and facilities. In addition, as part of the agreement, the City transferred \$407,000 to 10-15 Transit. The City recognized a loss on disposal of capital assets in the amount of \$294,061 as a result of the transaction.

#### NOTE 24: PROSPECTIVE ACCOUNTING CHANGE

Governmental Accounting Standards Board has issued Statement No. 87, <u>Leases</u>. This statement will be implemented for the fiscal year ending June 30, 2022. The revised requirements of this statement will require reporting of certain potentially significant lease liabilities that are not currently reported.

#### NOTE 25: COVID-19

The COVID-19 outbreak is disrupting business across a range of industries in the United States and financial markets have experienced a significant decline. As a result, local, regional and national economies, including that of the City, may be adversely impacted. The extent of the financial impact of COVID-19 will depend on future developments, including the duration and spread, which are uncertain and cannot be predicted. Due to the uncertainties surrounding the outbreak, management cannot presently estimate the potential impact to the City's operations and finances.

#### NOTE 26: SUBSEQUENT EVENTS

The City has evaluated subsequent events through December 21, 2021 the date statements were available to be issued.

REQUIRED S	SUPPLEMENTARY INF	ORMATION	

## BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES - BUDGET AND ACTUAL (CASH BASIS) GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

#### REQUIRED SUPPLEMENTARY INFORMATION

#### YEAR ENDED JUNE 30, 2021

	G	Sovernmental Funds <u>Actual</u>		Proprietary Funds	Total <u>Actual</u>
Property tax Other city tax Licenses and permits Intergovernmental Use of money and property Charges for service Other fines Miscellaneous Total receipts	\$	14,303,443 6,149,620 235,556 7,313,818 495,503 4,997,109 111,388 2,994,613 36,601,050	\$	2,128 164,529 13,636,943 - 894,890 14,698,490	\$ 14,303,443 6,149,620 235,556 7,315,946 660,032 18,634,052 111,388 3,889,503 51,299,540
DISBURSEMENTS: Current: Public safety Public works Health and social services Culture and recreation Community and economic development General government Capital projects Debt service Business-type activities Total disbursements	,	9,183,293 7,257,782 782,601 2,651,921 477,193 3,037,273 13,569,877 4,507,415		- - - - - 13,981,879 13,981,879	9,183,293 7,257,782 782,601 2,651,921 477,193 3,037,273 13,569,877 4,507,415 13,981,879 55,449,234
Excess (deficiency) of revenues over (under) expenses  Other financing sources (uses), net		(4,866,305) 5,929,292		716,611 1,567,821	(4,149,694) 7,497,113
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	:-	1,062,987	3	2,284,432	3,347,419
Balances - Beginning of year	=	30,452,070	5	15,833,921	46,285,991
Balances - End of year	\$ _	31,515,057	\$	18,118,353	\$ 49,633,410

_	Budgete	d Amount	ts	Final to
	Original	<u>F</u>	inal	Actual <u>Variance</u>
\$	13,432,515 4,964,614 350,266 6,397,986 1,151,973 17,919,345 44,000 1,391,484 45,652,183	7 1 16	3,432,515 5,027,394 320,266 7,490,893 1,159,973 5,745,483 98,000 2,575,702 7,850,226	\$ 870,928 122,226 (84,710) (174,947) (499,941) 1,888,569 13,388 1,313,801 3,449,314
	9,248,785 7,632,731 687,287 2,409,341 444,503 3,111,127 8,873,394 3,769,551 14,605,518 50,782,237	7 2 3 15 4 14	9,357,585 7,792,731 821,787 2,413,341 603,003 3,235,627 5,285,247 4,501,210 4,160,711 6,171,242	174,292 534,949 39,186 (238,580) 125,810 198,354 1,715,370 (6,205) 178,832 2,722,008
	(5,130,054)		9,321,016) 9,634,809	6,171,322 (2,137,696)
	(2,530,054) 37,350,825		(686,207) ,350,825	4,033,626 8,935,166
\$	34,820,771	\$36	,664,618	\$ 12,968,792

### BUDGET TO GAAP RECONCILIATION/ NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING REQUIRED SUPPLEMENTARY INFORMATION

#### YEAR ENDED JUNE 30, 2021

		vernmental Fun		 Proprietary Funds						
	Cash Basis		Modified Accrual Adjustments		Modified Accrual <u>Basis</u>	Cash Basis		Accrual Adjustments		Accrual Basis
Revenues Expenditures/expenses Net Other financing sources (uses), net Beginning fund balances/net position	\$ 36,601,050 41,467,355 (4,866,305) 5,929,292 30,452,070	\$	2,215,706 (7,510,615) (5,294,909) 872,082 10,831,585	\$	34,385,344 33,956,740 428,604 5,057,210 19,620,485	\$ 14,698,490 13,981,879 716,611 1,567,821 15,833,921	\$	(3,220,069) 844,957 (2,375,112) (2,044,749) (52,184,210)	\$	11,478,421 14,826,836 (3,348,415) 3,612,570 68,018,131
Ending fund balances/net position	\$ 31,515,057	\$	6,408,758	\$	25,106,299	\$ 18,118,353	\$	(50,163,933)	\$	68,282,286

The budgetary comparison is presented as Required Supplementary Information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except the Internal Service Funds, as prescribed by Iowa statutes. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business-type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Project Funds, the Permanent Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not at the fund or fund type level. During the year, one budget amendment increased budgeted disbursements by \$7,389,005. This budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2021, disbursements exceeded the amounts budgeted in the culture and recreation and debt service functions.

#### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY-MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA LAST SEVEN FISCAL YEARS\*

#### **REQUIRED SUPPLEMENTARY INFORMATION**

	<u>2021</u>		<u>2020</u>	
City's proportion of the net pension liability	1.512544	%	1.423139	%
City's proportionate share of the net pension liability	\$ 12,064,055		\$ 9,334,747	
City's covered payroll	\$ 4,805,501		\$ 4,308,033	
City's proportionate share of the net pension liability as a percentage of its covered payroll	251.05	%	216.68	%
Plan fiduciary net position as a percentage of the total pension liability	76.47	%	79.94	%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in the table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

2019	2018	2017	<u>2016</u>	<u>2015</u>
1.363209 %	1.443588 %	1.432455 %	1.459246 %	1.4834071 %
\$ 8,116,594 \$	8,466,284 \$	8,956,582 \$	6,855,749 \$	5,377,325
\$ 3,947,641 \$	4,088,560 \$	3,881,765 \$	3,826,816 \$	3,788,177
205.61 %	207.07 %	230.73 %	179.15 %	141.95 %
81.07 %	80.60 %	78.20 %	83.04 %	86.27 %

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITYIOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST SEVEN FISCAL YEARS\*

#### **REQUIRED SUPPLEMENTARY INFORMATION**

	<u>2021</u>		<u>2020</u>
City's proportion of the net pension liability	0.084337 %	)	0.088029 %
City's proportionate share of the net pension liability	\$ 5,131,728	\$	5,131,728
City's covered payroll	\$ 6,647,592	\$	6,736,161
City's proportionate share of the net pension liability as a percentage of its covered payroll	77.20 %	)	76.18 %
Plan fiduciary net position as a percentage of the total pension liability	82.90 %	)	85.45 %

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in the table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

<u>2019</u>	2018	<u>2017</u>		2016		<u>2015</u>	
0.088461 %	0.0907041 %	0.0894269	%	0.089854 %	%	0.0990751 %	
\$ 5,596,287	\$ 6,042,040	\$ 5,627,919	\$	4,467,061	\$	3,929,225	
\$ 6,646,619	\$ 6,769,832	\$ 6,404,793	\$	6,202,374	\$	6,508,707	
84,20 %	88.37 %	87.87	%	72.02	%	60.37 %	
83.62 %	82.21 %	81.82	%	85.19 %	%	87.61 %	

#### SCHEDULE OF CITY'S CONTRIBUTIONS-MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA LAST 10 FISCAL YEARS (IN THOUSANDS)

#### REQUIRED SUPPLEMENTARY INFORMATION

	2021		2020		<u>2019</u>
Statutorily required contribution	\$ 1,130	\$	1,163	\$	1,121
Contributions in relation to the statutorily required contribution	(1,130)		(1,163)		(1,121)
Contribution deficiency (excess)	\$ 	\$		\$	
City's covered payroll	\$ 4,465	\$	4,805	\$	4,308
Contributions as a percentage of covered payroll	25.31	%	24.20	%	26.02 %

<sup>\*</sup> State mandated minimum contribution rate.

<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>		<u>2013</u>		<u>2012</u>
\$ 1,014	\$	1,078	\$	1,078	\$	1,164	\$	1,141	\$	970	\$	897
(1,014)		(1,078)		(1,078)		(1,164)		(1,141)		(970)		(897)
\$ 	\$		\$		\$		\$	-	\$	-	\$	
\$ 3,948	\$	3,882	\$	3,882	\$	3,827	\$	3,788	\$	3,715	\$	3,622
25.68 %	6	27.77	%	27.77	%	30.41	%	30.12	%	26.12	%	24.76 %

#### SCHEDULE OF CITY'S CONTRIBUTIONS-IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST 10 FISCAL YEARS (IN THOUSANDS)

#### REQUIRED SUPPLEMENTARY INFORMATION

	2021			2020		2019	
Statutorily required contribution	\$	575	\$	628	\$	637	
Contributions in relation to the statutorily required contribution		(575)		(628)		(637)	
Contribution deficiency (excess)	\$	- 14	\$	<u> </u>	\$		
City's covered payroll	\$	6,089	\$	6,648	\$	6,736	
Contributions as a percentage of covered payroll		9.44	%	9.44	%	9.44	%

<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>		2013		2012
\$ 594	\$	605	\$	572	\$	554	\$	579	\$	568	\$	528
(594)		(605)		(572)		(554)		(579)		(568)		(528)
\$ 	\$		\$		\$		\$		\$	A	\$	-
\$ 6,647	\$	6,770	\$	6,405	\$	6,202	\$	6,509	\$	6,555	\$	6,537
8.93 %	6	8.93	%	8.93	%	8.93	%	8.90	%	8.67	%	8.07 %

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – MUNICIPAL FIRE AND POLICE RETIREMENT SYSTEM OF IOWA PENSION LIABILITY

#### YEAR END JUNE 30, 2021

Changes of benefit terms:

There were no significant changes of benefit terms.

Changes of assumptions:

The 2018 valuation changed postretirement mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

The 2015 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 1/12 of the 1971 Group Annuity Mortality Table and 11/12 of the 1994 Group Annuity Mortality Table.

The 2014 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM PENSION LIABILITY

#### YEAR END JUNE 30, 2021

Changes of benefit terms:

There were no significant changes in benefit terms.

Changes of assumptions:

The 2018 implemented the following refinements as a result of the demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00 percent to 2.60 percent.
- Decreased the assumed rate of interest on member accounts from 3.75 percent to 3.50 percent per year.
- Decreased the discount rate from 7.50 percent to 7.00 percent.
- Decreased the wage growth assumption from 4.00 percent to 3.25 percent.
- Decreased the payroll growth assumption from 4.00 percent to 3.25 percent.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent.
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded
  actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will
  be amortized on a separate closed 20-year period.

#### SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY, RELATED RATIOS AND NOTES

#### FOR THE LAST FOUR YEARS

#### REQUIRED SUPPLEMENTARY INFORMATION

	64 54	2021	2020	2019	2018
Service cost	\$	66,376	\$ 49,168	\$ 46,196	\$ 56,386
Interest cost		261,299	319,566	367,189	316,330
Difference between expected and actual experiences		. <del></del>	(821,167)	(24,013)	(132,051)
Changes in assumptions		701,201	458,467	136,614	747,155
Benefit payments		(521,862)	(520,509)	(568,899)	(585,335)
Other changes			17,552	(384,736)	385,289
Net change in total OPEB liability		507,014	(496,923)	(427,649)	787,774
Total OPEB liability beginning of year		9,626,475	10,123,398	10,551,047	9,763,273
Total OPEB liability end of year	\$	10,133,489	\$ 9,626,475	\$ 10,123,398	\$ 10,551,047
Covered payroll	\$	10,465,408	\$ 10,465,408	\$ 1,266,360	\$ 1,229,476
Total OPEB liability as a percentage of covered payroll		96.83%	91.98%	799.41%	858.17%

#### Notes to Schedule of Changes in the City's Total OPEB Liability and Related Ratios

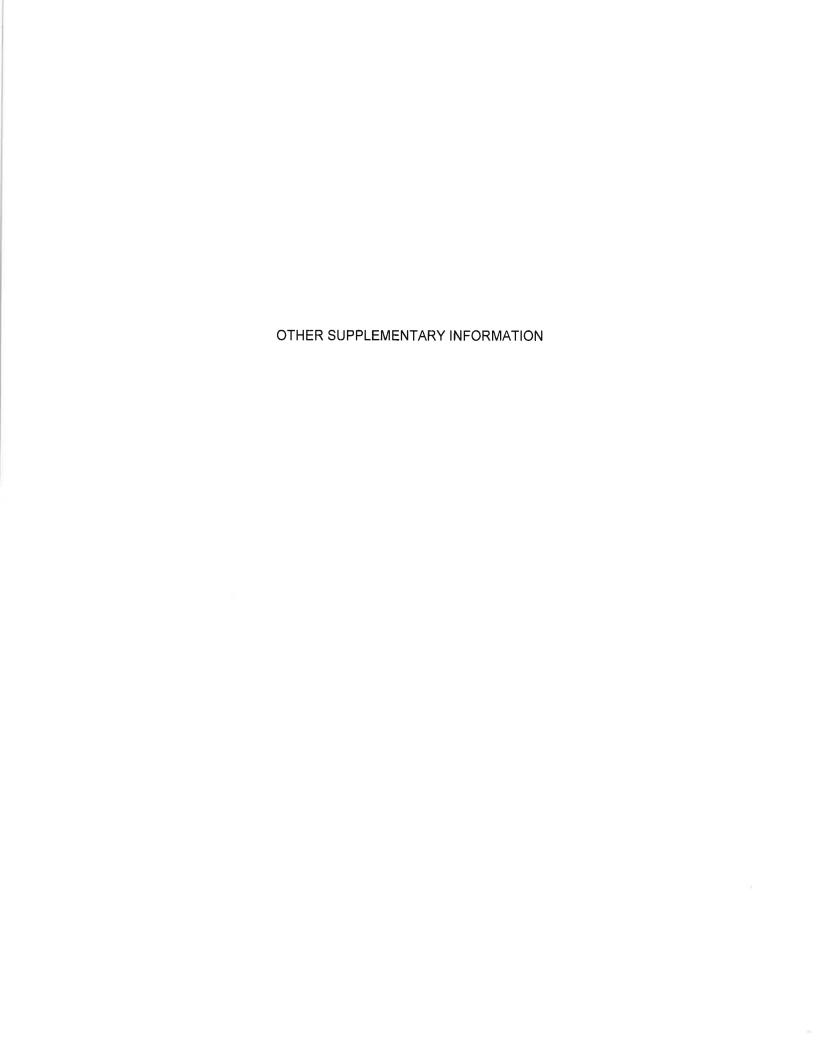
Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate and the healthcare cost trend rate each period. The following are the discount and healthcare cost trend rates used in each period.

		Healthcare Costs
	Discount Rate	Trend Rate
Year ended June 30, 2021	2.18%	6.50%
Year ended June 30, 2020	2.79%	6.50%
Year ended June 30, 2019	3.56%	8.00%
Year ended June 30, 2018	4.00%	9.00%
Year ended June 30, 2017	3.24%	8.00%



## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2021

<u>ASSETS</u>	Special Revenue <u>Funds</u>		Capital Projects <u>Funds</u>	Permanent <u>Funds</u>		otal Nonmajor Governmental <u>Funds</u>
Cash, cash equivalents and pooled investments Receivables: Property taxes:	\$ 2,876,898	\$	2,515,940	\$ 877,856	\$	6,270,694
Delinquent Succeeding year Tax increment financing:	21,067 1,176,934		<u>2</u>	<u>e</u>		21,067 1,176,934
Delinquent Succeeding year Accounts Due from other governments	1,760 352,936 65,928 259,545		282,002 -	1,052 -		1,760 352,936 348,982 259,545
Due from other funds Prepaids Deposit	41,200 369,540 25,000			-		41,200 369,540 25,000
TOTAL ASSETS	\$ 5,190,808	\$	2,797,942	\$ 878,908	\$	8,867,658
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES		14				
LIABILITIES: Accounts payable Wages and benefits payable Unearned revenue Due to other funds  TOTAL LIABILITIES	\$ 534,673 30,939 127,456 693,068	\$	68,841 142,090 80,000 290,931	\$ 1,052	\$	604,566 30,939 142,090 207,456 985,051
DEFERRED INFLOWS OF RESOURCES: Unavailable revenues:					2	
Succeeding year property tax Succeeding year tax increment financing TOTAL DEFERRED INFLOWS OF RESOURCES	1,176,934 352,936 1,529,870				3	1,176,934 352,936 1,529,870
FUND BALANCES: Nonspendable Restricted	369,540 2,598,330		2,507,011	851,888 25,968	3	1,221,428 5,131,309
TOTAL FUND BALANCES	2,967,870		2,507,011	877,856	77	6,352,737
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 5,190,808	\$	2,797,942	\$ 878,908	\$	8,867,658

Schedule 2

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2021

REVENUES:		Special Revenue <u>Funds</u>		Capital Projects <u>Funds</u>		Permanent Funds		Total Nonmajor Governmental <u>Funds</u>
Property tax	\$	1,648,579	\$	2	\$	127	\$	1,648,579
Intergovernmental	•	370,552	Ψ	102,051	Ψ	- C	Ψ	472,603
Use of money and property		467,539		2,701		17,722		487,962
Charges for service		394,709		2,.01		8,617		403,326
Miscellaneous		649,361		19,918		0,017		669,279
Total revenues		3,530,740		124,670		26,339		3,681,749
		- 0,000,110		121,010		20,000		3,001,743
EXPENDITURES:								
Operating:								
Public safety		200,841		96,240		229		297,081
Public works		1,033,205				:=0		1,033,205
Health and social services		=		211,940				211,940
Culture and recreation		1,283,823		182,965		( <b>=</b> 0		1,466,788
Community and economic				,				.,,
development		76,457		54,340		-		130,797
General government		1,696,551		vē.				1,696,551
Capital projects		· ( <del>=</del>		158,995		( <del>*</del> )		158,995
Total expenditures		4,290,877		704,480		-		4,995,357
				<del> </del>				
Excess (deficiency) of revenues								
over (under) expenditures		(760,137)		(579,810)		26,339		(1,313,608)
Other financing sources (uses):								
Issuance of debt		75,000		2,332,738				0.407.700
Transfers in		1,631,374		2,332,736		-		2,407,738
Transfers out		(1,044,198)		9 <del></del>		- (17 722)		1,631,374
				0.000.700		(17,722)		(1,061,920)
Total other financing sources (uses)		662,176		2,332,738		(17,722)		2,977,192
Net change in fund balances		(97,961)		1,752,928		8,617		1,663,584
Fund balances - Beginning of year		3,065,831		754,083		869,239		4,689,153
Fund balances - End of year	\$	2,967,870	\$	2,507,011	\$	877,856	\$	6,352,737

#### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2021

<u>ASSETS</u>	<u>Airport</u>	Ē	mergency	Library	Cemetery	Block <u>Grants</u>	Tax Increment Financing
Cash, cash equivalents and pooled investments Receivables: Property taxes:	\$	\$		\$ 256,586	\$ 115,666	\$ 25,706	\$ *
Delinquent Succeeding year	9		2,728 168,751	8,179 <b>4</b> 01,396	2,754 138,214		i i
Tax increment financing: Delinquent	3						1,760
Succeeding year Accounts	39,407				5	ě	352,936
Due from other governments  Due from other funds	259,545 41,200		( <b>=</b> )	387	95	5	
Prepaids	32,731		-	13,076	2,840		-
Deposit							
TOTAL ASSETS	\$ 372,883	\$	171,479	\$ 679,237	\$ 259,474	\$ 25,706	\$ 354,696
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
LIABILITIES:							
Accounts payable Wages and benefits payable	\$ 65,873	\$		\$ 3,202	\$ 8,579	\$ ě	\$ 424,998
Due to other funds	6,928 90		2,728	17,343	4,198	5	124,638
TOTAL LIABILITIES	72,891		2,728	20,545	12,777		549,636
DEFERRED INFLOWS OF RESOURCES: Unavailable resources:							
Succeeding year property tax Succeeding year tax increment financing			168,751	<b>4</b> 01,396	138,214	15	050.000
TOTAL DEFERRED INFLOWS OF RESOURCES			168,751	401,396	138,214		352,936 352,936
ELIND DAL ANGEO						-	
FUND BALANCES: Nonspendable	32,731		:47	13.076	2.840	No.	
Restricted	267,261	- 6		244,220	105,643	25,706	(547,876)
TOTAL FUND BALANCES	299,992	5	. *	257,296	108,483	25,706	(547,876)
TOTAL LIABILITIES, DEFERRED INFLOWS OF							
RESOURCES AND FUND BALANCES	\$ 372,883	\$	171,479	\$ 679,237	\$ 259,474	\$ 25,706	\$ 354,696

<u>V</u>	Risk Management		Fire <u>Bequest</u>	<u>F</u>	RAGBRAI	Retiree Health Insurance	Library <u>Bequest</u>		Park <u>Bequest</u>	Police <u>Bequest</u>	Ē	Historic Preservation		<u>Total</u>
\$	782,052	\$	18,682	\$	31,250	\$ 1,192,817	\$ 146,660	\$	134,550	\$ 171,430	\$	1,499	\$	2,876,898
	7,406 468,573		51 <b>2</b> 6 8 <b>7</b> 3		5 2	7 <u>2</u> 0	*			(E) (E)		55: 54:		21,067 1,176,934
	143		•		00 M SH SH	17,378	::::::::::::::::::::::::::::::::::::::		8 8 8	9,000		*		1,760 352,936 65,928 259,545
	296,713 25,000		#0			24,180	*							41,200 369,540 25,000
\$	1,579,887	\$	18,682	\$	31,250	\$ 1,234,375	\$ 146,660	\$	_134,550	\$ 180,430	\$	1,499	\$	5,190,808
\$		\$	:=	\$		\$ 669	\$ 1,754	\$	ş	\$ 75	\$	ran ran	\$	534,673
	2,470				-		21	·	8		•	3 <b>8</b> 7	•	30,939 127,456
	31,993										,			
						669	1,754			75	,			693,068
i i	468,573	100	- <u> </u>			669					3		5	1,176,934 352,936 1,529,870
3		30 16	18,682		31,250	24,180 1,209,526			134,550	75	3	1,499	1 2	1,176,934 352,936
	468,573	30 30 31				24,180			134,550		3 3 3	1,499	8 8	1,176,934 352,936 1,529,870 369,540

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS YEAR ENDED JUNE 30, 2021

REVENUES:		<u>Airport</u>	<u>E</u>	mergency		<u>Library</u>		Cemetery		Block <u>Grants</u>		Tax Increment Financing
Property tax	\$	- 2	\$	136,918	\$	403,437	\$	138,214	\$	-	\$	598,371
Intergovernmental	•	300,863	Ψ	100,010	Ψ	35,701	Ψ	2,223	Ψ	S5.	Ψ	000,071
Use of money and property		428,580				1,487		22,952		-		
Charges for service		11,147		-		4,322		108,441		.=.		-
Miscellaneous		148,916		(#)		122,773		1,628				(Z)
Total revenues		889,506		136,918		567,720		273,458				598,371
EXPENDITURES:												
Operating:												
Public safety		-				(5)		200		S#0		(#C
Public works		1,033,205		-				( <b>3</b> )		:=:		-
Culture and recreation		-		·		809,137		318,561		-		20
Community and economic						,		,				
development		-										75,116
General government												
Total expenditures		1,033,205				809,137		318,561				75,116
Excess (deficiency) of revenues												
over (under) expenditures		(143,699)		136,918		(241,417)		(45,103)		(±)		523,255
Other financing sources (uses):												
Issuance of debt		#				- 3		-		. ₹		:5
Transfers in		130,583		<b>:</b> **0		233,613		96,800		794		*
Transfers out		=		(136,918)				(11,800)		191		(881,480)
Total other financing sources (uses)		130,583		(136,918)		233,613		85,000				(881,480)
Net change in fund balances		(13,116)		-		(7,804)		39,897		-		(358,225)
Fund balances - Beginning of year		_ 313,108				265,100		68,586		25,706		_(189,651)
Fund balances - End of year	\$	299,992	\$		\$	257,296	\$	108,483	\$	25,706	\$	(547,876)

<u>Mar</u>	Risk nagement	ļ	Fire Bequest	<u> </u>	RAGE	<u>BRAI</u>	Retiree Health Insurance	Library Bequest	Park <u>Bequest</u>	Police Bequest		Historic eservation		<u>Total</u>
\$ 	371,639 - 6,192 - - - 377,831	\$	130 114 - - 244	\$	-	3 3	\$ 6,359 270,799 217,286 494,444	\$ 16,029 759 71,421 88,209	\$ 1,878 526 	\$ 12,463 567 87,337 100,367	\$	1,265	\$	1,648,579 370,552 467,539 394,709 649,361 3,530,740
	178,985		•			.e		- 113,751	42,374	21,856 - -		#. #. #.		200,841 1,033,205 1,283,823
=	444,389 623,374					•	1,252,162 1,252,162	113,751	42,374	21,856	*	1,341	á	76,457 1,696,551 4,290,877
	(245,543)		244			3	(757,718)	(25,542)	(39,970)	78,511		(76)		(760,137)
	134,150 (14,000) 120,150 (125,393)	10	244	98		3	1,029,263 1,029,263 271,545	(25,542)	75,000 - - - - - - - - - - - - - - - - - -	6,965 6,965 85,476	9	(76)		75,000 1,631,374 (1,044,198) 662,176 (97,961)
	,079,321	\$	18,438	\$ .		1,247 1,250	\$ 962,161 1,233,706	\$ 170,448 144,906	\$ 99,520 134,550	\$ 94,879	\$ 1	1,575 1,499	\$	3,065,831 2,967,870

### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2021

ASSETS	Sidewalks	Park <u>Projects</u>	Other Bond <u>Projects</u>
Cash, cash equivalents and pooled investments Receivables: Accounts	\$ 224,279 	\$ 363,860	\$ 1,442,477 
TOTAL ASSETS	\$ 224,279	\$ 363,860	\$ <u>1,724,479</u>
LIABILITIES AND FUND BALANCES			
LIABILITIES: Accounts payable Due to other funds Unearned revenue TOTAL LIABILITIES	\$ - 80,000 - 80,000	\$ 3,059 	\$ 65,762 
FUND BALANCES: Restricted	144,279	360,801	1,516,627
TOTAL FUND BALANCES	144,279	360,801	1,516,627
TOTAL LIABILITIES AND FUND BALANCES	\$ 224,279	\$ _363,860	\$ 1,724,479

#### Schedule 5

Levee <u>Repairs</u>	<u>Total</u>
\$ 485,324	\$ 2,515,940
	282,002
\$ 485,324	\$ 2,797,942
\$ 20	\$ 68,841
<u>-</u>	80,000 142,090
20	290,931
485,304	2,507,011
485,304	2,507,011
\$ 485,324	\$ 2,797,942

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS YEAR ENDED JUNE 30, 2021

REVENUES:		Sidewalks		Park <u>Projects</u>		Other Bond <u>Projects</u>
Use of money and property	\$	463	\$	346	\$	-
Intergovernmental	*	100	Ψ	2,051	Ψ	100,000
Miscellaneous				2,00		19,918
Total revenues		463		2,397		119,918
EXPENDITURES:						
Operating:						
Public safety		27		=		44,073
Health and social services		2		<u>=</u>		211,940
Culture and recreation		-		≅		182,965
Community and economic development						54,340
Capital projects		15,781		143,214		
Total expenditures		15,781		143,214		493,318
Deficiency of revenues under						
expenditures		(15,318)		(140,817)		(373,400)
Other financing sources:						
Issuance of debt		250,000		470,000		1,262,738
		250,000		470,000		1,262,738
Net change in fund balances		234,682		329,183		889,338
Fund balances - Beginning of year		(90,403)		31,618		627,289
Fund balances - End of year	\$	144,279	\$	360,801	\$	1,516,627

#### Schedule 6

Levee <u>Repairs</u>	<u>Total</u>
\$ 1,892	\$ 2,701 102,051
1,892	19,918 124,670
52,167	96,240 211,940
	182,965 54,340 158,995
52,167	704,480
(50,275)	(579,810)
350,000 350,000	2,332,738 2,332,738
299,725	1,752,928
185,579	754,083
\$ 485,304	\$ 2,507,011

Schedule 7

#### COMBINING BALANCE SHEET NONMAJOR PERMANENT FUNDS JUNE 30, 2021

	Cemetery Perpetual <u>Care</u>	Cemetery <u>Memorial</u>	Total Nonmajor Permanent <u>Funds</u>
ASSETS			
Cash, cash equivalents and pooled investments Accounts receivable	\$ 740,372 	\$ 137,484 ———————————————————————————————————	\$ 877,856 1,052
TOTAL ASSETS	\$ 741,424	\$ 137,484	\$ _ 878,908
LIABILITIES AND FUND BALANCES			
LIABILITIES: Accounts payable	\$1,052	\$	\$1,052
FUND BALANCES:  Nonspendable Restricted	740,298 	111,590 25,894	851,888 25,968
TOTAL FUND BALANCES	740,372	137,484	877,856
TOTAL LIABILITIES AND FUND BALANCES	\$ 741,424	\$ 137,484	\$ 878,908

Schedule 8

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS YEAR ENDED JUNE 30, 2021

REVENUES:	Cemetery Perpetual <u>Care</u>	Cemetery Memorial	Total Nonmajor Permanent <u>Funds</u>
Interest income Charges for service Total revenues	\$ 14,657 8,617 23,274	\$ 3,065	\$ 17,722 8,617 26,339
Other financing uses: Transfers out	(14,657)	(3,065)	(17,722)
Net change in fund balances	8,617	0.75	8,617
Fund balances - Beginning of year	731,755	137,484	869,239
Fund balances - End of year	\$ 740,372	\$ 137,484	\$ 877,856

Schedule 9

#### COMBINING STATEMENT OF NET POSITION NONMAJOR PROPRIETARY FUNDS JUNE 30, 2021

		, ~ 0.	<del></del>				
ASSETS: Current assets:			<u>Transit</u>		Golf <u>Course</u>		Total Nonmajor Proprietary <u>Funds</u>
Cash, cash equivalents and pooled	investments	\$	643,895	\$	30,112	\$	674,007
Receivables:	mive surients	Ψ	043,093	Ψ	30,112	Φ	674,007
Property taxes:							
Delinquent			9,680		-		9,680
Due from other governments			1,744		-		1,744
Prepaid expenses			2,944				2,944
Total current assets			658,263		30,112		688,375
Capital assets:							
Land					80,000		80,000
Buildings			1,295,718		174,855		1,470,573
Improvements other than buildings			#		893,561		893,561
Machinery and equipment					328,075		328,075
Less accumulated depreciation			(807,237)		(1,149,414)		(1,956,651)
Total capital assets			488,481		327,077		815,558
	TOTAL ASSETS		1,146,744		357,189		1,503,933
LIABILITIES: Current liabilities:							
Accounts payable			1,110				1 110
Total current liabilities			1,110				1,110
rotal darrent habilities			1,110				1,110
	TOTAL LIABILITIES		1,110	,			1,110
NET POSITION:							
Net investment in capital assets			488,481		327,077		815,558
Unrestricted			657,153		30,112		687,265
	TOTAL NET POSITION	\$	1,145,634	\$	357,189	\$	1,502,823

Schedule 10

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION NONMAJOR PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2021

Operating revenues:		<u>Transit</u>		Golf <u>Course</u>		Total Nonmajor Proprietary <u>Funds</u>
Charges for service	\$	620	Φ.		•	200
Miscellaneous	Φ	629	\$	10.000	\$	629
Total operating revenues				10,000		10,000
rotal operating revenues		629		10,000		10,629
Operating expenses:						
Operations		677,325		553		677,878
Loss on disposal of fixed assets		294,061		-		294,061
Depreciation		46,047		25,218		71,265
Total operating expenses		1,017,433		25,771		1,043,204
				20,771		1,043,204
Operating loss		(1,016,804)		(15,771)		(1,032,575)
Nonoperating revenue:						,
Other		803,390		-		803,390
Property taxes		485,740				485,740
Total nonoperating revenue		1,289,130	(3)	7 <del>-</del> 0		1,289,130
				•		
Change in net position		272,326		(15,771)		256,555
Maria 20 Book and a				,		
Net position - Beginning of year		873,308	3	372,960		1,246,268
Net position - End of year	•	4.445.064				5-10/42-12/20/20/20/20
Mer hosinou - Eud of Aest	\$	1,145,634	\$	357,189	\$	1,502,823

Schedule 11

### COMBINING STATEMENT OF CASH FLOWS NONMAJOR PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2021

					Total
				0.12	Nonmajor
		T		Golf	Proprietary
		Transit		Course	<u>Funds</u>
CASH FLOWS FROM OPERATING ACTIVITIES:					
	\$	629	\$	10,000 \$	10,629
Cash paid to employees	•	(142,577)	•		(142,577)
Cash paid to suppliers		(558,846)		(552)	(559,398)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	_	(700,794)		9,448	(691,346)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Property taxes		483,523		1.7	483,523
Intergovernmental		111,095			111,095
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	_	594,618			594,618
NET INCREASE (DECREASE) IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS		(106,176)		9,448	(96,728)
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - Beginning of year		750,071		20,664	770,735
	-	100,011		20,004	170,735
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - End of year	\$_	643,895	\$	30,112 \$	674,007
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED BY (USED IN)					
OPERATING ACTIVITIES:					
Operating loss	\$ (	(1,016,804)	\$	(15,771) \$	(1,032,575)
Adjustments to reconcile operating loss to net cash provided					
(used) by operating activities:					
Depreciation		46,047		25,218	71,265
Loss on disposal of fixed assets		294,061		-	294,061
Changes in assets and liabilities:					
Decrease in receivables		457,290		1	457,291
Decrease in prepaid expenses		28,202		-	28,202
Decrease in accounts payable		(5,134)		-	(5,134)
Decrease in wages and benefits payable		(17,700)		-	(17,700)
Decrease in compensated absences payable		(16,852)		-	(16,852)
Decrease in deferred inflows of resources	_	(469,904)			(469,904)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES S	\$_	(700,794)	\$	9,448 \$	(691,346)

Schedule 12

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2021

		Payroll Clearing	Equipment Purchasing	Employee Insurance	<u>Total</u>
AS	SETS				
Cash, cash equivalents Prepaid expenses	and pooled investments	\$ 219,009	\$ 1,395,962 34,977	\$ 5,056,534	\$ 6,671,505 34,977
	TOTAL ASSETS	219,009	1,430,939	5,056,534	6,706,482
LIABILITIES AN	D NET POSITION				
CURRENT LIABILITIES: Accounts payable	TOTAL LIABILTIES	219,009 219,009	110,500 110,500	737,413 737,413	1,066,922 1,066,922
NET POSITION: Restricted Unrestricted			1,320,439	4,319,121 	4,319,121 1,320,439
	TOTAL NET POSITION	\$ -	\$ 1,320,439	\$ 4,319,121	\$ 5,639,560

Schedule 13

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS YEAR ENDED JUNE 30, 2021

	Equipment Purchasing	Employee Insurance	<u>Total</u>
OPERATING REVENUES: Charges for service and other operating revenues	\$99,261\$	4,592,523	\$ _4,691,784
EXPENSES: Operations		4,170,917	4,170,917
Operating income	99,261	421,606	520,867
Nonoperating revenue: Interest income		27,657	27,657
Income before transfers	99,261	449,263	548,524
Transfers: Transfers in Transfers out	1,394,500 (1,643,069)		1,394,500 _(1,643,069)
Change in net position	(149,308)	449,263	299,955
Net position - Beginning of year	_1,469,747	3,869,858	5,339,605
Net position - End of year	\$ _1,320,439 \$	4,319,121	\$5,639,560

Schedule 14

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS YEAR ENDED JUNE 30, 2021

CASH FLOWS FROM ORFRATING ACTIVITIES	Payroll Clearing	Equipment Purchasing		Employee Insurance	Total Nonmajor Internal Service <u>Funds</u>
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from operations	\$ : \$	174,784	\$	4,592,523	4,767,307
Cash paid to employees	(272,859)	*		2	(272,859)
Cash paid to suppliers		<del></del>		(3,919,617)	(3,919,617)
NET CASH PROVIDED (USED) BY NONCAPITAL OPERATING ACTIVITIES	(272,859)	174,784		672,906	574,831
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers from other funds Transfers to other funds		1,394,500		•	1,394,500
Transiers to other larius		(1,643,069)			(1,643,069)
NET CASH USED BY NONCAPITAL FINANCING ACTIVITIES		(248,569)			(248,569)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest income received				27,657	27,657
NET INCREASE (DECREASE) IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS	(272,859)	(73,785)		700,563	353,919
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - Beginning of year	491,868	1,469,747		4,355,971	6,317,586
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - End of year	\$ 219,009 \$	1,395,962	\$	5,056,534	6,671,505
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES: Operating income Adjustments to reconcile operating income to net cash provided (used) by operating activities: Changes in assets and liabilities:	\$ - \$	99,261	\$	421,606	5 520,867
Increase in prepaid expense	-	(34,977)		-	(34,977)
Increase (decrease) in accounts payable  NET CASH PROVIDED (USED) BY	(272,859)	110,500	-	251,300	88,941
OPERATING ACTIVITIES	\$ (272,859) \$	174,784	\$	672,906	574,831

Schedule 15

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2021

Grantor/Program	Assistance Listing Number	Pass-Through Entity Identifying Number	Federal Expenditures
Expenditures of Federal Awards		And the second s	
Indirect: Department of Housing and Urban Development:			
lowa Economic Development Authority:			
Community Development Block Grants/State's Program and			
Non-Entitlement Grants In Hawaii	14.228	35	\$ 291,976
Department of Treasury:			
Iowa Department of Management:			
Coronavirus Relief Fund	21.019	ı <del>.</del>	579,144
Department of Agriculture:			
Rural Economic Development Loans and Grants	10.854	∭ <b>ar</b>	142,347
Department of Transportation:			
lowa Department of Transportation:			
Airport Improvement Program	20,106	FAA-03-19-0073-0021-2017	143,628
Highway Planning and Construction	20.205	PE-STP-U-5843(643)-70-90	30,255
State and Community Highway Safety	20.600	0,00	11,443
Department of Justice:			
lowa Department of Justice:			
Coronavirus Emergency Supplemental Funding Program	16.034	( <del>*</del> )	16,119
Edward Byrne Memorial Justice Assistance Grant Program	16.738	<u> </u>	100,000
Department of Homeland Security: Iowa Department of Homeland Security and Emergency Manager Interagency Hazardous Materials Public Sector Training and	nent:		
Planning Grants	20.703	*	13,168
Total Expenditures of Federal Awards			\$ 1,328,080

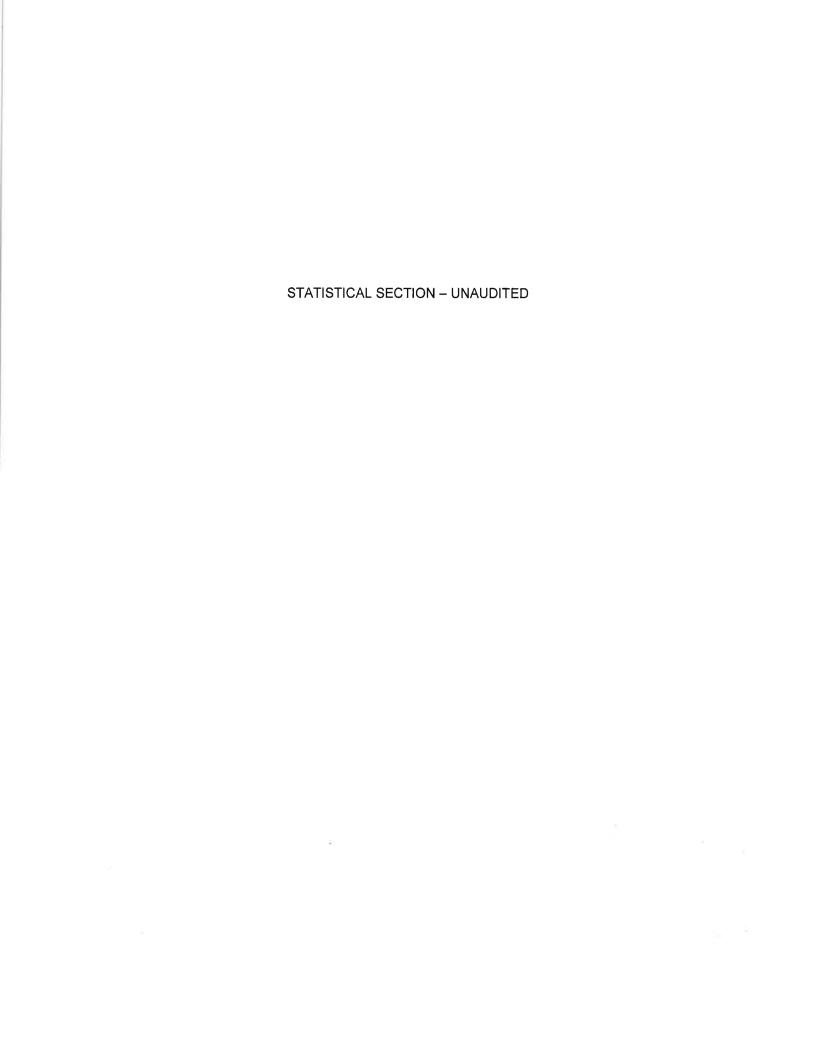
Schedule 15 (Continued)

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### YEAR END JUNE 30, 2021

Basis of Presentation – The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of the City of Ottumwa, lowa under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2, <u>U.S. Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Ottumwa, lowa, it is not intended to and does not present the financial position, changes in financial position or cash flows of the City of Ottumwa, lowa.

<u>Summary of Significant Accounting Policies</u> – Expenditures reported in the Schedule are reported on the accrual or modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The City of Ottumwa, Iowa has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.



#### STATISTICAL SECTION - UNAUDITED

This part of the City of Ottumwa, Iowa's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents	Page
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	98
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	109
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the government's ability to issue additional debt in the future.	115
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	121
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	124

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS UNAUDITED

(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	-	2012		2013		2014
Government Activities:						
Net investment in capital assets Restricted Unrestricted Total governmental activities net position	\$	39,873 12,495 3,257 55,625	\$ \$	37,229 16,410 3,370 57,009	\$ \$	33,537 20,471 3,363 57,371
Business Type Activities:						
Net investment in capital assets Restricted Unrestricted Total business type activities net position	\$	42,240 95 6,340 48,675	\$	46,277 95 5,204 51,576	\$ \$	51,272 95 7,869 59,236
Primary Government:						
Net investment in capital assets Restricted Unrestricted Total primary government net position	\$	82,113 12,590 9,597 104,300	\$ \$	83,506 16,505 8,574 108,585	\$	84,809 20,566 11,232 116,607

<sup>\*</sup> GASB No. 68 was implemented during fiscal year 2015.

<sup>(1)</sup> GASB No. 75 was implemented during fiscal year 2018.

9#:	*	*	* (1)	* (1)	* (1)	* (1)
<u>2015</u>	2016	<u>2017</u>	2018	2019	2020	2021
\$ 41,673 18,549 (11,687)	\$ 46,346 15,367 (7,539)	\$ 47,689 20,106 (11,510)	\$ 47,288 18,145 (12,461)	\$ 45,695 20,693 (9,727)	\$ 57,619 15,517 (12,858)	\$ 54,413 20,733 (12,729)
\$ 48,535	\$ 54,174	\$ 56,285	\$ 52,972	\$ 56,661	\$ 60,278	\$ 62,417
\$ 67,172 95 3,273	\$ 70,598 95 4,156	\$ 69,783 95 5,245	\$ 67,570 95 3,423	\$ 64,465 95 5,901	\$ 66,252 95 2,388	\$ 57,604 95 11,427
\$ 70,540	\$ 74,849	\$ 75,123	\$ 71,088	\$ 70,461	\$ 68,735	\$ 69,126
\$ 108,845 18,644 (8,414)	\$ 116,944 15,462 (3,383)	\$ 117,472 20,201 (6,265)	\$ 114,858 18,240 (9,038)	\$ 110,160 20,788 (3,826)	\$ 123,871 15,612 (10,471)	\$ 112,017 20,828 (1,302)
\$ 119,075	\$ 129,023	\$ 131,408	\$ 124,060	\$ 127,122	\$ 129,012	\$ 131,543

# CHANGES IN NET POSITION LAST TEN FISCAL YEARS UNAUDITED

(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	-	<u>2012</u>		2013		2014
Expenses						
Governmental Activities:						
General government	\$	2,504	\$	2,022	\$	3,160
Public safety	Ψ	7,957	Ψ	8,269	Ψ	8,217
Public services		8,286		8,703		9,396
Culture and recreation		3,086		2,807		2,925
Community development		2,384		3,192		2,001
Interest on long-term debt		510		539		328
Total governmental activities expenses	,	24,727		25,532		26,027
Business Type Activities:						
Solid waste		2,124		2,269		3,112
Sewer utility		5,997		6,239		6,339
Events center		2,041		1,801		1,701
Other (Transit/Golf)		1,466		1,424		1,505
Total business type activities expenses	,	11,628	8	11,733		12,657
Total primary government expenses	,	36,355		37,265		38,684
Program Revenues						
Governmental Activities:						
Charges for services:						
General government		1,721		1,770		2,268
Public safety		848		704		763
Public services		3,292		3,966		3,996
Culture and recreation		905		836		964
Community development		162		19		455
Operating grants, contributions and restricted interest		3,088		2,144		1,897
Capital grants, contributions and restricted interest	74	2,151		3,565		3,017
Total governmental activities						
program revenues		12,167		13,004		13,360
Business Type Activities:						
Charges for services:						
Solid waste		2,751		2,542		2,545
Sewer utility		5,993		6,090		6,207
Events center		867		961		687
Other (Transit/Golf)		154		167		126
Operating grants, contributions and restricted interest		549		567		654
Capital grants, contributions and restricted interest		782		880		4,905
Total business type activities	03	102	5			1,000
program revenues		11,096		11,207		15,124
Total primary government	33	,	-			
program revenues	34	23,263		24,211		28,484

-	2015		2016		2017		2018		2019		2020		2021
\$	2,619	\$	2,792	\$	3,349	\$	3,154	\$	2,994	\$	3,187	\$	3,280
	8,060	·	8,769	,	8,544	*	9,272	•	10,108	•	10,873	•	9,971
	8,905		8,532		9,102		9,895		10,027		10,819		10,640
	2,916		3,125		3,087		3,687		3,448		3,746		3,748
	2,388		1,861		1,970		2,479		2,478		1,267		849
	555		480		313		511		552		686		572
	25,443		25,559		26,365		28,998		29,607		30,578		29,060
	2,215		2,080		2,117		2,158		2,193		3,639		3,472
	6,169		6,681		7,413		8,215		8,205		7,042		8,710
	1,787		1,822		2,019		2,039		2,050		2,067		1,475
	1,217		<u>1,116</u>		1,237		1,219		1,199		1,320		1,043
	11,388		11,699		12,786		13,631		13,647		14,068		14,700
	36,831		37,258		39,151		42,629		43,254		44,646		43,760
									-				
	1,877		1,869		1,673		1,824		1,888		1,732		1,833
	765		598		575		829		845		862		740
	3,648		3,474		3,402		3,135		3,604		4,216		3,676
	1,056		1,580		1,072		1,527		928		839		928
	91		405		579		475		608		888		72
	3,027		3,035		3,328	9	3,571		3,870		3,781		5,276
	1,756		3,417		1,021		1,596		4,552		5,384		2,203
	_12,220		14,378		11,650		12,957		16,295		17,702		14,728
	2,083		1,963		2,106		2,237		2,256		2,015		2,117
	6,005		5,965		5,706		5,556		5,356		5,581		6,915
	624		803		914		1,091		1,228		1,106		635
	115		125		105		88		90		78		1
	679		653		577		564		587		643		16
	10,687		4,815		1,077		222		38		105		7 <del>1</del>
	20,193		14,324		10,485		0.759		0.555		0.520		0.694
	20,100		14,024		10,400		9,758		9,555		9,528		9,684
	32,413		_28,702		22,135		22,715		25,850		27,230		24,412

## CHANGES IN NET POSITION LAST TEN FISCAL YEARS UNAUDITED

(Accrual Basis of Accounting)
(Amounts Expressed in Thousands)

	2012	2013	2014
Net Expense:			
Governmental activities	(12,561)	(12,528)	(12,667)
Business type activities	(532)	(526)	2,467
Total primary government net expense	(13,093)	(13,054)	_(10,200)
General Revenues and Other Changes			
In Net Position			
Governmental Activities:			
Taxes:			
Property taxes	12,450	12,912	13,004
Sales taxes	3,060	3,093	3,367
Other taxes	607	665	681
Investment earnings	95	101	54
Miscellaneous	45	49	53
Transfers	(2,180)	(2,909)	(4,129)
Total governmental activities	14,077	13,911	13,030
Business Type Activities:			
Property taxes	380	440	447
Investment earnings	61	79	99
Miscellaneous	30	-	517
Transfers	2,180	2,909	4,129
Total business type activities	2,621	3,428	5,192
Total primary government	16,698	17,339	18,222
Change in Net Position:			
Governmental activities	1,516	1,383	363
Business type activities	2,089	2,902	7,659
Total primary government	\$ 3,605	\$ 4,285	
Total primary government	φ 3,005	φ 4,200	\$8,022

2015	2016	2017	2018	2019	2020	2021
						· <del></del> -
(13,223)	(11,181)	(14,715)	(16,041)	(13,314)	(12,876)	(14,332)
8,805	2,625	(2,300)	(3,872)	(4,092)	(4,541)	(5,016)
(4,418)	(8,556)	(17,015)	_(19,913)	(17,406)	(17,417)	(19,348)
40.004	10.100	40.000	44.000			
13,304 3,596	13,402 3,284	13,868 3,654	14,692 3,244	13,911 3,169	14,189 3,232	14,792
803	742	763	693	734	3,232 595	4,451 689
53	55	92	180	298	367	119
48	30	69	14	22	42	33
(2,921)	(2,064)	(1,620)	(744)	(1,132)	(1,932)	(3,613)
14,883	15,449	16,826	18,079	17,002	16,493	16,471
440	445	529	543	499	499	485
91	57	60	108	195	218	127
798	489	365	1,024	1,639	166	1,182
2,921	2,064	1,620	744	1,132	1,932	3,613
4,250	3,055	2,574	2,419	3,465	2,815	5,407
19,133	18,504	19,400	20,498	20,467	19,308	21,878
1,659	4,269	2,111	2,037	3,688	3,617	2,139
13,056	5,679	274	(1,453)	(627)	(1,726)	391
\$ 14,715	\$ 9,948	\$ 2,385	\$584	\$3,061	\$1,891	\$ 2,530

# GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS UNAUDITED

#### (Accrual Basis of Accounting)

(Amounts Expressed in Thousands)

Fiscal	Utility	Property	Sales	Other	
<u>Year</u>	Replacement	<u>Taxes</u>	<u>Taxes</u>	<u>Taxes</u>	<u>Total</u>
2012	380	12,472	3,061	607	16,520
2013	394	12,957	3,093	665	17,109
2014	388	12,458	3,367	681	16,894
2015	397	12,492	3,596	803	17,288
2016	382	12,547	3,284	742	16,955
2017	327	13,281	3,654	92	17,354
2018	421	14,024	3,244	180	17,869
2019	625	13,211	3,169	504	17,509
2020	403	13,494	3,502	350	17,749
2021	411	14,303	4,451	451	19,616

### FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

#### UNAUDITED

(Modified Accrual Basis of Accounting) (Amounts Expressed in Thousands)

2014	2015
4	\$ 3
<u>~</u>	-
3,316	3,293
3,320	\$ 3,296
1,109	\$ 1,099
19,362	17,450
(242)	(216)
20,229	\$ 18,333
	3,316 3,320 1,109 19,362 (242)

<u>2016</u> <u>2017</u>		2017	2018			2019	2020	2021		
\$ 34	\$	7	\$	4	\$	4	\$	4	\$	6
30		_		_		-				-
3,101		4,067		4,025		3,843		2,986		3,977
\$ 3,165	\$	4,074	\$	4,029	\$	3,847	\$	2,990	\$	3,983
\$ 1,040	\$	1,088	\$	1,043	\$	1,058	\$	1,116	\$	1,242
14,327		19,018		17,068		19,809		15,515		19,881
(200)		(189)		(187)		(153)				
\$ 15,167	\$	19,917	\$	17,924	\$	20,714	\$	16,631	\$	21,123

### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

#### UNAUDITED

(Modified Accrual Basis of Accounting) (Amounts Expressed in Thousands)

	3	2012		2013	<u>2014</u>			2015
Revenues								
Taxes	\$	16,117	\$	16,670	\$	17,052	\$	17,702
Licenses and permits		360		324		353	-	292
Intergovernmental		5,238		5,709		4,914		4,783
Money and property		643		534		902		642
Charges for services		4,414		4,590		4,579		4,527
Fines		381		303		280		286
Miscellaneous		1,215		1,538		2,241		1,450
Total revenues		28,368		29,668		30,321		29,682
Expenditures								
Public safety		7,432		7,179		7,474		8,810
Public works		6,911		7,280		8,253		6,914
Health and social services		590		622		750		780
Culture and recreation		2,770		2,411		2,563		2,594
Community and economic development		1,810		2,619		1,460		1,847
General government		2,386		2,449		3,090		2,655
Capital outlay		4,964		2,213		3,527		7,238
Debt service:								
Principal		2,543		2,691		2,345		2,780
Interest		522		442		327		500
Total expenditures		29,928		27,906		29,789		_ 34,118
Excess (deficiency) of revenues over								
(under) expenditures		(1,560)		1,762		532		(4,436)
Other financing sources (uses):								
Transfers in		12,030		15,216		8,534		7,494
Transfers out		(14,486)		(18,322)		(12,463)		(10,431)
Proceeds from sale				<u>#</u>				-
Bond proceeds		2,944		7,540		7,493		5,340
Bond issue premium (discount)		(37)		(5)		122		115
Refunding bond payments				(2,245)		- /2		
Total other financing sources (uses)		451		2,184		3,686		2,518
Changes in fund balances	\$	(1,109)	\$	3,946	\$	4,218	\$	(1,918)
Debt service as a percentage of								
noncapital expenditures		12.3	%	15.0	%	10.2	%	12.2 %

 2016		2017		2018		<u>2019</u>		2020		2021
\$ 17,428 308 6,451 567 4,634 275	\$	18,286 297 4,348 587 4,642 242	\$	18,629 332 5,168 850 4,572 209	\$	17,814 322 8,422 921 4,687 228	\$	18,016 360 8,621 905 4,639 192	\$	19,931 161 6,663 636 5,318 165
<u>2,254</u> 31,917		<u>1,710</u> 30,112		<u>1,514</u> 31,274		1,509 33,903		2,792 35,525		<u>1,511</u> 34,385
										<u> </u>
7,919 7,163 655 2,953 1,350 3,093 6,681  2,757 480 33,051		7,737 7,167 538 2,652 1,454 3,176 3,459 3,181 516 29,880		8,150 7,921 858 3,290 1,985 3,063 4,827 3,425 511 34,030		9,146 7,304 871 2,485 1,985 2,815 8,054 2,955 504 36,119		9,616 7,176 689 2,554 758 2,855 11,125 4,378 686 39,837		9,267 7,613 783 2,652 436 3,037 5,730 3,908 531 33,957
(1,134)		232		(2,756)		(2,216)		(4,312)		428
8,926 (11,088) - - - - (2,162)		9,153 (10,926) 7,200		11,170 (11,953) - 1,500 - - - 717		7,608 (8,949) 6,165 - - 4,824		9,611 (11,611) 1,370 - - (630)		9,205 (12,569) 1 8,420 5,057
\$ (3,296)	\$	5,659	\$	(2,039)	\$	2,608	\$	(4,942)	\$	5,485
11.8 %	%	17.5 %	6	15.4	%	12.8	%	14.6 %	, 0	15.0 %

### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

UNAUDITED (In Thousands of Dollars)

Fiscal Year Ended	Residential	Real Property  Commercial	Other	Total Assessed	Less: (2) Tax Exempt
June 30	<u>Property</u>	Property	Property (1)	<u>Value</u>	Real Property
2012	630,288	232,338	77,523	940,149	354,217
2013	631,214	250,868	80,623	962,705	340,349
2014	635,438	242,249	81,538	959,225	329,091
2015	632,177	223,653 (3)	83,396	939,226	332,866
2016	628,594	226,730 (3)	88,082	943,406	343,488
2017	617,167	234,736 (3)	125,663 (4)	977,566	349,199
2018	638,571	231,448 (3)	140,969 (4)	1,010,988	365,866
2019	632,662	194,364 (3)	151,091 (4)	978,117	380,800
2020	635,099	200,960 (3)	177,491 (4)	1,013,550	400,066
2021	643,710	205,207 (3)	181,620 (4)	1,030,537	363,117

<sup>(1)</sup> Utilities, industrial and railroad property.

- (2) Residential property is subject to a statewide formula that "rolls back" the assessed value. The formula has ranged from 52.82% in FY 2011 to 56.41% in FY 2021.
- (3) State ordered 5% decrease to commercial property values in 2015 and an additional 5% decrease to commercial property values in 2016. For 2017 and on commercial property values have been reduced by 10%.
- (4) Includes multi-residential property previously included in the commercial category.

Total Taxable <u>Value</u>	Total Direct <u>Tax Rate</u>	Taxable Value to Assessed <u>Value</u>
585,932	20.034	62.3
622,356	20.340	64.7
630,134	20.304	65.7
606,360	20.896	64.5
599,918	20.530	63.6
628,367	20.727	64.3
645,182	21.445	63.8
597,317	21.945	61.1
613,484	22.456	60.5
667,420	22.457	64.8

# PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS UNAUDITED

	15	City of Ottumwa		<del></del>	Wapello County
		Debt		( <del></del>	Debt
Fiscal	Operating	Service	Total	Operating	Service
Year	Levy	<u>Levy</u>	<u>Levy</u>	Levy	Levy
2012	16.914	3.120	20.034	8.502	0.293
2013	17.108	3.231	20.339	8.104	0.276
2014	17.109	3.195	20.304	7.455	0.650
2015	17.553	3.343	20.896	7.474	0.645
2016	17.344	3.186	20.530	7.296	0.618
2017	17.289	3.438	20.727	7.296	0.618
2018	17.897	3.548	21.445	7.379	0.596
2019	18.397	3.548	21.945	6.964	0.661
2020	19.400	3.056	22.456	6.913	0.354
2021	19.091	3.366	22.457	7.892	0.351

Source: Wapello County Auditor's Office

Overlapping	Rates				Total
	Ottumwa	Community Scho	ol District		Direct
	"	Debt			and
Total	Operating	Service	Total	Other	Overlapping
<u>Levy</u>	<u>Levy</u>	<u>Levy</u>	<u>Levy</u>	Levies	Rates
8.795	13.876	0.921	14.797	1.617	45.242
8.380	13.547	1.142	14.689	1.466	44.874
8.105	13.444	1.125	14.659	1.499	44.567
8.119	13.884	0.854	14.738	1.734	45.487
7.914	14.669	<u>S</u>	14.669	1.626	44.739
7.914	14.669	=	14.669	1.626	44.936
7.975	14.664	-	14.664	1.571	45.655
7.625	14.688	<u>~</u>	14.688	1.557	45.815
7.267	14.747	2	14.747	1.653	46.123
8.243	14.717	Ē	14.717	1.615	47.032

## PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO UNAUDITED

#### (Amounts Expressed in Thousands)

	42		2021				2012	
		January 1, 2019 Taxable		Percentage of Total Taxable		January 1, 2010 Taxable		Percentage of Total Taxable
Taxpayer		<u>Value</u>	<u>Rank</u>	<u>Value</u>		<u>Value</u>	Rank	Value
IES Electric/ Interstate Power and Light	\$	86,447	1	12.95 %	\$	27,535	2	4.78 %
MPT of Ottumwa - Lima LLC		34,400	2	5.15	•	35,301	1	6.13
Mid American Energy		13,132	3	1.97		8,486	7	1.48
Swift Port Company f/k/a Cargill Meat Solutions		10,945	4	1.64		15,991	3	2.78
Wal-Mart		10,379	5	1.56		11,263	5	1.96
Prairie Hills at Penn Place LLC f/k/a Regional								
Retirement Living - Ottumwa LLC		10,374	6	1.55		12,990	4	2.26
Menards		8,990	7	1.35		9,621	6	1.67
John Deere Ottumwa Works		7,194	8	1.08		7,194	10	1.24
CHTC Iowa LLC f/k/a Ottumwa Medical Clinic		6,734	9	1.01		7,341	9	1.25
Millard Refrigerated Service		5,981	10	0.90		196		-
Developer Diversified Realty			=			8,022	8	1.27
Totals	\$	194,576		31.72 %	\$	143,744		24.82 %

Source: Wapello County Auditor's Office

### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

#### UNAUDITED

(Amounts Expressed in Thousands)

Collected Within the

Fiscal Year	Total Tax		r of the Levy	Collections in	Total Collections to Date		
Ended	Levy for (1)		Percentage	Subsequent		Percentage	
<u>June 30</u>	<u>Fiscal Year</u>	<u>Amount</u>	of Levy	Years	<u>Amount</u>	of Levy	
2012	12,864	12,832	99.9	18	12,850	99.9	
2013	13,428	13,333	99.3	13	13,346	99.4	
2014	13,415	13,403	99.9	12	13,415	100.0	
2015	13,427	13,337	99.0	6	13.343	99.3	
2016	13,960	13,817	99.0	5	13,822	99.0	
2017	14,417	14,383	99.7	7	14.390	99.8	
2018	15,230	15,223	99.9	11	15,234	100.0	
2019	14,493	14,483	99.9	340	14.483	99.9	
2020	14,688	14,479	98.6	740	14.479	98.6	
2021	15,277	15,140	99.1	7(#)	15,140	99.1	

<sup>(1)</sup> Includes TIF and Utility Replacement Taxes

### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

UNAUDITED

(Amounts Expressed in Thousands, Except Per Capita Amount)

	Governmental					
	Activities	Business	Type Activities			
	General	,	General	Total	Percentage	
Fiscal	Obligation	Sewer	Obligation	Primary	of Personal	Per
Year	Bonds/Notes	Bonds	Bonds/Notes	Government	Income (1)	Capita (1)
2012	6,998	12,494	8,940	28,432	3.54	1,136
2013	9,639	11,280	6,601	27,520	3.64	1,100
2014	14,817	10,053	6,562	31,432	4.09	1,256
2015	17,433	12,831	5,018	35,281	4.52	1,410
2016	13,305	12,887	4,555	30,747	4.10	1,228
2017	17,228	12,524	3,768	33,520	4.45	1,340
2018	14,703	12,020	3,452	30,175	N/A	1,205
2019	17,913	10,141	4,253	32,307	N/A	1,291
2020	14,905	9,723	14,120	38,748	N/A	1,605
2021	19,416	8,978	13,064	41,458	N/A	1,624

Note: Details regarding the City's outstanding debt can be found in the Notes to Financial Statements.

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics on page 121 for personal income and population data.

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS UNAUDITED

(Amounts Expressed in Thousands, Except Per Capita Amount)

Fiscal	General Obligation	Less: Amounts Available in Debt Service		Percentage of Estimated Actual Taxable Value	Per
Year	Bonds/Notes	<u>Fund</u>	<u>Total</u>	of Property (1)	Capita (2)
2012	15,938	276	15,662	1.67	626
2013	16,240	279	15,596	1.62	623
2014	21,380	371	21,009	2.19	840
2015	22,450	423	22,027	3.63	880
2016	17,860	722	17,138	2.86	686
2017	20,995	841	20,154	3.21	805
2018	18,155	948	17,207	2.67	689
2019	22,166	894	21,272	3.56	850
2020	29,025	516	28,509	4.65	1,181
2021	32,480	353	32,127	4.81	1,258

Note: Details regarding the City's outstanding debt can be found in the Notes to Financial Statements.

<sup>(1)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property on pages 109 and 110 for property value data.

<sup>(2)</sup> Population data can be found in the Schedule of Demographic and Economic Statistics on page 121.

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT JUNE 30, 2021 UNAUDITED

(Amounts Expressed in Thousands)

Governmental Unit	Debt <u>Outstanding</u>	Estimated Percentage Applicable (1)	Estimated Share of Overlapping <u>Debt</u>
Debt repaid with property taxes: Wapello County Ottumwa Community Schools	\$ 1,080,000 -	56.43 % -	\$ 609,493
Subtotal, overlapping debt			609,493
City of Ottumwa direct debt			19,416
Total direct and overlapping debt			\$ 628,909

Source: Debt outstanding was obtained from Ottumwa Community Schools and Wapello County. Assessed value data used to estimate applicable percentages were provided by Wapello County Auditor's Office.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Ottumwa. This process recognizes that when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the government's boundaries and dividing it by the County's total taxable assessed value.

## LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS UNAUDITED

(Amounts Expressed in Thousands)

		2012		2013		2014
Debt Limit	\$	48,200	\$	49,091	\$	48,775
Total net debt applicable to limit		15,662		15,961		21,009
Legal debt margin	\$	32,538	\$	33,130	\$	27,766
Total net debt applicable to the limit as a percentage of debt limit		32.50	%	32.51	%	43.07 %
LEGAL DEBT MARGIN CALCULATION FOR FISCAL YEAR 2021						
Total assessed value	\$	1,041,083				
Debt limit (5% of total assessed value) Debt applicable to limit:	\$	52,054				
General obligation bonds/notes  Less: Amount set aside for repayment of general obligation debt	t	32,480 353				¥
Total net debt applicable to limit		32,127				
Legal debt margin	\$	19,927				

Note: Under state finance law, the City of Ottumwa, lowa's outstanding general obligation debt should not exceed 5 percent of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repayment of general obligation bonds.

	2015		2016		2017		2018		2019		2020		2021
\$	48,108	\$	48,545	\$	50,101	\$	51,540	\$	49,915	\$	51,537	\$	52,054
	22,027		17,138		20,154		17,207		21,271		28,509		32,127
\$.	26,081	\$	31,407	\$	29,947	\$	34,333	\$	28,644	\$	51,021	\$	19,927
	45.79	%	35.30	%	40.23	%	33.40	%	42.61	%	42.61	%	61.72 %

## PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS UNAUDITED

(Amounts Expressed in Thousands)

Sewer Revenue Bonds

	Sewer	Less:	Net			
Fiscal	Charges	Operating	Available	Debt S	ervice	
<u>Year</u>	and Other	Expenses	Revenue	Principal	Interest	<u>Coverage</u>
2012	5,819	3,075	2,744	1,089	365	1.89
2013	5,919	2,978	2,914	1,214	334	1.88
2014	6,173	3,290	2,883	1,237	376	1.78
2015	5,934	3,042	2,892	1,053	272	2.18
2016	5,852	3,205	2,647	861	337	2.21
2017	5,614	3,493	2,121	493	301	2.67
2018	5,478	3,634	1,844	504	299	2.30
2019	5,477	3,637	1,840	506	259	2.41
2020	5,898	2,601	3,297	418	248	4.95
2021	7,197	4,108	3,089	745	235	3.15

Note: Details regarding the City's outstanding debt can be found in the Notes to Financial Statements. Sewer charges and other includes investment income. Operating expenses do not include interest or depreciation.

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS UNAUDITED

Fiscal Year	<u>Popul</u> <u>City</u>	<u>ation</u> County	Personal Income (In Thousands)	Per Capita Personal Income (1)	Median Age (1)	Education Level in Years of Formal Schooling (1)	School Enrollment (2)	Unemployment Rate (3)
		<del></del> _	<u>,,</u>		g. (	<u>Gerrooming (1)</u>	Elifoliticite (2)	itale (5)
2012	25,023	35,625	804,056	22,570	39.8	12.7	4,751	7.9
2013	25,023	35,625	756,319	21,230	39.8	12.7	4,675	7.7
2014	25,023	35,625	767,327	21,539	39.9	12.7	4,577	5.4
2015	25,023	35,625	780,508	21,909	37.4	12.7	4,598	5.0
2016	25,023	35,625	749,978	21,052	37.4	12.7	4,598	7.8
2017	25,023	35,625	753,291	21,145	37.4	12.7	4,645	4.0
2018	25,023	35,625	754,003	21,165	36.4	12.7	4,612	4.0
2019	25,023	35,625	N/A	N/A	37.4	12.7	4,655	3.2
2020	24,148	35,401	N/A	24,916	35.6	12.7	4,763	9.4
2021	25,529	34,925	N/A	26,424	37.3	12.7	4,784	5.2

#### Data Sources:

- (1) Bureau of Census
- (2) School District
- (3) Iowa Workforce Development

Note: Personal income and per capita personal income are based on Wapello County statistics. City of Ottumwa figures are not readily available.

# PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO UNAUDITED

		ļii	2012			
<u>Employer</u>	Employees	Rank	Percentage of Total City Employment	Employees	<u>Rank</u>	Percentage of Total City Employment
JBS Live Pork, LLC	2,400	1	21.33 %	2,250	1	11.29 %
John Deere Ottumwa Works	950	2	8.44	950	2	4.77
Ottumwa Regional Health Center	825	3	7.33	950	3	4.77
Ottumwa Community School District	700	4	6.22	700	4	3.51
Indian Hills Community College	420	5	3.73	343	6	1.72
Winger Companies	315	6	2.80	235	9	1.18
City of Ottumwa	250	7	2.22	263	8	1.32
Keurig Dr. Pepper (Cadbury Schweppes)	200	8	1.78	200	10	1.00
Menards	190	9	1.69	5	-	44
Hy Vee	190	10	1.69	334	7	1.68
Walmart Super Center		-	:	383	5	1.92
	6,440		57.22 %	6,608		33.16 %

Source: Official statements for bond issues and prior City annual reports.

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

<u>Function</u>	2012	2013	<u>2014</u>	<u>2015</u>	<u>2016</u>	2017	<u>2018</u>	2019	2020	2021
General Government Public Safety:	11	11	11	11	11	11	11	11	9	9
Police:										
Officers	40	40	41	40	38	39	39	41	40	40
Civilians	10	10	10	10	10	9	11	11	11	11
Firefighters	32	32	32	32	32	32	32	32	32	26
Public Services:										
Engineering	9	9	9	10	10	10	10	10	9	9
Maintenance	28	28	27	27	27	27	26	26	22	22
Health and Social Services	6	6	7	7	7	7	7	7	6	6
Culture and Recreation:										
Parks/Beach	23	23	21	21	13	11	11	10	8	8
Cemetery	3	3	3	3	3	3	3	3	2	2
Library	11	11	11	11	11	11	10	10	11	11
Community Development	5	5	5	4	4	4	4	3	2	2
Solid Waste	12	12	12	11	11	11	10	10	9	9
Sewer	21	21	21	21	22	22	22	22	23	23
Transit/Golf	17	17	17	19	19	20	20	18	18	
Total	228	228	227		218	217	216	214	202	178

Source: City Personnel Budget

# OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Function										
Police: (1)										
Physical arrests	3,987	3,775	3,899	3,597	3,414	3,554	3,007	4,648	4,695	4,960
Traffic tickets	4,042	4,554	3,041	3,010	3,057	2,772	1,996	2,251	2,207	1,958
Parking citations	2,129	479	1,508	1,446	1,163	1,048	2,282	2,888	1,847	2,060
Fire: (1)										
Number of calls answered	2,507	2,999	2,954	3,195	3.199	3,397	3,902	3,677	3,752	4,169
Fire prevention activities	210	210	319	302	256	344	385	250	189	138
•				**-			555	200	100	100
Highways and Streets: (1)										
Street resurfacing (miles)	4.30	3.39	2.60	1.59	11.3	4.3	4.4	4.2	3	4
Pot holes repaired	16,680	12,246	16,000	14,800	7,187	7,343	8,401	7,810	8,027	8,091
Utility patches repaired	39	(2)	(2)	(2)	(2)	(2)	(2)	(2)	327	- 2
City Sanitation:										
Refuse collected (tons)	7,066	5.895	7.255	7.480	7,620	7.764	7,706	8.090	8,508	8.695
Recyclables collected (tons)	1,065	1,046	1,031	1,014	993	936	840	822	804	786
,	.,	.,	.,	.,	000	000	010	OZZ	004	700
Solid Waste:										
Landfill tonnage	42,971	39,732	39,864	28,740	34,714	33,459	37,775	35,712	37,052	33.649
Recycling tonnage	2,854	2,844	2,310	2,732	2,200	2,534	2,339	2,290	2,220	2,251
Health Department:	4.750	4.070	0.074							
Number of inspections	4,758	4,872	6,971	11,081	7,068	7,041	7,003	7,076	6,204	5,744
Nuisance complaints	2,136	2,097	3,882	1,756	3,904	5,605	2,195	2,157	2,464	2,114
Culture and Recreation:										
Beach Ottumwa admissions	21.863	22.183	22,094	22,491	21.850	35,960	33,415	32.391	25,103	28,332
Golf rounds played (1)	26,829	26,280	22,205	23.000	23,452	23,622	22,672	20,138	19,360	19,650
	_0,0_0	20,200	22,200	20,000	20,402	20,022	22,012	20,130	19,500	19,000
Wastewater: (1)										
Average sewage treatment										
(thousands of gallons)	5,151	4,250	5,044	5,005	5,575	4,689	3,889	5,145	4,850	4,330

Sources: Various City Departments.
(1) Police, Fire, Highways and Streets, Golf and Wastewater statistics are for the previous calendar year
(2) The City no longer does utility patch repairs

# CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

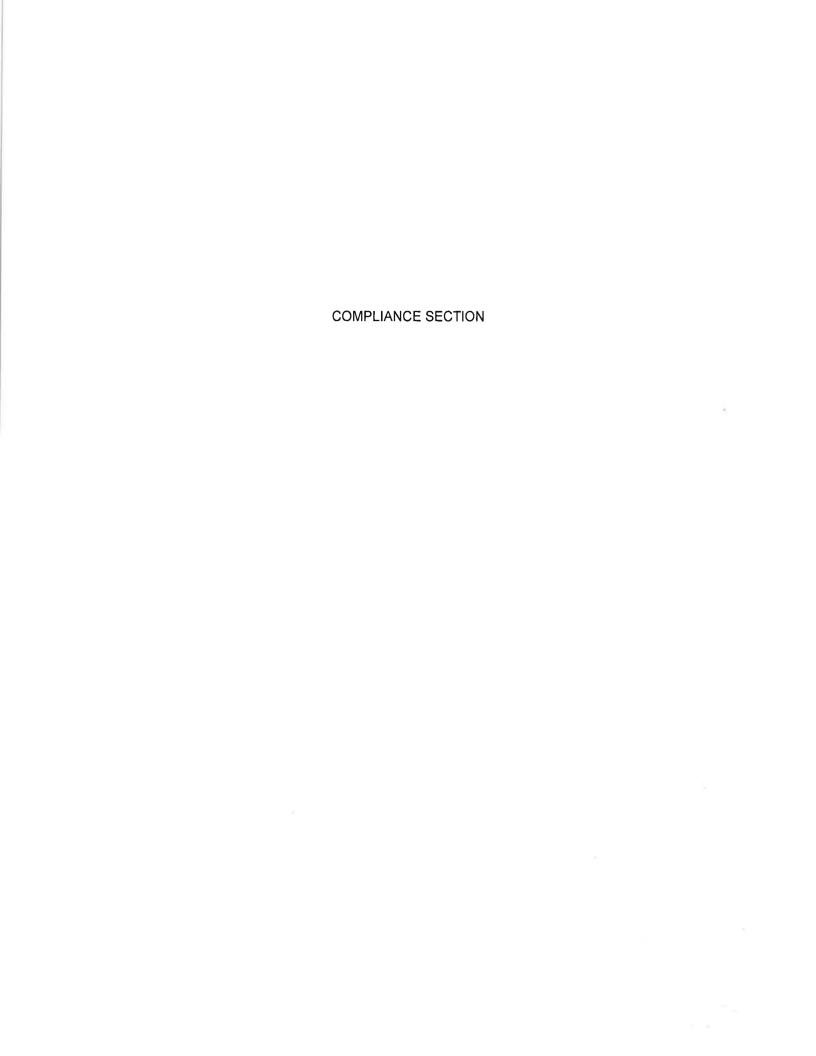
	<u>2012</u>	<u>2013</u>	2014	2015
Function:				
Public Safety:				
Police:				
Stations	1	1	1	1
Patrol units	10	10	10	10
Fire stations	2	2	2	2
Public Works:				
Highways and Streets:				
Streets (miles)	156.2	156.2	156.2	156.2
Streetlights	2,359	2,359	2,359	2,359
Traffic signals	26	26	26	26
Culture and Recreation: (1)				
Parks acreage	533	533	533	533
Parks	22	22	22	22
Playgrounds	13	13	14	14
Tennis courts	10	10	10	10
Softball/baseball diamonds	20	20	20	20
Library:				
Items in collection	64,652	65,123	62,905	62,905
Cemeteries:			·	
Facilities	3	3	3	3
Acreage	88	88	88	88
Sewer:				
Sanitary sewers (miles)	48.8	48.8	48.8	48.8
Storm sewers (miles)	26.4	27.5	29.9	31.6
Combined sewers	54.00	52.88	50.48	48.78
Maximum daily treatment				
capacity (thousands of				
gallons)	10,000	10,000	10,000	10,000
		•	ė.	·

Sources: Various City departments.

Note: No capital asset indicators are available for the general government function.

(1) The City also owns one golf course (Cedar Creek) and one water recreation park (Beach Ottumwa).

<u>2016</u>	<u>2017</u>	<u>2018</u>	2019	2020	2021
1	1	1	1	1	1
10	10	10	10	12	12
2	2	2	2	2	2
156.2	156.2	156.2	156.2	156.2	156.2
2,359	2,359	2,359	2,359	2,359	2,359
26	26	26	26	26	26
533	533	533	533	533	533
22	22	22	22	22	22
14	14	14	14	14	14
10	10	10	10	10	10
20	20	20	20	20	20
59,722	61,695	64,162	63,970	62,969	62,506
3	3	3	3	3	3
88	88	88	88	88	88
48.8	48.8	48.8	48.8	48.8	48.8
33.7	33.9	34.7	34.7	42.0	42.0
46.68	46.48	45.68	45.65	45.7	45.7
10,000	10,000	10,000	10,000	10,000	10,000





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Kenneth E. Crosser, CPA April D. Crosser, CPA Michael J. Podliska, CPA Alexander T. Barr, CPA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Ottumwa, Iowa

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Ottumwa, Iowa, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Ottumwa, Iowa's basic financial statements and have issued our report thereon dated December 21, 2021.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Ottumwa, Iowa's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Ottumwa, Iowa's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Ottumwa, Iowa's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Ottumwa, Iowa's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2021 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### The City of Ottumwa, Iowa's Response to Findings

The City of Ottumwa, Iowa's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City of Ottumwa, Iowa's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Ottumwa, Iowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO., P.C.

Anduson Kartin + Co. P.C.

Ottumwa, Iowa December 21, 2021



# ANDERSON, LARKIN & CO., P.C. Certified Public Accountants "Your Success Is Our Business."

Kenneth E. Crosser, CPA April D. Crosser, CPA Michael J. Podliska, CPA Alexander T. Barr, CPA

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the City Council
The City of Ottumwa, Iowa

#### Report on Compliance for Each Major Federal Program

We have audited the City of Ottumwa, Iowa's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on the City of Ottumwa, Iowa's major federal program for the year ended June 30, 2021. The City of Ottumwa, Iowa's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Ottumwa, Iowa's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of *Federal Regulations* Part 200, *Uniform Administrative Requirements*, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Ottumwa, Iowa's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Ottumwa, Iowa's compliance.

#### Opinion on the Major Federal Program

In our opinion, the City of Ottumwa, Iowa complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2021.

#### Report on Internal Control over Compliance

Management of the City of Ottumwa, lowa is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Ottumwa, lowa's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Ottumwa, lowa's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

ANDERSON, LARKIN & CO., P.C.

Andyson Kartin + Co. P.C.

Ottumwa, Iowa

December 21, 2021

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### Part I: Summary of the Independent Auditor's Results

- a. Unmodified opinions were issued on the financial statements prepared in accordance with U.S. generally accepted accounting principles.
- b. No material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- c. The audit did not disclose any non-compliance which is material to the financial statements.
- d. No material weaknesses in internal control over the major program were noted.
- e. An unmodified opinion was issued on compliance with requirements applicable to the major program.
- f. The audit disclosed no audit findings which were required to be reported in accordance with the Uniform Guidance Section 200.516.
- g. Major programs were as follows:

#### **CFDA Numbers**

21.019 Coronavirus Relief Fund

- h. The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- i. The City of Ottumwa, Iowa qualifies as a low-risk auditee.

#### Part II: Findings Related to the Financial Statements

#### INTERNAL CONTROL DEFICIENCIES

No material weaknesses in internal control over financial reporting were noted.

#### **INSTANCES OF NON-COMPLIANCE**

No matters were noted.

#### Part III: Findings and Questioned Costs for Federal Awards

#### INSTANCES OF NON-COMPLIANCE

No matters were noted.

#### INTERNAL CONTROL DEFICIENCIES

No material weaknesses in internal control over the major program were noted.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-21 <u>Certified Budget</u> – Disbursements during the year ended June 30, 2021 exceeded the amount budgeted in the culture and recreation and debt service functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

Recommendation – The budget should have been amended in accordance with Chapter 384.18 of the Code of lowa before disbursements were allowed to exceed the budget.

Response – The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- IV-B-21 Questionable Expenditures No expenditures were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-21 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- IV-D-21 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction	
<b>Business Connection</b>	<u>Description</u>	<u>Amount</u>
Larry Seals, Public Works Director Dixies Cleaning Service (Spouse is Owner)	Cleaning	\$ <u>17,200</u>

The transactions do not appear to represent a conflict of interest since it was entered into through competitive bidding in accordance with Chapter 362.5(3)(d) of the Code of Iowa.

- IV-E-21 Restricted Donor Activity No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- IV-F-21 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.
- IV-G-21 <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- IV-H-21 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- IV-I-21 Revenue Bonds/Notes No instances of non-compliance with the revenue bond/note provisions were noted.
- IV-J-21 <u>Annual Urban Renewal Report</u> The annual urban renewal report was properly approved and certified to the lowa Department of Management on or before December 1.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

#### Part IV: Other Findings Related to Required Statutory Reporting: (Continued)

IV-K-21 <u>Financial Condition</u> – Note 20 to the financial statements reported deficit fund balances at June 30, 2021.

<u>Recommendation</u> – The City should investigate alternatives to eliminate the fund deficits in order to return the accounts to sound financial position.

Response – We are aware of the deficit balances. See Note 20 for further explanation.

<u>Conclusion</u> – Response accepted.